



# Yolo Emergency Management

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## Annual Report 2013-2014



# Message from the Emergency Services Director

The Yolo County Office of Emergency Service is responsible for the planning, preparing and coordination of large-scale emergencies throughout the county. The Office is structured as a regional organization and has been designated as the lead agency for county-wide emergency management services under a Shared Services Agreement with the cities of Davis, West Sacramento, Winters and Woodland, the Yocha Dehe Wintun Nation and Yolo County Housing.



I am pleased to present to you our 2013-2014 Annual Report. As you will see upon review, we have continued to strengthen our program and progress with our partners in developing a well-structured and synchronized emergency management organization throughout Yolo County.

We look forward to another year of ensuring that all of our communities are prepared for all hazards.

Patrick Blacklock  
Emergency Services Director

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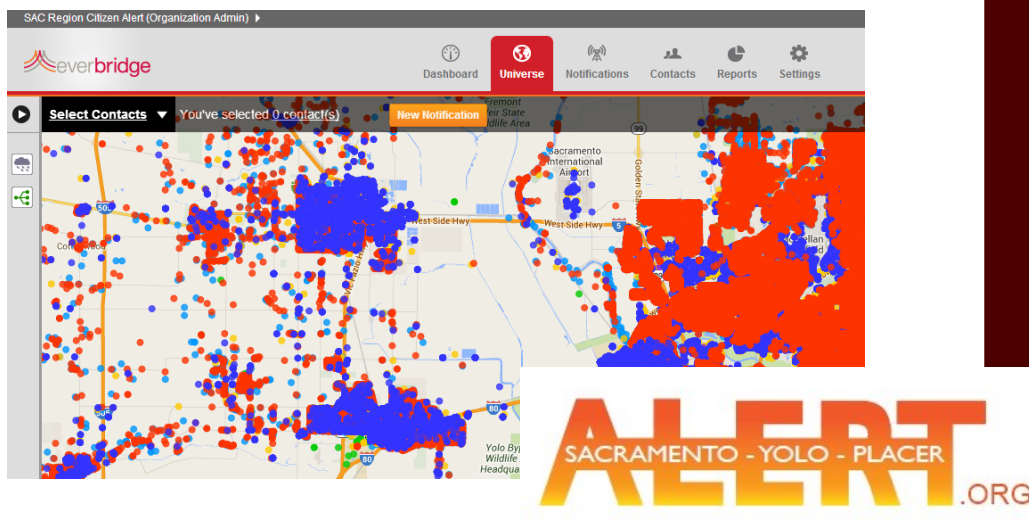
## Mission/Vision

Yolo County and its partner organizations work collectively through an organized planning, preparedness, training, mitigation and evaluation effort to ensure that all of our community is reasonably protected and prepared for all hazards.

# Mitigation

Mitigation measures may be implemented prior to, during, or after an incident to help reduce or eliminate long-term risk to persons or property, or lessen the actual or potential effects or consequences of an incident.

In December 2013, the Yolo Operational Area Multi-Jurisdictional Hazard Mitigation Plan was approved by the Federal Emergency Management Agency (FEMA). This plan outlines mitigation projects based on the identified hazards in the county. This past year, two mitigation projects we implemented:



The new, tri-county Regional Mass Notification System was released. A partnership between Sacramento, Yolo and Placer counties enabled the purchase of this system, which is in use for the distribution of information to the public in all three counties. Residents can add contact information via: [www.Yolo-Alert.org](http://www.Yolo-Alert.org).

The OES website, [www.YoloCounty.org/OES](http://www.YoloCounty.org/OES), was refreshed with additional and enhanced resources for resident self-preparedness as part of our All Hazards Public Awareness Campaign.



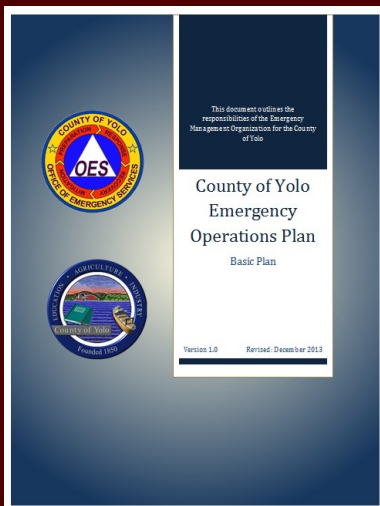
# Preparedness

Because it is not possible to completely prevent or mitigate every hazard that poses a risk, preparedness measures can help to reduce the impact of the remaining hazards by taking certain actions before an emergency occurs. Preparedness includes plans or other preparations made to save lives and facilitate response and recovery operations.

Beginning in 2013, the Yolo Operational Area reorganized the Emergency Management System to bring it into compliance with the FEMA Comprehensive Preparedness Guide 101, version 2. This includes organizing the coordination of 15 Emergency Support Functions, redrafting plans to reflect the new structure and training personnel in their roles during emergency management response.

## Plans

The Basic Emergency Operations Plan provides an overview of Yolo County and the Operational Area's emergency management system. It reviews expected mission execution for each emergency phase and identifies the agencies that have the lead for the 15 Emergency Support Functions. This basic plan was revised and released during the year, as well as three of the 15 Annexes that accompany it:



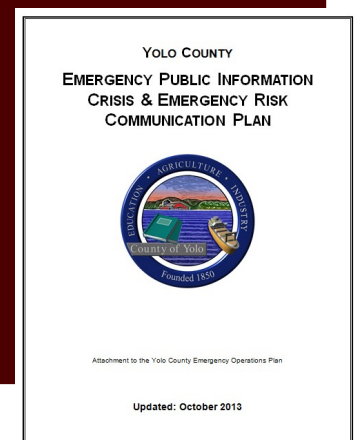
Annex 5—Emergency Management outlines the direction and control of an emergency or disaster response, as well as the support provided to that response by the County.

Annex 14—Long Term Recovery defines the restoration of Yolo County to its pre-disaster condition.

Annex 15—External Affairs prepares and guides Public Information staff in communicating information to key audiences before, during and after a major crisis or emergency.

Annexes are posted for 30-day public comment to encourage feedback from any person within the County as part of FEMA's whole community planning initiative and are maintained on the County's website at:

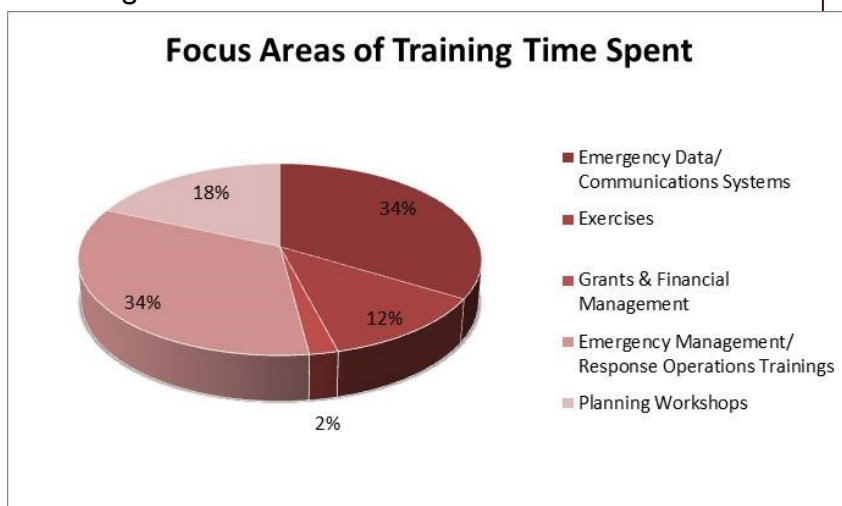
[www.yolocounty.org/OES](http://www.yolocounty.org/OES) (select Reports & Publications link)



# Training

Training provides responders with the knowledge, skills and abilities needed to perform key tasks required during an emergency response of any type. Training decisions are based on information derived from the assessments, strategies and plans developed within Yolo County. This year, many trainings were held throughout Yolo County, some of which include:

- PG&E First Responder for Electric and Gas Emergencies
- Continuity of Operations
- Emergency Mass Notification Systems
- Agroterrorism
- National Weather Service—Weather Spotter
- Introduction to the Emergency Operations Center
- Emergency Proclamations



Over 1,400 personnel were trained this year.

# Exercises

Throughout Yolo County, emergency management professionals attend and conduct exercises on a regular basis to test systems and improve response. Highlights of exercises this year include:

- Continuity of Operations for Yolo County Housing—this exercise focused on the essential functions for Yolo County Housing and how they might be sustained during an emergency
- Flood Response Operations for West Sacramento—was an exercise held at the City's back-up Emergency Operations Center to test the relocation of Emergency Operations Center staff during a response
- PG&E Critical Infrastructure—focused on a piece of key infrastructure for the Pacific Gas and Electric gas transmission system and what its destruction could mean in Yolo County
- Statewide Medical/Health—is an annual exercise hosted through the Yolo County Health Services Department and which focuses on testing Emergency Public Health and Medical response.

Over 200 personnel participated in exercises this year.

# Response

Response begins when an incident is imminent or immediately after an event occurs. Response encompasses the activities that address the short-term, direct effects of an incident. Emergency Operations Centers throughout Yolo County activate at one of three levels:

- Level 1— Minimum activation is used in an enhanced readiness/monitoring posture to prepare for and monitor an event. It is normally staffed by the day-to-day Office of Emergency Services staff.
- Level 2— Can be achieved as an increase from level one or a decrease from a level three. This structure is used when additional staff are necessary from multiple departments to respond to the emergency, disaster or planned event.
- Level 3—Is inclusive of a full activation of all five of the Standardized Emergency Management System elements.

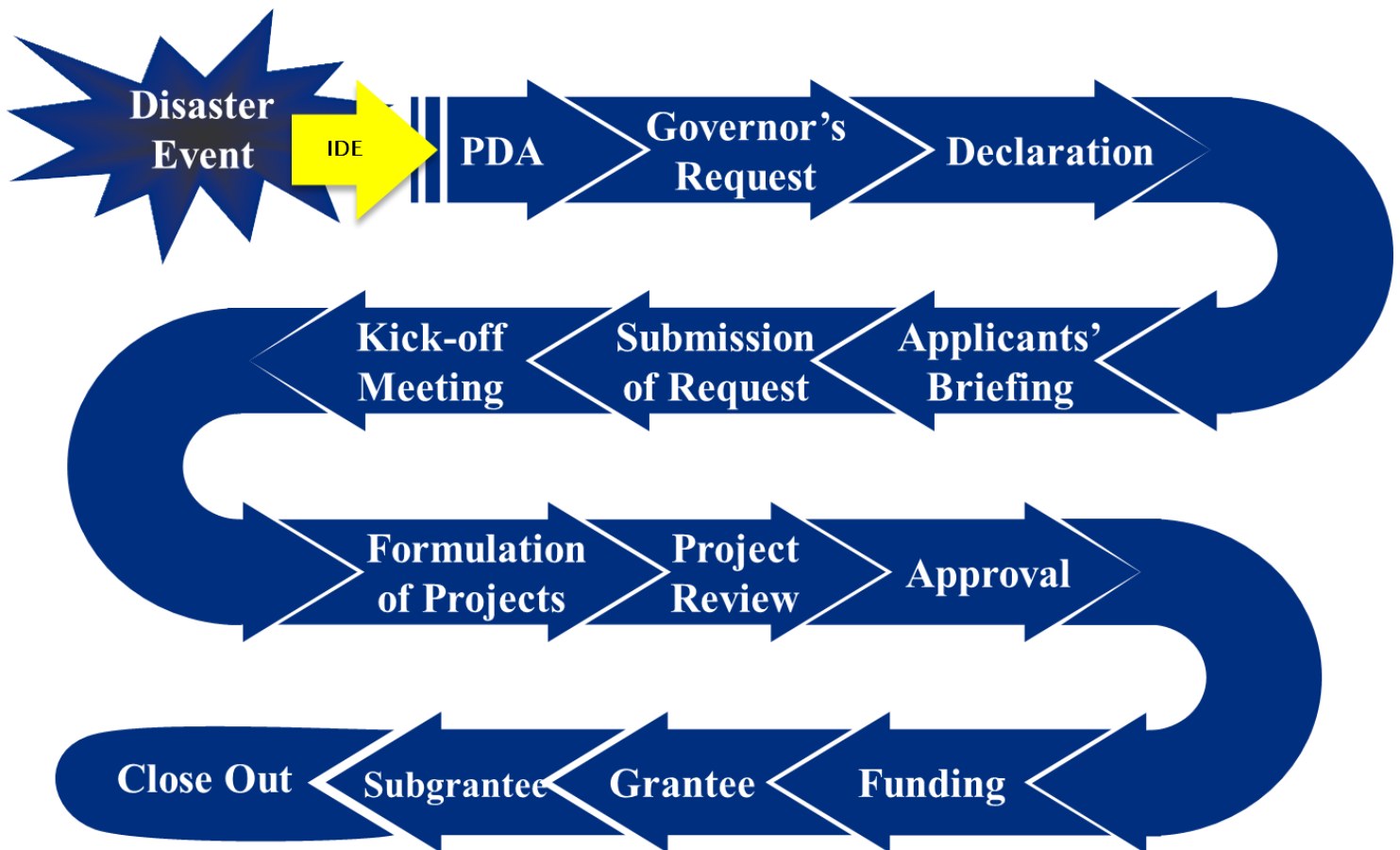
During the 2013-2014 year, there were eight instances in which Emergency Operations Center staff were activated. In all instances, the jurisdictional agency activated. In several instances, the Operational Area level activated.

Jurisdiction	Event	Operational Area
Yolo County – level 1	Feb 2014 - DART Request	
All – level 1	Jan 2014 - Drought	Level 1
West Sacramento – level 2	March 2014 - Fix 50	Level 1
Yolo County – level 1	Feb 2014 - Highway 16 Rock Slide	
Yolo County – level 1	Feb 2014 - Oil Spill	
Davis – level 2	May 2014 - Skilled Nursing Facility Evacuation	Level 2
	Feb 2014 - Tornado	Level 1
Winters – level 2	Nov 2013 - Shooting	Level 2

# Recovery

The goal of recovery is to return the community's systems and activities to normal. Recovery begins right after the emergency. Some recovery activities may be concurrent with response efforts. Long-term recovery includes restoring economic activity and rebuilding community facilities and housing.

In October 2013, fiscal staff from all of the jurisdictions in Yolo County joined together for Fiscal Recovery training. This training focused on the Public Assistance process pictured below. Knowing the rules of the public assistance program will ensure that Yolo County agencies will be well structured for recovery funding from FEMA should they ever need to use it.



# Grant Funding and Management



FEMA

## Funding

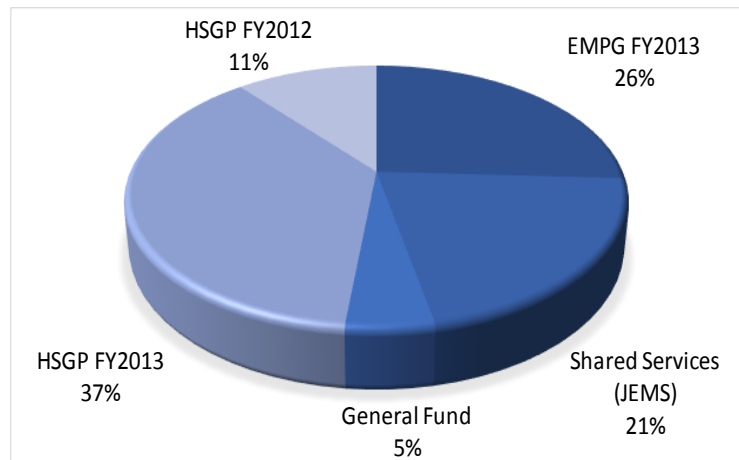


Cal OES  
GOVERNOR'S OFFICE  
OF EMERGENCY SERVICES

The main funding sources for the Yolo County Office of Emergency Services (OES) and Operational Area (OA) are the Emergency Management Performance Grant (EMPG) and the Homeland Security Grant Program (HSGP), as well as local agencies.

The federal grant funds originate from the U.S. Department of Homeland Security (DHS), Federal Emergency Management Agency (FEMA), and are passed through the California Governor's Office of Emergency Services (CalOES) to the County.

Funding from our Joint Emergency Management Service (JEMS) partners and County general funds serve as the match required for the EMPG.



## Emergency Management Performance Grant

The purpose of the Emergency Management Performance Grant (EMPG) is to sustain and improve comprehensive emergency management programs at the state, tribal, and local levels from all man-made and natural disasters through the prevention, mitigation, response, and recovery of all hazards events. The EMPG helps government agencies obtain the resources required to support the National Preparedness Goal's associated mission areas and core capabilities.

Yolo County OES was awarded \$166,930 in EMPG funds for FY2013-14. This helped fund the Emergency Services Coordinator and Grants Administrator positions, as well as operational costs associated with emergency management.

The National Preparedness Goal, core capabilities, and mission areas are described at <https://www.fema.gov/national-preparedness-goal>



# Homeland Security Grant Program

The purpose of the Homeland Security Grant Program (HSGP) is to prevent terrorism and prepare for the threats and hazards that pose the greatest risk to the security of the United States.

Using the core capabilities, the HSGP supports the achievement of the goal by:

- Preventing a threatened or an actual act of terrorism;
- Protecting our citizens, residents, visitors, and assets against the greatest threats and hazards;
- Mitigating the loss of life and property by lessening the impact of future disasters;
- Responding quickly to save lives, protect property and the environment, and meet basic Human needs in the aftermath of a catastrophic incident; and/or
- Recovering through a focus on the timely restoration, strengthening, and revitalization of infrastructure, housing, and a sustainable economy, as well as the health, social, cultural, historic, and environmental fabric of communities affected by a catastrophic incident.

## FY2013-14 HSGP Projects:



The majority of the \$241,270 awarded to Yolo County through the HSGP is distributed to local jurisdictions. Projects funded through the FY2013 HSGP include the following:

- Davis Fire Department: Community Emergency Response Team (CERT) Training (\$13,152)
- West Sacramento Fire Department: CERT Training (\$6,000)
- Woodland Fire Department: Portable Radios (\$29,000)
- Davis Police Department: Portable Radios and Accessories (\$40,264)
- Yolo Emergency Communications Agency (YECA): Security Enhancements to Building (\$25,658).
- Yolo County District Attorney Office: Forensic Equipment, Training, and Portable Radios (\$49,837)
- Yolo County Sheriff's Office: Mobile Field Force Equipment and Portable Radios (\$55,296)
- Yolo County Office of Emergency Services: Emergency Management Training (\$10,000)
- Yolo County Office of Emergency Services: Grant Management and Administration (\$12,063)

# Shared Services = Partner Successes

As the Joint Emergency Management Services agreement grows, the members have each had a successful year focusing on the emergency management needs of their respective jurisdictions.



## City of Davis

The City of Davis performed a needs assessment of their current Emergency Operations Center's capability to identify areas for improvement for the next funding cycle, alongside restructuring the Emergency Management program for the City and improving coordination with the University of California, Davis Emergency Management program.



## City of West Sacramento

The City of West Sacramento began their year with the second portion of a two part flood exercise (the first part began in the previous year). A bold new initiative was set in the form of a training schedule which includes: Proclamations, Intro to EOC, Emergency Support Function and position specific training.



## City of Winters

The City of Winters embarked on an impressive training and exercise schedule designed around an Active Shooter incident. Training was provided to City employees, school district partners and mutual aid responders. The training was followed by a tabletop exercise.



## City of Woodland

The City of Woodland successfully completed Continuity Planning for six of the City's departments to help the City create a city-wide Continuity Plan to be used in emergencies of all sizes. Public Works staff received Emergency Management training at the American Public Works Association annual workshop.



## Yocha Dehe Wintun Nation

The Yocah Dehe Wintun Nation received formal FEMA approval for their Hazard Mitigation Plan this year and began a comprehensive revision of their Emergency Operations Plan. The Fire Department began its review/re-accreditation process to maintain its accreditation status with the Commission on Fire Accreditation International (CFAI).



## Yolo County

Yolo County began its work to ensure National Incident Management System (NIMS) and Standardized Emergency Management System (SEMS) compliance among all of its employees. Coordination efforts for the Mass Care system were set into high gear by the County's new Mass Care Coordinator.



## Yolo County Housing

Yolo County Housing trained senior staff on the newly revised Continuity Plan and held a tabletop exercise to test the training. YCH also became a valuable leader of emergency management practices among the National Association of Housing and Redevelopment Officials by providing training on the Emergency Management system to its housing partners.



# Looking Forward...



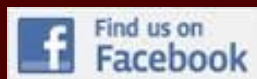
The next year promises to bring additional coordination efforts for all partners in Yolo County. Under the Joint Emergency Management Agreement, partners will be engaged in all five phases of emergency management: prevention, mitigation, preparedness, response and recovery. Some projects slated for the year include:

- Participation in the California Specialized Training Institute's Emergency Management credentialing program
- Revision of the four city Emergency Operations Plan (EOP) Basic Elements to be consistent with Emergency Support Function operations
- Draft of the 15 Emergency Support Function Annexes to accompany the EOP Basics
- Flood response planning/mapping with local Reclamation Districts
- Analysis of local financial systems for alignment with the Federal Public Assistance program
- Continuity planning
- Volunteer management

## Be Prepared

Remember to help all of our emergency management professionals by preparing yourself and your family for an emergency or disaster:

**Be Informed** - Follow the Yolo County and your City on Facebook and Twitter



Sign up for the Mass Notification System:  
[www.Yolo-Alert.org](http://www.Yolo-Alert.org)

**Make a Plan** - Develop a family communications plan or Shelter-in-Place plan.



Visit FEMA's [www.ready.gov](http://www.ready.gov) to print your Kit lists and get plan templates

**Get Involved** - Join one of the local Community Emergency Response Teams (CERT)



**Build a Kit** - Buy one new item each week for your preparedness kit



[www.YoloCounty.org/OES](http://www.YoloCounty.org/OES)

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