



CRIME AND JUSTICE INSTITUTE

**Crime and Justice Institute at Community Resources for Justice**



# Yolo County Public Safety Realignment Plan Program Assessment

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# CJI Works with Yolo County

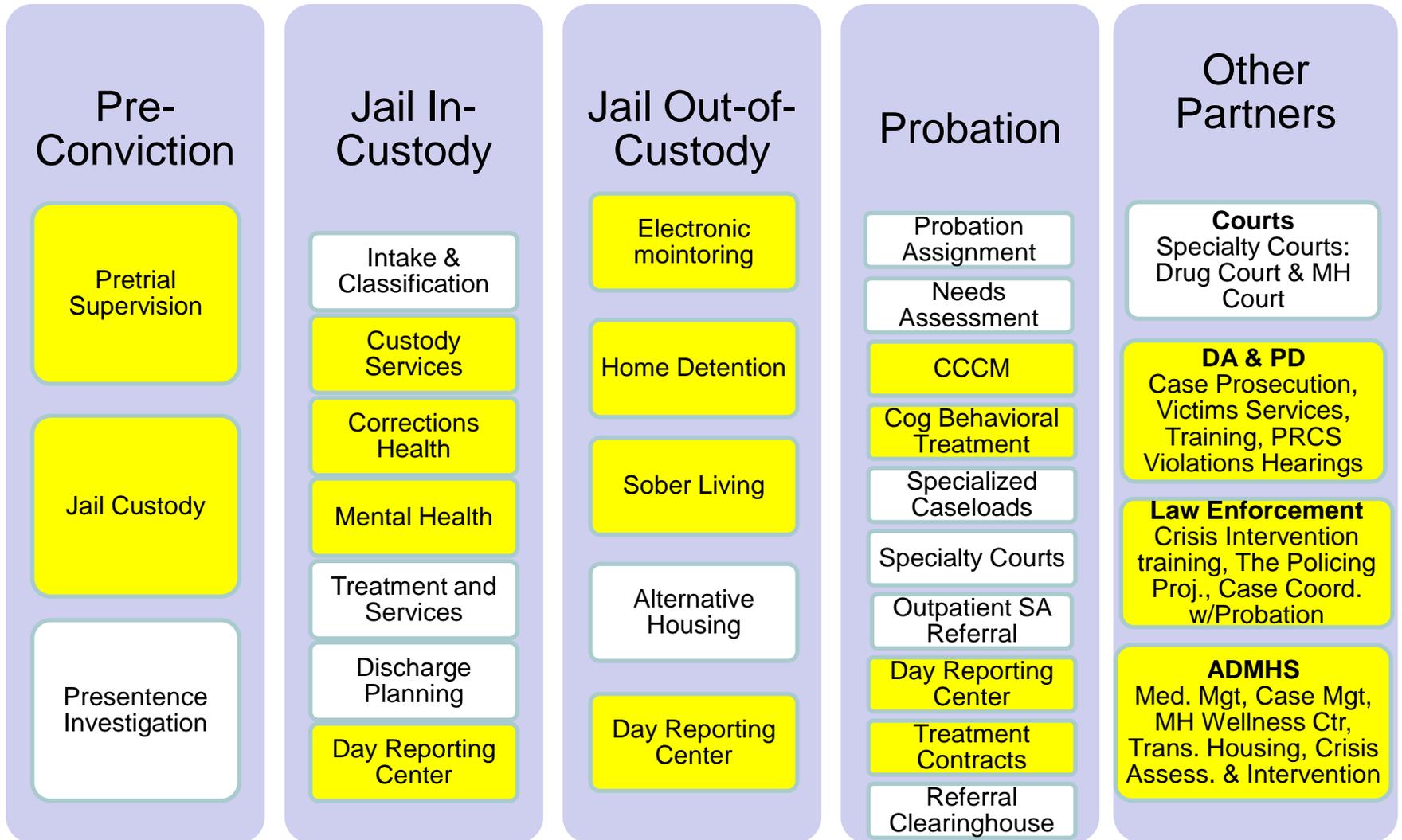
- CJI vetted Yolo County's request for Justice Reinvestment Assistance
- Yolo awarded JRI grant January 2012 and CJI is TA provider working with the County to develop strategies to address drivers of system
- Will continue as TA provider if Yolo County requests Phase II assistance and seed funding

# Objectives of Current Work

Contracted to provide brief assessment with feedback to CCP on funded strategies

1. Facilitate meeting with CCP members to develop intervention map.
2. Conduct on-site assessment of three strategies
  - a) Pretrial Program
  - b) Community Corrections Case Management
  - c) Electronic Monitoring
3. Conduct a literature review, including cost-benefit analysis where possible.

# Intervention Map



Partially or fully funded through AB109

# Literature Review

- Recent evidence on the strategies chosen by CCP to fund for its AB109 realignment activities
- Conducted primarily through Google Scholar
- The Campbell Collaboration library searched for related systematic reviews and meta-analysis.
- Cost-benefit analysis data was identified in a separate search

# Literature Review

- Literature indicates some level of effectiveness for reducing recidivism for most strategies
- Outcomes rely on:
  - Fidelity to evidence-based program design
  - Use of risk, needs, and responsivity principles

# RNR Principles

- Risk Principle  
**(WHO)**
- Need Principle  
**(WHAT)**
- Responsivity Principle:  
**(HOW)**
- Target high risk offenders
- Target an individual's greatest criminogenic needs
- Adapt interactions & services to the individual

# The Risk Principle

- Assess as early as possible with reassessments scheduled at regular intervals
- Assessment should be conducted using a standard, validated risk and need assessment
- Assessment Information should drive:
  - Sentences
  - Classification decisions
  - Supervision level / intensity
  - Case plans
  - Service referrals
- Most services should be targeted to HIGH RISK OFFENDERS

# The Need Principle

Criminogenic needs are identified through an assessment tool and include:

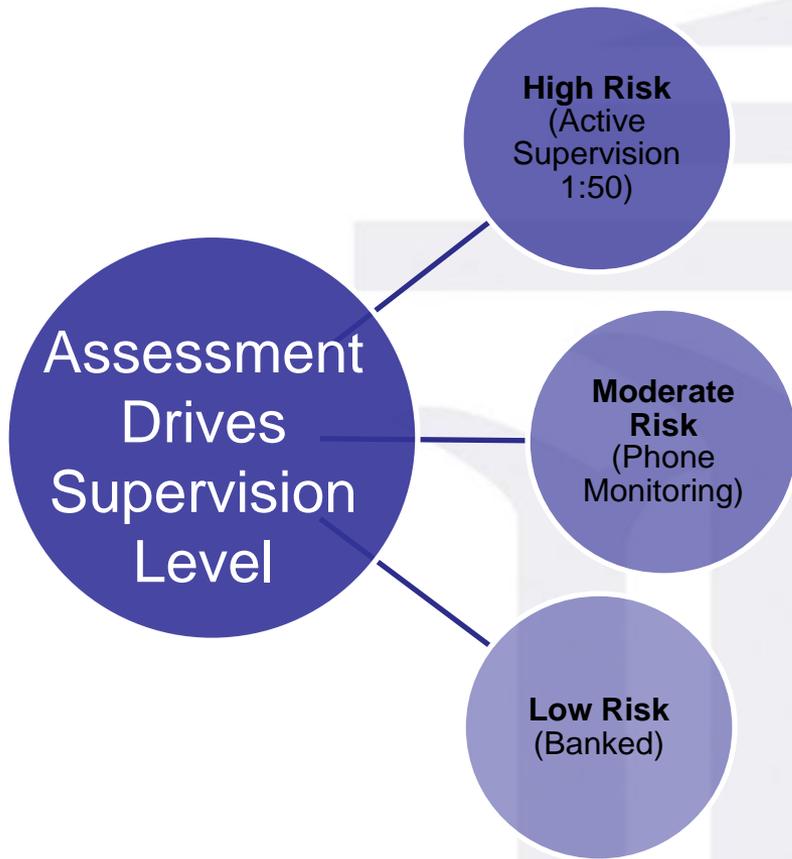
- Antisocial attitudes
- Antisocial beliefs
- Antisocial friends & peers
- Antisocial personality patterns
- High-conflict family & intimate relationships
- Substance abuse
- Low levels of achievement in school and/or work
- Unstructured & antisocial leisure time

# The Responsivity Principle

Consider all of an individual's learning barriers when assigning or delivering services

- Personality traits
- Service Needs
- Mental Illness
- **Low Motivation**
- **Unpreparedness for change**

# Community Corrections Case Management (CCCM)



- \$1,647,804
- 15.75 FTE
- High risk outcome measures
  - % no new crime while under supervision
  - % successfully complete supervision

# CCCM Finding #1

- EBP Implementation hampered by leadership transitions and a lack of attention to organizational change.
- Recommendations
  1. Support organizational development efforts under the new Chief Probation Officer
  2. Develop a tactical EBP implementation plan
  3. Target technical assistance to support the implementation plan
  4. Examine training and quality assurance practices

# CCCM Finding #2

- Supervision practices are guided by assessment instruments that have not been validated on the Yolo County population
- Recommendations
  1. Implement and validate the new risk and needs assessment instrument
  2. Develop and implement ongoing training and quality assurance processes

# CCCM Finding #3

- Case planning is not currently being used in the case management of probationers.
- Recommendations
  1. Implement the use of case plans with offenders and in the electronic case management system
  2. Require staff to be trained on case planning and a *directed* case management model
    - a. Structured one on one interactions with offenders based on risk, need, and responsivity principles on a daily basis.

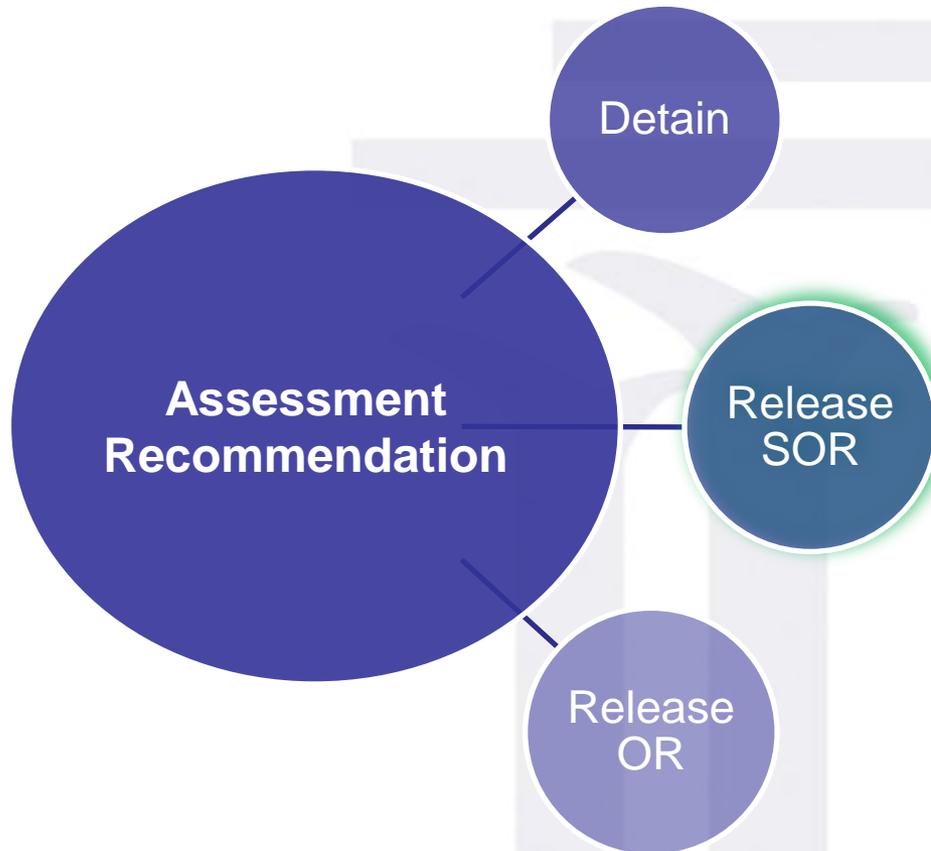
# CCCM Finding #4

- The department uses graduated sanctions to respond to probation violations but a system of incentives is not currently in place.
- Recommendations
  1. Develop and incorporate a system of incentives to reward positive behavior, including efforts to step down or terminate supervision.

# CCCM Finding #5

- The ability of the department to use data to drive decisions is jeopardized by inefficient data systems.
- Recommendations
  1. Ensure the existing or any new case management system includes effective reporting capability that supports data-based decision-making.

# Pretrial



- \$499,196
- 7 FTE
- Expected outcomes for defendants on SOR
  - % no new crime while pending trial
  - % appear for court
- Limit risk of non appearance and safety risk while pending trial

# Pretrial Finding #1

- Certain practices have resulted in the inefficient use of pretrial resources.
- Recommendations
  1. Discontinue the use of the STR
  2. Consider adding clerical support
  3. Provide differential levels of supervision based on assessment results
  4. Consider implementing an automated call reminder system
  5. Develop a standing pre-arraignment release process guided by risk assessment

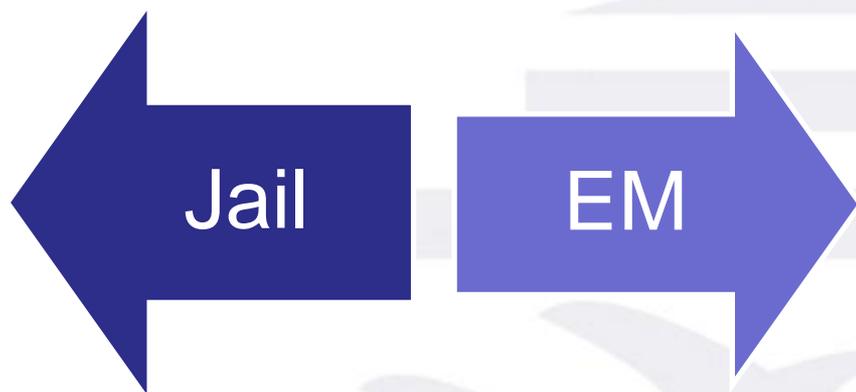
# Pretrial Finding #2

- Some pretrial release decisions lack the benefit of actuarial risk assessment data.
- Recommendations
  1. Require all defendants be assessed for risk and use graduated levels of release based on assessment results
  2. Require periodic validation of the Ohio Risk Assessment (ORAS)
  3. Collaborate with Sheriff's Office and judges toward systemic risk based decision making

# Pretrial Finding #3

- Data is collected for obsolete grant requirements and is not used for quality assurance and program improvement efforts.
- Recommendations
  1. Implement a more systematic database collection, management and reporting capacity
  2. Require regular reporting of outcomes for all types of pretrial release

# Electronic Monitoring (EM)



Safely manage offenders in the community and make the most efficient use of jail space

- \$586,000
- 5 FTE
- 100 slots
- Expected outcomes for offenders on EM
  - % no new crime while on EM
  - % successfully complete EM

# EM Finding #1

- Efforts have been made to increase utilization and enhance organization of documentation and reporting systems.
- **Recommendations**
  1. Reduce length and complexity of the application form
  2. Shift to an electronic database for participant information
  3. Develop key program performance indicators and corresponding data elements
  4. Develop regular electronic management reports

# EM Finding #2

- The target population and supervision practices do not reflect a strategic vision for recidivism reduction.
- Recommendations
  1. Revisit program intent
  2. Clarify mission, goals, and objectives
  3. Develop a tactical plan to achieve outcomes
  3. Adopt or develop a risk assessment screening tool
  4. Use assessment data to match needs and to corresponding treatment interventions

# EM Finding #3

- The shortage of dedicated program staffing resources impacts program efficiency and capacity
- Recommendations
  1. Ensure all funded personnel capacity is allocated to EM program responsibilities
  2. Determine a manageable case load for each staff person and adjust accordingly
  3. Consider segregating duties among staff

# EM Finding #4

- Delays in program application processing hamper the ability of the program to provide a swift and economical means of punishment.
- Recommendations
  1. Fast track out-of-custody applicants
  2. Consider assigning out-of-custody applicants to immediate probation supervision
  3. More clearly define eligibility criteria
  4. Regular management reports
  5. Continuous improvement discussions

# Conclusion

- **Focus on RNR**
  - Assess for risk and need
  - Allocate interventions based on risk (focus on high risk)
  - Integrate criminogenic need into case plans
- **Clarify criteria and performance objectives**
- **Collect and report regularly on data**

# Questions?

