COUNTY OF YOLO

CASH ACCOUNTING MANUAL



Auditor-Controller & Treasurer-Tax Collector March 2011

1.	INTRODUCTION	4
	1.1. Purpose of manual	4
	1.2. Applicability of manual	
	1.3. Using the manual	4
2.	AUTHORITY AND RESPONSIBILITY	4
3.	CASH RECEIPTS	5
	3.1. Definition of cash	5
	3.2. Authorized cash receiving locations	
	3.3. Establishing outside banking relationships	5
	3.4. General cash receipt procedures	
	3.5. Recording cash receipts transactions	8
	3.6. Refunds	
	3.7. Returned checks	9
4.	REVOLVING CASH FUNDS	9
	4.1. Definition and purpose	9
	4.2. Establishing revolving cash funds	10
	4.3. Restrictions of revolving cash funds	11
	4.4. Replenishing petty cash funds	11
	4.5. Changes in custodianship	12
	4.6. Closure of revolving cash funds	12
5.	OTHER CASH FUNDS & CASH EQUIVALENTS	12
	5.1. Definition and purpose	
	5.2. Administration of other cash funds	13
6.		
	6.1. Security of cash funds	
	6.2. Accountability of cash funds	
7.	CASH HANDLING PROCEDURES FOR CASHIERS	
	7.1. Cash handling during the day	
	7.2. End of day balancing	
8.		
	8.1. Assignment	
	8.2. Training	
	8.3. Discipline	
9.	INTERNAL CONTROLS	
10.		
	10.1. Cash losses and suspected fraud	
	10.2. Report cash losses and suspected fraud	
	10.3. Annual report	
	10.4. Billing and accounts receivable	
11.		
12.		
	12.1. County policies	
	12.2. Government codes	
	12.3. Segregation of duties matrix	
	12.4. Internal control questionnaires	18

<i>12.5.</i>	Application for petty cash or change fund	18
	Annual report	
	Suggested forms	

1. INTRODUCTION

1.1. Purpose of manual

The purpose of this manual is to prescribe uniform accounting procedures for County departments pertaining to cash collections, cash revolving funds, other cash funds, cash equivalents and cash losses in accordance with generally accepted accounting principles, laws & regulations and County policies.

1.2. Applicability of manual

This manual is for the benefit of all County employees who are involved in cash handling operations, regardless of their location or organizational relationships. Employees with cash handling functions are required to read this manual and become familiar with its contents. Individual departments may have more detailed procedures for each cash handling position.

1.3. Using the manual

The manual is organized with the policy first followed by the procedures for implementing them. Any questions or problems with using this manual should be directed to the Auditor-Controller's office.

2. AUTHORITY AND RESPONSIBILITY

The authority and responsibility for establishing policies and procedures and defining appropriate internal controls (accounting and administrative) for cash activities at the County reside with the Auditor-Controller. These policies, procedures, and controls must be followed by every department involved in cash handling. It is the responsibility of each department head to ensure that cash operations over which he or she has control are operating in accordance with the policies set forth in this manual.

The Auditor-Controller's responsibilities are to:

- a. Establish and enforce policies and procedures governing the receipt, handling, custody and disbursement of funds.
- b. Require the establishment and maintenance of records giving full account of monies received and paid by the County.
- c. Set limits on the amount and use of revolving cash funds.
- d. Initiate audits of any aspect of the cash receiving and handling functions of the County.

All **departments** of the County that handle cash have the responsibility to:

- a. Collect funds and deposit them in accordance with the cash receipts policy.
- b. Supervise all cash activities so that all funds received are properly recorded, approved and deposited in accordance with County policy and procedures.
- c. Ensure that all funds are adequately safeguarded.

- d. Maintain separation of duties among employees handling cash.
- e. Conduct periodic reviews of cash activities to determine that operations and systems are functioning as intended and that all applicable County policies and procedures are being followed.

3. CASH RECEIPTS

3.1. Definition of cash

Cash, as used in this manual, refers to U. S. currency and coins, checks drawn on U.S. banks and written in U.S. dollar values including travelers, cashiers, and certified checks, money orders, credit card sales drafts, Automated Clearing House (ACH) payments, and wire transfers. All of these forms of payment are acceptable by the County.

Both ACH and wire transfer payments are forms of electronic cash receipts processed by our bank and deposited into the County's bank account. ACH payments usually originate from government agencies to pay for services or invoices submitted by the County. Wire transfers can originate from both business entities and individuals as payments for services rendered.

3.2. Authorized cash receiving locations

The Auditor-Controller must grant approval to a department to collect cash on behalf of the County. One departmental division should be designated to serve as the central collection point. This designation should be assigned to an area that routinely handles cash and completes deposit transmittal forms on a regular basis.

3.3. Establishing outside banking relationships

The Auditor-Controller must grant approval to a department to establish an outside banking relationship with a financial institution (bank). Individuals that have the authority to deal directly with the bank should adhere to the following general guidelines:

- a. All cash must be deposited in accordance with the cash receipts policy.
- b. A record must be kept of all cash receipts and disbursements. Deposit receipt must be obtained from the bank teller.
- c. All signature cards must be current.
- d. Cash in banks must be protected by FDIC insurance.
- e. Authorized use of the County tax identification number must be obtained in advance from the Auditor-Controller.
- f. Outstanding checks must be monitored on a regular basis for stale dated checks.
- g. Bank reconciliation must be prepared monthly and available for review.

3.4. General cash receipt procedures

The procedures below should be followed in handling all cash receipts at the County:

3.4.1. Cash receipt forms

A cash receipt must be provided for all cash transactions received over-the-counter. A receipt may be in the form of a computerized receipt or a hand written receipt. Cash receipts forms must be pre-numbered and issued in numerical sequence. If more than one book has been received by a department or location, these books should also be used sequentially. On a periodic basis, a supervisor must verify that the receipts are used in sequential order and that all receipts are accounted for, including voided receipts. Voided receipts shall be retained and marked "cancelled", filed with the used receipt books and recorded in the cash receipt journal citing the voided receipt number. The reason for the voided transaction along with the supervisor's signature should also be included on the receipt. Departments are required to keep an inventory of all manual receipts on-hand and account for each receipt. Unused receipts must be kept in a secured location at all times.

3.4.2. Cash receipt journals

Cash collections shall be summarized daily on a cash receipt journal showing date receipted, amount receipted, and revenue or other accounts to be credited. When the receipts are deposited, the cash receipt journal shall be used to note the deposit dates and deposit permit numbers.

Revenue ledgers are provided to the departments by the Auditor-Controller and should be used to reconcile their deposit permits to the cash receipt journals. If a checking account is used, bank balances shall be reconciled to cash collection records.

3.4.3. Depositing cash receipts

Cash receipts must be deposited in the County Treasury or other authorized depository bank on a daily basis or when the amount on-hand exceeds a safe and reasonable threshold but no less frequently than weekly. This threshold is usually in the \$500-\$1,000 range and depends on the composition of the cash (currency versus checks) and the physical controls over cash.

3.4.4. Deposit transmittal form

A deposit transmittal form must accompany all cash receipts. This form is used to record the transfer of cash to the County Treasury. Departments with access to the Yolo County financial system (Genled) shall enter the deposit on-line into Genled. The County Treasurer will access the deposit on-line by the assigned DE number and approve the entry based upon the cash counted. The County Treasurer will provide a deposit permit to serve as the official document for the cash received.

The deposit of cash receipts to the County Treasury must include the following:

- a. Deposit Transmittal Form (not applicable if deposit is entered on-line).
- b. Calculator tape for checks, currency and coin along with the DE number.
- c. Currency must all face the same direction.
- d. Currency must be sorted by denomination.
- e. Checks must all be facing the same direction with a calculator tape attached with DE number on first check in batch.
- f. Checks must be restrictively endorsed by the department.
- g. Checks must be payable to the County of Yolo (along with the department's name), current date and signature, be legible and written in ink, numeric and written amounts must agree and contain sufficient information to permit locating of the presenter (e.g. name, address, telephone number) in the event that the check is not honored by the financial institution.

3.4.5. Transportation of cash receipts from branch locations

For those departments in which cash receipts are transported from branch locations to headquarters for deposit, accountability over collections must be maintained through the use of a transmittal log or slip. The log shall be signed at the time cash receipts are picked up and at the time delivered. Headquarters shall forward a copy of the log or slip to the branch to verify that the cash receipts were properly received. Branches shall follow-up if a copy of the transmittal log or slip is not returned to them in a timely manner acknowledging that collections were received.

3.4.6. Overages and shortages

Cash overages shall not be netted against cash shortages. Overages shall be deposited into the general ledger account 82-7720 (cash overage). Shortages shall be listed on a log showing all relevant information including the date, amount, cashier, and an explanation for the shortage. The log shall be reviewed by the supervisor on a regular basis. Shortages are recorded on the deposit into the

general ledger account 86-2365 (cash shortage). Overages and shortages are reported on the annual report to the Auditor-Controller.

3.5. Recording cash receipts transactions

While the above section describes the general procedures for handling cash at the County, there are additional procedures that relate to specific types of cash receipt transactions as follows:

3.5.1 Cash register transactions

When cash is received by the customer, either a cash register recording is made or a pre-numbered cash receipt form is prepared.

Employees handling cash must balance cash collected to the cash register totals or to the totals of the pre-numbered cash receipt forms. Any difference in the total of the actual receipts and the total of the register or pre-numbered forms is reported as a shortage or overage on the deposit transmittal form.

Cash receipts must be balanced at the end of each employee's shift. Two employees may not work out of the same drawer. Daily cash register tapes must agree with the deposit transmittal form. The daily recorded transactions must be substantiated by the cash register tapes, cash register reports, and copies of deposit transmittal forms.

3.5.2 Mail receipts

Payments received in the mail, should be listed immediately on a mail log (showing the date, check number, payee's name, amount and description of payment) or scanned and kept on file to establish a record. All checks shall be immediately endorsed. A copy of the log or scanned documents must be maintained by the department for audit purposes and should be reconciled to the deposit.

3.5.3 Credit cards

The County only accepts MasterCard, Visa, Discover and American Express. Permission to accept credit card payments must be granted by the Auditor-Controller. All credit card sales are processed by the credit card company and automatically deposited in the County's bank account. Credit card payments are accepted at the public counter, mail, telephone or County website. Departments are required to print a copy of the credit card sales receipt and obtain the customers signature. For mail and telephone payments, the department must clearly state on the signature line that the sale was by "mail" or "telephone". A deposit transmittal must be prepared and agreed to the settled batch report from the credit card company system and submitted to the County Treasurer to reconcile the credit card transactions and record the deposit.

3.6. Refunds

The County does not issue refunds in cash. Allowable refunds for cash purchases are refunded by the issuance of a check drawn upon County funds. Refunds are permitted only upon presentation of the receipt issued at the time of sale.

3.7. Returned checks

The County policy is to undertake a continuing and diligent effort to collect all unpaid (returned) checks. Returned checks are any check issued to the County and refused for payment by the financial institution upon which it was drawn. A sign stating the amount of the fee for returned checks must be displayed at the public counter and department website. The depository bank used by the County will redeposit checks returned for insufficient funds a second time. Checks deposited to the bank that remain unpaid after the second deposit will be returned to the County Treasurer and routed back to the department for collection.

The Auditor-Controller's office will prepare a journal entry for all returned funds. A check image and copy of the journal entry will be forwarded to the department to pursue collections. Funds recovered should be recorded in the same revenue account as originally posted and the non-sufficient fee recorded to account 82-6399 (charges for services-other). The department must maintain a log of all checks returned indicating the person's name, date of return, amount of check and reason for return. A letter should be prepared and mailed to the issuer to inform them that the check was returned and arrangements must be made to satisfy the obligation.

4. REVOLVING CASH FUNDS

4.1. Definition and purpose

Revolving funds are established by the Auditor-Controller for specific operational needs to facilitate certain expenditure and cash transactions throughout the County departments. The most common types of revolving funds are change funds, petty cash funds and special purpose funds.

Change funds are established to make change for cash tendered by the public in exchange for fees, taxes and payment of County services.

Petty cash funds are used to reimburse small dollar miscellaneous items purchased for the department.

Special purpose funds are requested by individual departments based on specific needs that cannot be met using the normal claim or petty cash fund processes. These funds may be kept in cash or in a checking account. The amount established is the accountable balance and may not exceed \$10,000 or an amount authorized by the Board of Supervisors.

4.2. Establishing revolving cash funds

Department heads may request the establishment of a revolving fund in writing to the Auditor-Controller. The request shall state the purpose of the fund, the amount and the custodian of the fund. The custodian is designated by the department head or designee and is personally responsible for the proper safekeeping and use of the said fund in accordance with the stated cash policy and procedures. The department head or designee is also jointly responsible for the said funds.

Revolving funds of up to \$1,000 will be established at the discretion of the Auditor-Controller upon review of the department request and evaluation for the need of the fund. Amounts over \$1,000 and up to \$5,000 will be established at the discretion of the Auditor-Controller with the approval by the County Administrator.

Incremental increases of up to \$1,000 in existing funds may be made at the discretion of the Auditor-Controller with the accountable balance not to exceed \$5,000. Amounts over \$1,000 can be made to existing funds with the approval of the County Administrator with the accountable balance not to exceed \$10,000. The Board of Supervisors must approve requests in excess of the above limits.

If the request is granted, the Auditor-Controller will respond with an approval letter establishing or increasing the fund, describing the authorized use of the fund and specifying the custodian. The department will need to complete an application for petty cash or change fund form (see Appendix 11.5.) including a copy of the approval letter attached, enter an on-line claim in the amount approved in Genled made payable to the custodian, with the following accounting detail, debit to 02-XXXX (imprest cash) and 75-0000 (fund balance available) and a credit to 73-0100 (restricted fund balance).

Management shall monitor the level of usage of the cash funds on a regular basis to determine whether the accountable balance satisfies the needs of the department.

Departments shall have written policies and procedures governing the use of the fund including expenditure limits consistent with the approved order letter that established the fund.

4.3. Restrictions of revolving cash funds

The following restrictions apply to all revolving cash funds. Revolving cash funds are <u>not</u> to be used for:

- a. Illegal purchases
- b. Cashing checks
- c. Making loans to employees
- d. Making up cash shortages or cash losses
- e. Purchases of items for personal uses
- f. Payment for services (subject to 1099 reporting and must be paid by claim)
- g. Circumventing the County's purchasing policies as described in the Administrative Policies Manual

4.4. Replenishing petty cash funds

The custodian must obtain the original sales receipt prior to reimbursing for payment. Sale receipts should be matched against the approved petty cash voucher (voucher) to ensure that the item was an authorized expenditure. At the time of reimbursement, the custodian shall cancel the sale receipt and voucher to prevent a duplicate payment. The employee shall sign the voucher in order to document that the funds were received. Approved vouchers and paid sale receipts shall be retained to support the disbursements recorded in Genled and on the ledger (petty cash log).

Departments will need to enter an on-line claim with the appropriate accounting detail (expenditure accounts) in Genled to issue a warrant and replenish the fund. The claim must be forwarded to the Auditor-Controller's office and accompanied by the original sales receipt. A reconciliation of the cash on-hand to the accountable balance should be performed at each replenishment, as illustrated below.

Example:

Assume that a department has a \$200 petty cash fund. On 6/22/XX, when the balance is \$37.58, the custodian submits a request to the Auditor-Controller's office for replenishment. The custodian shall reconcile the fund to ensure that the cash on hand and unreimbursed expenditures equal the accountable balance.

Reconciliation of Cash on Hand to Accountable Balance

Cash on hand, 6/22/XX	\$ 37.58
Unreimbursed expenditures (Note 1)	162.42
Accountable Balance, 6/22/XX	<u>\$ 200.00</u>

Note 1: The total unreimbursed expenditures of \$162.42 must be supported by original sale receipts.

4.5. Changes in custodianship

The department head or designee shall notify the Auditor-Controller's office whenever the custodian changes to ensure proper transfer of accountability to the new custodian. The application for petty cash and change fund form must be completed and forwarded to the Auditor-Controller's office to assign a new vendor number (see Appendix 11.5.).

At the time of the transfer, a reconciliation of the fund must be performed and kept on file for audit purposes. Change of custodianship will follow the same procedure for new assignments for cash handling positions.

4.6. Closure of revolving cash funds

Revolving cash funds may be closed when the original authorization period expires, the need for the fund no longer exists, or the custodian leaves the County. The Auditor-Controller may withdraw authorization at any time if it is deemed to be in the best interest of the County.

To close a cash fund, the custodian must first secure reimbursement for any outstanding expenditure, perform a reconciliation of the fund and send a completed application for petty cash or change fund form (see Appendix 11.5.) to the Auditor-Controller's office. The total cash fund must be deposited in the County Treasury as a debit to the general ledger account 73-0100 (restricted fund balance) and credit to the general ledger accounts 02-XXXX (imprest cash) and 75-0000 (fund balance available).

5. OTHER CASH FUNDS & CASH EQUIVALENTS

5.1. Definition and purpose

Other cash funds are maintained by officials and staff throughout the County that are subject to applicable Board resolutions or other rules and regulations. These funds include those that receive revenue from the public via donations, fundraisers, vending machines (canteen funds), or any other means. In general, County officials are accountable to the Board of Supervisors and the public for any monies received or managed in an official capacity or in accordance with Board resolutions or Code requirements. County officials are not accountable for funds which originate from County employees and which are managed by employees for the benefit of employees.

Gift certificates and gift cards may be acquired for use in grant funded or county programs. Approval and purpose of such acquisition must be on file. Departments are required to maintain an inventory for each gift certificate and gift card showing the purchase date, card number, vendor name, amount and expiration (if applicable). Issuance of cards must be documented and recipients must sign a receipt that the card was received. Total card amount per recipient over \$600 within a calendar year must be reported to the Auditor-Controller's office.

More detail on gift certificate and gift card laws and regulations can be found at California Civil Code §1749.45-1749.6. and State of California Department of Consumer Affairs Legal Guide S-11.

5.2. Administration of other cash funds

County funds shall be administered and expended according to established County policies and procedures and the guidelines outlined in this manual. Special non-county funds are subject to Board resolutions and other guidelines.

6. SAFEGUARDING CASH FUNDS

Departments receiving cash are responsible for maintaining security over the cash funds. Proper handling, adequate records, and physical security should be emphasized to each employee having access to or responsibility for handling cash.

6.1. Security of cash funds

Cash must be kept in a safekeeping device, either a safe or locked container. Safekeeping devices (e.g. chest, cabinet, desk, lockbox) must be equipped with a combination lock or a key. Transportation containers (envelopes, bags, etc.) must incorporate a locking or sealing device that can be unlocked or unsealed only by authorized personnel. Cash secured in a safe overnight, weekend or over a long holiday must be kept to a reasonable amount.

Safe combinations are to be given to a minimum number of employees and only to those whose functions require access to cash. To the extent practicable, combinations are to be memorized and are not to be written down. When employees entrusted with the combination lock leave the County or are transferred to other areas, the combination to the safe must be changed.

Unauthorized persons are not permitted in areas where cash is handled.

Doors should be locked at all times in areas where cash is handled. Safe doors should be kept closed during working hours and locked at all other times. Large sums of cash should be counted while in double custody or with a witness present and out of sight of the general public.

Cash should never be left unattended. If an employee leaves his or her workstation for any reason, regardless of how brief the period, cash must be appropriately secured in a locked place.

Personal cash and property must not be secured in a County safe.

6.2. Accountability of cash funds

For each department or budget unit, a control list shall be maintained of all funds for which a County official is accountable. The list shall include the location and amount of the funds and the designated custodian and sub-custodian for each fund. The custodian shall sign a voucher or log acknowledging receipt and accountability for the fund.

In the case of change funds, if a receipting location has more than one cashier, the change fund shall be broken down into sub-funds and each sub-fund assigned to a cashier in order to establish accountability. Funds shall be secured in separate bags or lock-boxes. Cash funds shall never be commingled and monies from one fund shall not be loaned to or used by another fund. Cashiers shall reconcile cash on-hand to the receipts and the accountable balance of the fund daily. The reconciliation shall be reviewed by an employee independent of the receipting function.

Funds may be maintained in an authorized bank checking account. The checkbook shall be kept locked-up. A list of authorized check signers shall be on file with the bank and shall be kept current. Cash on-hand shall be reconciled to the accountable balance and to the bank balance on a monthly basis. Outstanding checks shall be monitored on a regular basis for stale-dated checks. The reconciliation shall be documented and signed by the preparer and the reviewer. If the person having custody of the funds prepares the reconciliation, it shall be reviewed by an independent person. Regular reconciliation and review will detect errors or irregularities in a timely manner. Reconciliations shall be filed and kept in accordance with the departments record retention schedule.

Management shall conduct unannounced cash counts to verify the amount of cash on-hand and to ensure that the funds are being used for authorized purposes.

For proper separation of duties, the person having physical custody and control of the fund shall not be authorized to approve expenditures or sign checks.

7. CASH HANDLING PROCEDURES FOR CASHIERS

The following procedures are to be followed at all times by cashiers when handling county funds.

7.1. Cash handling during the day

- a. Each cashier must have his/her own individual identification number and password (sharing of identification numbers is prohibited).
- b. Each cashier must maintain a separate cash drawer that can be locked. All funds received during the day must be kept under a lock and key. It is the cashier's responsibility to ensure these funds are safeguarded. When an individual leaves his/her station, the drawer must be locked and the key safeguarded regardless of how brief the absence.
- c. All money received should be counted and the amount verified in front of the customer before it is placed in the cash drawer.
- d. Currency for which change will be given should be placed in view of both the cashier and customer until the transaction is completed.
- e. All change given on a transaction should be counted out to the customer. If an interruption occurs during the counting/change making process, the process should be started again from the beginning.
- f. A receipt shall be provided for all cash received. A receipt may be in the form of a computerized receipt or hand written receipt.
- g. When accepting credit cards for payment, the name of the cardholder and customer's name (if different) and account number must be written on the receipt.
- h. Verify that all information is correct on the front of the check such as the name, address, telephone number and driver's license number for all checks received for payment. If any of this information is missing, it must be written on the check.

7.2. End of day balancing

- a. Count and prepare a calculator tape of all cash, checks, money orders and credit cards separately.
- b. Complete a daily cash balancing form.
- c. Compare the tape totals of each type of transaction back to the daily cash balancing form and to the system control totals.
- d. Ensure that all checks are endorsed.
- e. If the totals agree, prepare a deposit transmittal form. If the totals do not agree, the cashier must try to locate the error by determining which type of transaction is out of balance. In cases where the error cannot be located, the supervisor must be notified. The transactions will be verified by someone other than the cashier to determine the source of the out of balance condition. If the error cannot be located by the verification process, the supervisor must determine if a cash overage or shortage has occurred.

8. CASH HANDLING POSITION

8.1. Assignment

Individuals being considered for a cash handling position must have his or her employment record verified by both Human Resources and the employing supervisor. Human Resources will conduct a background check on the individual to determine if a criminal record exists. The nature of the criminal record must be carefully considered in making the decision to employ the person in the cash handling position. Note: This procedure is in addition to any personnel policies and procedures required by the Human Resources department in the hiring of County employees.

8.2. Training

Employees who are responsible for receiving, handling or recording cash transactions must be adequately informed of their duties and responsibilities. All employees working in cash operations should be provided with a copy of the Cash Accounting Manual and any training that reviews both County policies and procedures and internal departmental procedures.

8.3. Discipline

Employment in a cash handling position requires strict adherence to County policies and procedures. Violations of cash rules and regulations will be considered a serious matter and disciplinary action will be taken and may include dismissal from the position.

9. INTERNAL CONTROLS

Internal controls are employed by management to monitor operations, identify business risks, and generate pertinent financial and non-financial information. These controls encompass the policies and procedures that an organization establishes to ensure that it operates in accordance with management's intentions and that accountability is maintained for all transactions. This includes the methods adopted by the organization to safeguard its assets, to check the accuracy and reliability of its accounting data, to promote operational efficiency, and to encourage adherence to prescribed managerial policies. The Auditor-Controller's office promulgated a handbook on internal control standards. The handbook can be found in the County of Yolo Administrative Policy and Procedures Manual under procedures titled *Internal Control Standards*.

The department head is responsible for ensuring that adequate internal controls exist to protect County resources.

10. REQUIRED REPORTING

10.1. Cash losses and suspected fraud

Cash loss refers to money that is missing after it has been recorded, and it is usually the result of theft, fraud or negligence. A cash loss is generally detected by comparing records of cash received (cash receipts, register tape, etc.) with the actual amount on-hand. Often, for practical reasons, immaterial cash losses (under \$10) are considered cash shortages and do not follow the reporting guidelines for cash losses.

Cash losses or suspected fraud must be reported, regardless of the cause and amount. This includes losses resulting from:

- a. Theft, burglary, or robbery
- b. Errors in record keeping or mishandling of cash in a significant amount
- c. Invalid or non-redeemable paper, including forged or altered checks
- d. Counterfeit money

10.2. Report cash losses and suspected fraud

- a. Upon becoming aware of cash losses or indications of fraud or embezzlement, department personnel shall immediately notify the department head.
- b. The department head or designee shall report the circumstances in a confidential memorandum to the County Risk Manager, the Auditor-Controller, and the District Attorney if fraud is suspected.
- c. In case of suspected fraud the District Attorney will conduct a criminal investigation. The District Attorney will notify the Auditor-Controller and the County Risk Manager of the results of the investigation.
- d. After clearance by the District Attorney, the department conducts an internal investigation to assess the extent of the loss, and files a Property Loss Report with the County Risk Manager.
- e. The Auditor-Controller verifies the loss, reviews internal controls, and makes recommendations to replace lost funds and strengthen internal controls. A copy of the report is sent to the County Risk Manager.

10.3. Annual report

Departments with revolving cash funds are required to submit an annual report by July 31 to the Auditor-Controller. This report shall include all revolving cash funds and other cash funds under the control of the department head. The report must be formatted in the same manner as the sample report in Appendix 11.6. and include the total amount of cash shortages and overages recorded during the fiscal year.

10.4. Billing and accounts receivable

All collections of accounts receivable shall be reported to the Auditor-Controller's office in accordance with the *Billing and Accounts Receivable* policy found under Chapter 11 General Accounting in the County of Yolo Administrative Policy and Procedures Manual.

11. RETENTION PERIOD

All cash receipts and related documents must be maintained in accordance with record retention schedules. Cash register tapes, deposit slips, credit card receipts, copies of manual cash receipts, etc. should be kept for six years.

12. APPENDICES

- 12.1. County policies
- 12.2. Government codes
- 12.3. Segregation of duties matrix
- 12.4. Internal control questionnaires
- 12.5. Application for petty cash or change fund
- 12.6. Annual report
- 12.7. Suggested forms

APPENDIX 12.1.



County of Yolo Administrative Policies and Procedures Manual

TITLE: CASH REVOLVING AND DIFFERENCE FUNDS	DEPARTMENT:	AUDITOR CONTROLLER
TYPE: POLICY	DATE:	NOVEMBER 22, 2002

A. PURPOSE

The main purpose of the policy on revolving funds is to prescribe uniform accounting policies for County departments pertaining to cash revolving funds, cash difference funds, cash difference funds, other cash funds and cash losses in accordance with generally accepted accounting principles, laws and regulations.

B. APPLICABILITY

This policy is in accordance with Government Codes 24350-24353; 29321-29330 and 29370-29390.1 and supercedes Administrative Policies 4-6.1-Imprest Cash and Change Funds dated November 26, 1996 and 4-6.3-Unexplained Cash Shortages dated May 25, 1993 which are incorporated in this policy. The policy applies to all funds for which County officials and department heads are held accountable.

C. DEFINTIONS:

- Cash includes coins, currency, checks, money orders and deposits at financial institutions; cash
 transactions include transactions involving cash as defined above but do not include electronic
 transmission of funds or investment of funds by the County Treasurer.
- Revolving Funds are established by the Auditor-Controller for specific operational needs to facilitate certain expenditure and cash transactions throughout the County departments under the authority delegated to him by the Board of Supervisors. The most common types of revolving funds are change funds and petty cash funds.
 - a. Petty Cash Funds are used to make small purchases or payments in a timely manner for the operational needs of the department. The fund may be used only to pay for those items that are necessary, reasonable and directly related to the operations of the department.
 - Change Funds are established to make change for cash tendered by the public in exchange for County services.
 - c. Special Purpose Funds are requested by individual departments based on specific needs that cannot be met using the normal claim or petty cash fund processes.
 - d. Cash Difference Funds are established by the Auditor-Controller under the authority delegated by the Board of Supervisors, for the purpose of replenishing cash shortages and accumulating cash overages.
 - e. Cash Loss refers to money that is missing after it has been recorded, and it is usually the result of theft, fraud or negligence.

Number <u>60</u> Page 1 of 3

APPENDIX 12.1.

County of Yolo Administrative Policies and Procedures Manual

TITLE: CASH REVOLVING AND DIFFERENCE FUNDS	DEPARTMENT: AUDITOR CONTROLLER
TYPE: POLICY	DATE: NOVEMBER 22, 2002

D. POLICIES

 Revolving and cash difference funds of up to \$1,000 will be established at the discretion of the Auditor-Controller upon receipt of a written request from a county official or department head. Revolving funds of up to \$5,000 will be established at the discretion of the Auditor-Controller with the approval of the County Administrative Officer.

Incremental increases or reductions of up to \$1,000 in existing funds may be made at the discretion of the Auditor-Controller with the fund balance not to exceed \$5,000. Incremental increase or reductions in excess of \$1,000 can be made to existing funds with the approval of the County Administrative Officer with the fund balance not to exceed \$10,000.

- 2. The following restrictions apply to all revolving funds. Revolving funds are not to be used for:
 - a. Illegal purchases
 - b. Cashing checks.
 - c. Making loans to employees.
 - d. Making up cash shortages or cash losses.
 - e. Purchases of items for personal purposes including travel expenses.
 - f. Circumventing the County's purchasing policies as described in Administrative Policies Manual Section 2-3.1.
- The department shall adopt strict control through written policies and procedures governing the use of the fund including expenditure limits consistent with the Board resolution or letter order that established the fund.
- Officials and departmental heads are strictly and personally accountable for the specified total amount of the Revolving Fund authorized to him by the Auditor-Controller.
- Cash loss shall be immediately reported to the Auditor-Controller in a confidential memorandum, with copies to the District Attorney, and the Risk Manager.
- All cash shortages must be made up through the cash difference fund to the extent of available balance
- 7. Each revolving fund custodian will submit an annual report to the Auditor-Controller July 31.

Number <u>60</u> Page 2 of 3

APPENDIX 12.1.

County of Yolo Administrative Policies and Procedures Manual

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8. All officials or department heads will follow the procedures prescribed in the Auditor-Controller's Cash Accounting Manual for the use of revolving funds.

Number 60 Page 3 of 3

APPENDIX 12.2.

SUMMARY OF APPLICABLE LAWS

1. Laws Pertaining to Cash Collections

Government Code Section 24350

Fees collected by each County department or judicial district shall be deposited into the County Treasury on or before the fifth day of the following month in all cases.

Government Code Section 24352

All fees received shall be recorded monthly and in detail, and the record shall be open to public inspection during office hours.

Government Code Section 24353

Money collected by each County department or judicial district shall be deposited into the County Treasury in the form and at the time required by the County Auditor.

2. <u>Laws Pertaining to Revolving Funds</u>

Government Code Section 29321

The Board of Supervisors may by resolution establish a revolving fund not exceeding \$250,000.

Government Code Section 29321.1

The Board of Supervisors may, by ordinance or resolution, authorize the County Auditor to perform the functions of the Board in establishing, increasing, reducing, or discontinuing any revolving funds.

Government Code Section 29325

Revolving funds may be used for making change if authorized by the Board of Supervisors.

Government Code Section 29326

Revolving funds shall only be used for services or materials that are a legal charge against the County.

Government Code Section 29327

Any expenditure in excess of \$1 shall be supported by a receipt showing the date, the purpose of the expenditure and the amount expended.

Government Code Section 29328

Requests for replenishment of revolving funds from the County Auditor must be supported by receipts.

Government Code Section 29329

The County Auditor or Board of Supervisors may require the officer entrusted with the revolving fund to give an accounting of the fund.

APPENDIX 12.2.

Government Code Section 29330

The Board of Supervisors may at any time increase, reduce or discontinue any revolving fund.

3. Laws Pertaining to Cash Overages and Shortages

Government Code Section 29375

Overage shall be immediately deposited in the County's Overage Fund.

Government Code Section 29375.1

Excess payment not exceeding \$10 received by a County department or judicial district may be deposited in the County's Overage Trust. Otherwise, it will be refunded to the payor.

Government Code Section 29390

The Board of Supervisors may relieve County officers and employees of accountability for cash shortages in their accounts, where there is no proof of fraud or gross negligence in connection with the shortage and where the loss is not covered by insurance.

Government Code Section 29390.1

The Board of Supervisors may authorize the County Auditor to perform the functions of the Board to replenish shortage.

APPENDIX 12.3.

SEGREGATION OF DUTIES MATRIX

Segregation of duties is "key duties and responsibilities that need to be divided or segregated among different people to reduce the risk of error or fraud. This should include separating the responsibilities for authorizing transactions, processing and recording them, reviewing the transactions, and handling any related assets. No one individual should control all key aspects of a transaction or event."

To minimize the potential for mistakes in cash operations and/or misappropriation of cash, cash duties should be segregated among different individuals so that in all instances one person (preferably a supervisor) will check the work performed by another. This is attained by having a different individual to receive the cash, prepare the deposit transmittal, and reconcile the ledger sheets while providing a control over the others, catching mistakes and preventing the misappropriation of funds.

Below is a matrix of common cash handling activities that should be segregated among different individuals as illustrated in the shaded areas.

	Activity	Authority	Collecting	Depositing /	Control
	** 11		Cash/Payments	Recording	Activity
1.	Handles and processes payments.				
	Records transactions into the cash				
	register.				
2.	Prepares listing of checks or				
	manual ledger or multiple copy				
	receipt.				
3.	Prepares daily cash balancing of				
	cash register or cash drawer.				
4.	Performs reconciliation of credit				
	card receipts to end of day.				
5.	Prepares deposits				
6.	Reviews daily cash balancing of				
	cash register or cash drawer.				
7.	Compares daily cash balancing				
	report, listing of checks, and other				
	manual reports to the deposit.				
8.	Compares cash register report to				
	the deposit.				
9.	Maintains accounts receivable				
	records.				
10	Authorizes write-offs of				
10.					
1.1	uncollectible accounts.				
11.	Reconciles bank accounts.				
1.5					
12.	Enters journal entries into GenLed.				

APPENDIX 12.4.

Change Fund Questionnaire

Definition: Change funds are established to make change for cash tendered by the public in exchange for County services.

	•	Question	Yes	No	NA	Comments
I.	Ge	eneral:				
	1.	Is the change fund maintained on an imprest basis?				
	2.	Is the change fund segregated from other cash?				
	3.	Is the change fund in a secured location and locked at all times?				
	4.	Is the change fund reconciled by some independent of the cashier?				
	5.	Is the custodian independent of employees who handle receipts?				
	6.	Are written procedures for the use of the fund clearly established?				
	7.	Is an annual report submitted to the Auditor-Controller by July 31?				
II.	Ca	sh collections: (Cash includes coins,				
		rrency, checks and money orders.)				
	1.	Are cash collections recorded immediately upon receipt by means of cash registers or cash receipts journal?				
	2.	Are cash collections balanced to receipts on a daily basis?				
	3.	Are currency and checks accounted for separately?				
	4.	Are checks reviewed for accuracy and authenticity before acceptance?				
	5.	Are checks with incorrect amounts or payees or which show alterations returned immediately to payers?				
	6.	Are checks restrictively endorsed immediately upon receipt?				
	7.	Does each cashier have their own cash drawer and/or identification number (cash register)?				
	8.	Are cash funds periodically counted and verified by supervisors?				
	9.	Is cashing of personal checks from cash collections and the borrowing of personal funds prohibited?				
	10.	Is a mail log maintained for checks				

APPENDIX 12.4.

Question	Yes	No	NA	Comments
11. Is the cash on-hand counted and		Ш		
documented at the beginning and				
end of each shift?				
12. Are collections reconciled on a daily				
basis at the end of the day?				
13. Are reconciliations reviewed by a				
supervisor or an independent person				
of the receiving function?				
14. Are returned checks accounted for				
on a control log that includes the				
name, date of return, amount of				
check and reason for return?				
15. Are returned checks monitored until				
paid?				
III. Cash receipts:				
1. Are the receipts approved by the				
Auditor-Controller?				
2. Are spoiled receipts including				
carbon copies, retained and marked				
'void'?				
3. Are voided receipts reviewed and				
initialed by a supervisor?				
4. Are the receipts sequentially pre-				
numbered?				
5. Are the receipts kept in a secured		П	П	
location and locked at all times?	_			
6. Are the unused receipt books kept in		П		
a secured location?	_			
7. Are the receipts accounted for on a	П	П	П	
control log that includes the:				
i. From/To pre-numbered receipt				
ii. Date and name of the person				
receiving the receipts				
8. Is a receipt issued at the time of	П	П		
payment?				
9. Does the cash receipt show the	П		П	
following information:				
i. Date				
ii. Payor				
iii. Amount				
iv. Type of payment				
v. Purpose of payment				
vi. Cashier's name				
vii. Department name and address				
IV. Recording:				
1. Are collections transmitted from				
		. —	. —	1

APPENDIX 12.4.

Question	Yes	No	NA	Comments		
branch offices to home office and						
County Treasury through secure						
means?						
Are deposit records reconciled to collections?		Ш				
3. Are deposit records reconciled to the			\vdash_{\Box}			
general ledger?						
4. Are daily collections promptly						
summarized and recorded in a cash						
receipt journal?			_			
5. Are cash collections deposited into		ш	Ш			
the County Treasury at least once a						
week or when cash on-hand exceeds \$500 to \$1,000?						
6. Are cash shortages/overages			\vdash			
recorded on the deposit?						
V. Segregation of Duties						
Please describe your process for handling						
cash in the following areas, including						
person(s) directly involved in the process.						
i. Authorize cash collections						
ii. Record cash collections						
iii. Deposit cash collections						
iv. Reconcile cash collections						
List of Cashiers and use of fund:						
List of Casiners and use of fund.						
Name of Cashier(s):						
_						
Purpose of fund:						
Amount of fund:						
Name of Custodian:						
Questionnaire completed by:						
Signature:						
Print name and title:				-		
Date:						

APPENDIX 12.4.

Petty Cash Questionnaire:

Definition: Petty cash funds are used to make small purchases or payments in a timely manner for the operational needs of the department. The fund may be used only to pay for those items which are necessary, reasonable and directly related to the operations of the department.

	Question	Yes	No	NA	Comments
1.	Is the petty cash fund				
	maintained on an imprest basis?				
2.	Is the petty cash fund segregated				
	from other cash?				
3.	Is the petty cash fund in a				
	secured location and locked at				
	all times?				
4.	Is the petty cash fund restricted				
	as to:				
	a. Maximum amount for				
	individual				
	disbursements from the fund?				
	b. Maximum amount of				
	disbursements in any				
	one year?				
	c. Type of purchase?				
5.	Is the petty cash fund				
	periodically reconciled by some				
	independent of the custodian?				
6.	Is the custodian independent of				
	employees who handle receipts?				
7.	Are written procedures for the				
	use of the fund clearly				
	established?				
8.	Is an annual report submitted to				
	the Auditor-Controller by July				
0	31?				
9.	Is the petty cash voucher used for all disbursements?	Ш			
10	Are petty cash vouchers				
10.	executed in full in ink or	Ш			
	otherwise in such manner as to				
	make alterations difficult?				
11.	Are petty cash vouchers				
	approved by a department head				
	or other authorized person other				
	than the custodian?				
12.	Are the amounts of the petty				
	cash vouchers spelled as well as				
	written in numerals?				

APPENDIX 12.4.

Question	Yes	No	NA	Comments		
13. Are the petty cash vouchers						
properly supported by vendor						
documents (original receipts)?						
14. Are the petty cash vouchers	Ш	Ш	Ш			
marked "paid" upon disbursement, so they cannot be						
misused thereafter?						
15. Is a control log used for						
recording disbursements and	_	_	_			
replenishments?						
16. Is the replenishment claim						
supported by the petty cash						
vouchers and original receipts?						
17. Is the warrant for the						
replenishment claim made out to						
the order of the custodian?						
Custodian of fund: Name of Custodian:						
Purpose of fund:						
Amount of fund:						
Questionnaire completed by:						
Signature:						
Print name and title:						
Date:						

APPENDIX 11.4.

Bank Accounts Questionnaire:

Definition: Bank accounts are a depository of cash at a financial institution outside of the County Treasury.

1100001).				
Question	Yes	No	NA	Comments
1. Is the bank account authorized by				
law, the Board, Auditor-Controller				
or Treasurer?	<u> </u>			
2. Is the bank account established in				
the name of Yolo County?				
3. Is the bank account only used for the		Ш	Ш	
specific purpose for which the				
account was established?		\vdash		
4. Is the cash in the bank protected by	Ш	Ш		
FDIC insurance, i.e. does not exceed \$100,000 per account?				
5. Is the bank notified of new check				
signers or when previous signers are				
terminated?				
6. Are unused checks in a secured	П			
location and locked at all times?				
7. Are written procedures for the use of				
the account clearly established?				
8. Is an annual report submitted to the			П	
Auditor-Controller by July 31?				
9. Are checks recorded in the				
disbursement journal as prepared?				
10. Are two signatures required on				
checks over a stated amount?				
11. Are signed checks immediately				
mailed out by someone not involved				
in the disbursement process?				
12. Are voided checks properly canceled		Ш		
and retained?		\vdash		
13. Are all supporting documents	Ш			
properly canceled at time of				
signature to prevent duplicate payment?				
14. Is signing blank checks prohibited?				
15. Is the bank account reconciled	H	H	H	
promptly after the end of each				
month?				
16. Are reconciliations made by			П	
someone other than the person(s)				
who receipt or disburse cash?				
17. Are bank statements and paid checks				
delivered in unopened envelopes				
directly to the employee preparing				

APPENDIX 11.4.

Question	Yes	No	NA	Comments
the reconciliation?				
18. Are all reconciliations and				
investigations of unusual reconciling				
items reviewed and approved by an				
official who is not responsible for				
receipts and disbursements?				
List of check signers and use of account	:			
None of deal singular				
Name of check signer(s) and titles:				
Province of houter county				
Purpose of bank account:				
P 11 1 ((11 1 (()				
Bank balance: (attach bank statement)				
0 4 11				
Questionnaire completed by:				
				-
Signature:				
				<u>-</u>
Print name and title:				
				_
Date:				

APPENDIX 12.5.

Application for Petty Cash or Change Fund

Request for:								
Petty Cash Fund \$		Change of Custodian						
Change Fund \$		Increase / Decre	Increase / Decrease of Fund \$					
Special Purpose Fund \$		Closeout (Include \$ DP#						
Department Name:	Department Name: Total Accountable Balance: \$							
Name of Custodian: Title: Vendor No: Employe								
Email Address:								
Description of Need of Fund:								
Special Instructions:								
Location of Fund (street address):								
Building Name: Room Number: Telephone Num								
This fund and responsibility thereof is issued to the named custodian and cannot be transferred without written approval from the Auditor-Controller's office. If for any reason a fund is no longer needed, the department must deposit the funds into the County Treasury and complete a new application marking closeout along with the deposit number and date when the funds were returned. For a change of custodian, a new application form must be completed, thereby terminating the responsibility of the prior custodian. New funds and increases to existing funds must have a copy of the approval letter attached from the Auditor-Controller in order to complete the request.								
Change of custodian:								
Name of Prior Custodian:					Vendo	or No:		
Acknowledgment of responsibility:								
I accept the above stated cash fund with the understanding that I am personally responsible for the proper safekeeping and use of the said funds in accordance with the established policy. I have received a copy of the Cash Accounting Manual governing the use of these funds.								
Signature of Custodian: Date:								
I approve the designation of the employee above as custodian of the stated cash fund. It is further understood that I will be jointly responsible for the said funds.								
Signature of Department Head or Designee: Date:								
Auditor Use Only:								
Auditor Representative:			Date Po	sted to	Genled	:		

APPENDIX 12.6.

To: Howard	Howard Newens, Auditor-Controller Treasurer Tax Collector									
From:										
Date:										
Subject: Annual revolving cash report for period ending June 30,										
	h the Yolo County Adm our annual report of the	•		_						
Type of fund	Purpose of fund	Custodian/cashier	June 30, balance	Over (Short) amount						
Other cash funds	- Bank accounts									
Bank account No. (last 4 digits)	Purpose of account	Check signers		June 30, bank balance						
Coch receipts issu	and									
Cash receipts issu Our department m	aintains a control log fo	r all cash receipts bool	ks on-hand.							

We have attached a copy of the bank statements for all accounts listed above. In addition, our staff has been given a copy of the Cash Accounting Manual for review along with internal instructions for handling cash transactions.

Attachments

APPENDIX 12.7.

CASH RECEIPT FORM CONTROL LOG

	Receipt Numbers Recorded			Receipt Numbers I	ımbers Issued to		
Date	From	То	Document No	Name (print/sign)	Division		

APPENDIX 12.7.

MAIL LOG

Date	Check No	Payee's Name	Amount	Description	Forward To	Employee Initials	Deposit No

APPENDIX 12.7.

PETTY CASH VOUCHER

Date	Description	Document No.	Amount			
		Total				
Approved by:		Date:				
Disbursed by:		Date:				
Received by:		Date:				
Employee name:	PETTY CASH VO					
D .						
Date	Description	Document No.	Amount			
Date	Description	Document No.	Amount			
Date	Description	Document No.	Amount			
Date	Description	Document No. Total	Amount			
	Description		Amount			
Approved by:	Description	Total	Amount			

APPENDIX 12.7.

PETTY CASH LOG

		Amount	Deposit/Return of Funds	Running	
Date	Name	Disbursed	of Funds	Balance	Comments

APPENDIX 11.7.

BANK RECONCILIATION

For the Month Ended: Bank Balance \$____ Add: Deposits in Transit (*Note 1*) Check # Amount **Total Deposits** Less: Outstanding Checks (Note 2) **Total Checks** Bank Service Charge Balance Per Books, xx/xx/xx Note 1: Represent deposits recorded in the books but not shown in the bank statements. Note 2: Represents checks written but not cleared by the bank. Date: _____ Prepared by: _____

March 2011 Page 5

Reviewed by: _____

Date: _____

APPENDIX 11.7.

DAILY CASH BALANCING

Date: Drawer #

Currency:			Check Li	isting:				
			Check					
<u>Denomination</u>	Quantity	Amount	<u>No.</u>	1		<u>Payee</u>		<u>Amount</u>
\$100.00	0	\$0.00						
\$50.00	0	\$0.00						
\$20.00	0	\$0.00						
\$10.00	0	\$0.00						
\$5.00	0	\$0.00						
\$2.00	0	\$0.00						
\$1.00	0	\$0.00						
Coin:	Sub Total	\$0.00						
\$1.00	0	\$0.00						
\$0.50	0	\$0.00						
\$0.25	0	\$0.00						
\$0.10	0	\$0.00						
\$0.05	0	\$0.00						
\$0.01	0	\$0.00						
	Sub Total	\$0.00						
	Total Cash	\$0.00						
Credit card transacti								
VISA/MasterCard		\$0.00						
AMEX		\$0.00		•			Total	
Discover		\$0.00						
To	tal Credit Cards	\$0.00	Receipts	:				
			<u>From</u>	To	Total Amo	un <u>t</u>		
Accountability:			Deposit I		tal:			
	Cash	\$0.00	Cash:	\$0.00				
	Checks	\$0.00	Checks:	\$0.00		,		
	Credit Cards	\$0.00	<u>Fund</u>	B/U	Account	Amount	GenLed Description	<u>on</u>
	Total	\$0.00			86-2365		Cash Shortage	
					82-7720		Cash Overage	
	Fund Amount	\$0.00						
	Receipts	\$0.00						
	Total	\$0.00						
	0 (91 4)	¢0.00		TD	. 1D '	φο οο		
	Over - (Short)	\$0.00		10	otal Deposit	\$0.00		
Comments:			DE#					
Comments:			DE#			-		
Prepared by:				Reviev	ved by:			
Signature				Signatu	ire			
Print Name and Title				Print N	ame and Titl	e		
Date				Date				
- ***				2				

Page 6 March 2011