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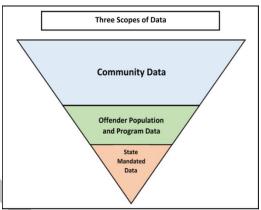
# Yolo County Community Corrections Partnership Environmental Scan – Executive Summary

## **Purpose and Methodology**

The Community Corrections Partnership (CCP) of Yolo County determined that there was a need to conduct an environmental scan to analyze available data regarding the criminal justice system. In order to understand the wider criminal justice landscape, a model was created that looked at three scopes of data collection: Community Data, Offender Population and Program Data, and State Mandated Data.

The purpose of using these three scopes is to gather data that provides a holistic view of CCP programs in the context of changes in the community and the local criminal justice system.

For this environmental scan, data and information was gathered from within and outside the County organization as well as through a review of literature and research on criminology, Proposition 47, and realignment.



## State Trends

## Changes in Criminal Justice after Realignment and Proposition 47 Statewide

In this section we will explore the effects of realignment and Prop 47 on the criminal justice system statewide. In order to reduce prison overcrowding and reach court mandated goals for prison populations, the State of California pursued the "realignment" strategy for parole and state prison populations in 2011. This shifted some of those on the state parole system to the county probation system, and future prison sentences that were non-violent, non-serious, and non-registrable sex-offense felonies were shifted from the state prison to the county jails. Proposition 47 ("Prop 47") was a ballot initiative that was approved by voters in November 2014. The initiative reduced the penalties associated with certain low level drug and property crimes by preventing prosecutors from charging these offenses as felonies in most cases.

 Recidivism for felony offenders released from state prison after realignment decreased – According to The California Department of Corrections and Rehabilitation 2017 outcome rehabilitation report, recidivism (using the state definition, "An individual convicted of a felony and incarcerated in a CDCR adult institution who was released to parole, discharged after being paroled, or directly discharged during Fiscal Year 2011-12 and 2012-13, and subsequently convicted of a felony or misdemeanor offense within three years of their release date") reduced from 54.3% to 46.1% when comparing those released from state prison during the 2011 fiscal year to those released from state prison during the 2012 fiscal year. While we do see a trend from this data, we should be cautious to not have this trend act as representative of recidivism in all jurisdictions and groups of offenders, as it is a very specific population, over a very small time period and sample size. • Crime offenses in California increased after realignment implementation but had mixed trends after Prop 47 implementation – According to the FBI Uniform Crime Report data after realignment (between 2011 and 2013) property crime increased by 4.6%, whereas violent crime decreased by 1.9% in California. Since the implementation of Prop 47 (between 2015 and 2016), there was an increase in violent crime by 4.7%, but a decrease in property crime by 2.2% in California.

# • Changes in how counties are processing Prop 47 Offenders:

- According to the PPIC 2016 report on how Prop 47 affected California's jail populations, there have been major statewide changes in processing Prop 47 offenses:
  - A decline in new bookings and arrests for Prop 47 crimes;
  - A decline in convictions of Prop 47 offenders;
  - An increase in Prop 47 defendants put on pretrial release;
  - A reduction in time sentenced for Prop 47 offenses.
- According to the PPIC 2016 report on how Prop 47 affected California's jail populations, immediately following Prop 47, in 2015 a 9% reduction in the overall county jail population in California occurred. This came after an immense rise in county jail populations after realignment implementation.

# • Severity of sentences for Prop 47 offenses has reduced:

- According to the PPIC 2016 report on how Prop 47 affected California's jail populations, Prop 47 crimes offenses are more likely to be cited and released, or put on pretrial release when booked. Bookings for Prop 47 offenses went down statewide by 56% (5382) between 2014 and 2015.
- According to the PPIC 2016 report on how Prop 47 affected California's jail populations, the length of stay in jail for Prop 47 offenses in California decreased from 102 days to 77 days between October 2014 and October 2015.

# **Yolo County Findings**

The findings were organized into themes, which are health, economic, jail populations and crime, and department highlights.

- Health Mental health and substance abuse are significant problems for Yolo County's criminal justice and probation systems. Trends and sources for data are: Criminogenic need (P. 9), AB 109 Treatment Programs (P. 27), and Yolo County Jail Mental Health Bookings (P. 25).
- 2. Economic Addressing the economic and educational needs of individuals are important to Yolo County's probation efforts. The lack of employment opportunities and educational attainment can create issues with a probationer's finances and ability to find reliable housing in a safe neighborhood. While the economy has seen a positive trend, the cost of rent has increased significantly over time. Continued efforts to assist probationers in the realm of education, employment, and housing is important moving forward. Trends and sources for data are: Criminogenic needs (P. 9) and community data (P. 21).

3. Jail Populations and Crime – After realignment, Yolo County was presented with a challenge in increasing jail population and increasing property crime offenses. The implementation of Prop 47 seems to have help with both of these challenges. Since Prop 47, Average Daily Population for the county jail has significantly reduced, and the amount criminal offense occurrences have decreased as well. After realignment, federal court capacity releases increased by 47.6% (between 2011 and 2014). After Prop 47, the Yolo County jail had federal court capacity releases reduced by 31.6% (between 2014 and 2015), followed by an increase to 2014 levels after 2016 and 2017. A new potential challenge for Yolo County could be a changing prison population away from low level property and drug offenders towards offenders that have longer terms and higher probation needs. Trends and sources for data are: ADP (P. 23), Federal Court Mandated Capacity Releases (P. 31-32) and Violent and Property Crime Offense Trends (P. 24)

## 4. Department Highlights:

- District Attorney The high tech program had a significant increase in demand from 2014 to 2016. There was also a 19% decrease of enrollees in the Neighborhood Court program between 2015/16 and 2016/17, but an increase in program success from 88% to 89% during the same period. This decrease was likely due to a number of factors, including an attempt to shift using the Neighborhood Court less for infractions and more towards more serious charges; a change in the nightclub and bar policies in Davis; and the expanded use of Lyft and Uber to reduce public intoxication or alcohol related offenses. Trends and sources for data are on P. 26.
- **Probation/HHSA** Prop 47 implementation saw a 28% reduction in enrollees for the DRC (between 2014/15 and 2016/17), likely due to the shorter sentences associated with misdemeanor drug and property crime. Despite this reduction, the enrollee numbers are still higher than 2013-2014, the year that the West Sacramento DRC center opened. This might be related to the continued need for mental health and drug abuse services, educational attainment, and work training that the DRC provides. The Out-of-Custody program continually has more enrollees, average length of stay in the program, and number of graduates than the In-Custody program. However, the In-Custody program has a significantly higher positive transition rate (69.5% compared to 46.6%). This difference is likely due to the challenges that individuals face while out of custody. AB 109 Health Treatment Programs are still establishing baseline data, so as to have multi-year trends in the future. There is program outcome data for part of 2017 in the analysis section of the report. **Trends and sources for data are on P. 27.**
- Public Defender In 2017, the adult social worker assisted 134 clients with pre-adjudication and/or post-adjudication services. Of the pre-adjudication referrals, 68 (75%) of case goals were achieved. Case goals included dismissals as well as jail or state prison avoided or reduced in lieu of treatment. Of the post-release referrals, 55 client cases were provided with post-release plans and services. A more full description can be found on P. 30.
- Sheriff's Office AB 109 offenders are a minority of the total population using the electronic monitoring program. The failure rates month by month are low. According to the probation

literature that was reviewed for this report (such as the Crime and Justice Institute's 2013 Yolo County assessment report of realignment plan strategies, the Correctional Consultants Inc. 2016 validation of a pretrial risk assessment tool report, and the Rochester Institute of Technology 2011 report on factors that contribute to the success of probationers), electronic monitoring can be a very cost-effective way to improve recidivism outcomes, especially among offenders in the low to medium risk groups. **Trends and sources for data are on P. 30**,

## Yolo County and State Comparison

- 1. Crime Offense Trends Yolo County deviated from the statewide trend. There was similar trends in property crime offenses after realignment, but after Prop 47 implementation violent crime increased on the statewide level, but stayed approximately the same in Yolo County. According to the FBI Uniform Crime Report data, statewide violent crime offenses had decreased after realignment (by 1.9%) and increased after Prop 47 implementation (by 4.7%), while property crime offenses increased by 4.6% after realignment, but decreased by 2.2% after Prop 47 implementation. In Yolo County, violent crime increased by 13%, and property crime increased by 21% between 2011 and 2013. After Prop 47 implementation, there was a different trend, with violent crime offenses remaining approximately the same, but a decrease of property crime by 16%.
- Recidivism Definition The state has adopted a definition of recidivism based off of a 3-year conviction rate. While the Yolo County recidivism rate does provide the data for the state definition of recidivism, Yolo County's definition is more nuanced, and contains 1 and 3 year rates for four different stages in the system, namely: Arrested, Booked, Filed, and Convicted.
- 3. **Prop 47 Effects** Yolo County has shown similar trends as the rest of the state since Prop 47 in that since Prop 47 in significantly lowering felony convictions and filings. In Yolo County, between 2014 and 2016 felony filings fell by 38%, felony convictions fell by 53%, and felony convictions that lead to state prison fell by 45%.

## **Recommended Next Steps**

This section contains recommendations for the CCP to take based off of the evidence or gap of evidence contained within this report.

- 1. Continue to Collect Data This environmental scan was helpful in establishing a wider picture of the statewide and local criminal justice landscape, as well as drew connections between the landscape and many of the CCP programs. Another benefit from environmental scan was pointing to where data gathering and sharing was weak. There was a lack of data for some programs, and only one data point available for others. In order to gain an insightful look at the funding requirements and performance of all of the CCP programs, trend data will be needed over multiple years. Additionally, having the breakdown of probationer and county jail offender demographics and offense type would allow the CCP to understand the program needs.
- 2. Develop a Dashboard Yolo County would benefit immensely from developing a dashboard that measures both CCP funded programs, and also measures statewide trends. A dashboard

would allow a clear picture to be drawn from the data, which is necessary for understanding topics as complex as criminal justice and recidivism.

- 3. **Consider the Criminogenic Needs** The literature review conducted for this environmental scan made clear the prevalence of criminogenic needs/risks in probation efforts. Similar to program data and strategic plan goals, criminogenic needs will provide significant direction towards what the probation and offender populations will need in order to be successful. The other possibility is that criminogenic needs will be able to reveal if the lack of success isn't the fault of the county organization, but instead the more closely related to wider societal or economic trends.
- 4. **Conduct a County Literature Review** Conducting a more in-depth study of individual counties' probation and criminal justice programs that have lower recidivism rates than Yolo County, according to the state definition, could prove enlightening to the Yolo County CCP's efforts.

## **Environmental Scan Introduction**

#### Purpose

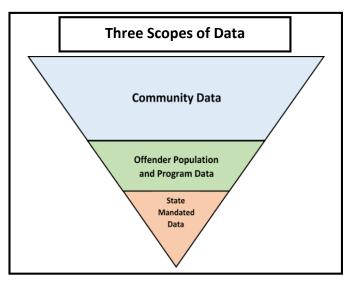
Safe Communities is one of the goals outlined in the Yolo County Strategic Plan. The Community Corrections Partnership (CCP) of Yolo County, as the governing body responsible for developing and submitting public safety realignment recommendations to the Board of Supervisors, plays a significant role in working towards that goal. In keeping with the practice of evidence-based decision making, the CCP determined that there was a need to conduct an environmental scan to analyze available data regarding the criminal justice system in preparation for a review of their strategic plan.

#### Methodology

Due to the complex nature of realignment efforts and the large number of participating County Departments and Agencies, a holistic approach was needed to understand the relationship between programs and external trends. A model was created that examines three different scopes of data. The purpose is to gather data that provides a holistic view of CCP programs in the context of changes in the community and the local criminal justice system. The data and information for this review was gathered from within and outside the County organization as well as through a review of literature and research on criminology, Proposition 47, and realignment.

#### **Three Scopes of Data**

- 1. The community scope of data focused on larger trends in society, such as homelessness and unemployment, so that the CCP could see how these trends may be affecting crime and recidivism.
- 2. **The offender population and program scope of data** focused on Yolo County's criminal justice system and those offenders and probationers within it. This scope constituted the majority of the data gathered and included data from programs funded by the CCP.
- The state mandated scope of data contains information that the County must provide to the state annually, as per state law.



# **Criminal Justice Background Information**

## AB 109/Realignment

In order to reduce prison overcrowding and reach court mandated goals for prison populations, the State of California pursued the "realignment" strategy for parole and state prison populations in 2011 through multiple acts of legislation (the central legislation being AB 109). The significance of this policy was that it shifted some of those on the state parole system to the county probation system, and future prison sentences that were non-violent, non-serious, and non-registrable sex-offense felonies were shifted from the state prison to the county jails. Additionally, the state mandated that Community Corrections Partnerships (CCPs) in every county administer state funds and sales tax funds, measure necessary data related to recidivism, and facilitate programs related to probation. The purpose of realignment was multifaceted, but the legal mandates on counties remains relatively clear: Counties are to take responsibility of probation services for offenders sentenced to state prison for non-violent and non-sexual offenses (otherwise known as Post Release Community Supervision - PRCS) and those offenders who are serving the last part of their sentence on probation (otherwise known as Mandatory Supervision), and use evidence-based programming to reduce recidivism.

#### **Proposition 47**

Proposition 47 ("Prop 47") is the second significant change to California's criminal justice system in recent years. Prop 47 was a ballot initiative that was approved by voters in November 2014. The initiative reduced the penalties associated with certain low level drug and property crimes by preventing prosecutors from charging these offenses as felonies in most cases. The offenses in particular are drug possession, receiving stolen property, theft, shoplifting, writing bad checks, and check forgery. Prop 47 was also retroactive, and therefore provided an option for eligible offenders to resentence (if still serving their sentence) or reclassify (if sentence has been served).

#### **Criminogenic Risk/ Needs**

In order to provide effective evidence-based programming to the probation population, criminal justice researchers and practitioners have implemented statistical studies of offender populations in order to establish both what risks there are of recidivating, as well as what programs are best for each probationers risk level and their specific needs. There were 8 risks/needs that were prevalent in the literature reviewed for this report, namely: previous criminal record, substance abuse, age, financial status, anti-social attitudes, accommodations, employment/education, and family/peer attitude. While this list of risks and needs is different than the criminogenic needs list generated by Yolo County Probation using the Ohio Risk Assessment System, there is a lot of overlap. Literature reviewed were: Validation of a Pretrial Risk Assessment Tool (Correctional Consultants Inc. 2016); Factors That Contribute to the Success or Failure of Risk Reduction Initiative Clients (Birzer & Cromwell 2010); Factors that Contribute to Success of Probationers: Probation Officers' Point of View (Archambeau 2011).

Top 6 Criminogenic Needs for the Yolo County Actively Supervised Probation Population	
Need Category	% of prevalence of need and total number of those with need (out of 979 Total)
Neighborhood Problems (Drug Availability & Crime Level)	72% - 607
Education, Employment, Financial	64% - 758
Substance Use	61% - 656
Family and Social Support	52% - 379
Peers Associations	48% - 303
Criminal Attitudes and Behavioral Patterns	34% - 237

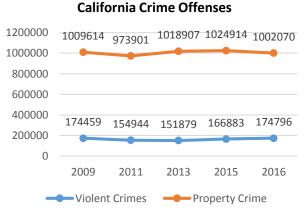
# **Findings**

## **Statewide Trends**

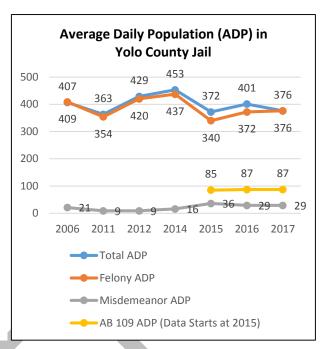
## Changes in Criminal Justice after Realignment and Proposition 47 Statewide

Due to the passage of both Realignment and Prop 47, the landscape of criminal justice has changed both at the local level and the state. Some of the major statewide trends that have been observed by the Public Policy Institute of California (PPIC) and the California Department of Corrections and Rehabilitation in studying this issue are that:

- Recidivism for felony offenders released from state prison after realignment decreased According to The California Department of Corrections and Rehabilitation 2017 outcome rehabilitation report, recidivism (using the state definition, "An individual convicted of a felony and incarcerated in a CDCR adult institution who was released to parole, discharged after being paroled, or directly discharged during Fiscal Year 2011-12 and 2012-13, and subsequently convicted of a felony or misdemeanor offense within three years of their release date") reduced from 54.3% to 46.1% when comparing those released from state prison during the 2011 fiscal year to those released from state prison during the 2012 fiscal year. While we do see a trend from this data, we should be cautious to not have this trend act as representative of recidivism in all jurisdictions and groups of offenders, as it is a very specific population, over a very small time period and sample size.
- It should be noted that the State of California now defines recidivism as "conviction of a new felony or misdemeanor committed within three years of release from custody or committed within three years of placement on supervision for a previous criminal conviction". This differs from the Yolo County definition, which incorporates the state definition and contains 7 other measures as well.
- Crime offenses in California increased after realignment implementation but had mixed outcomes after Prop 47 implementations According to the FBI Uniform Crime Report data after realignment (between 2011 and 2013) property crime increased by 4.6%, whereas violent crime decreased by 1.9% in California. Since the implementation of Prop 47 (between 2015 and 2016), there was an increase in violent crime by 4.7%, but a decrease in property crime by 2.2% in California.



- Changes in how counties are processing Prop 47 Offenders – According to the PPIC 2016 report on how Prop 47 affected California's jail populations, there have been major statewide changes in processing Prop 47 offenses:
  - A decline in new bookings and arrests for Prop 47 crimes;
  - A decline in convictions of Prop 47 offenders;
  - An increase in Prop 47 defendants put on pretrial release;
  - A reduction in time sentenced for Prop 47 offenses.



 According to the PPIC 2016 report on how Prop 47 affected California's jail populations, immediately following Prop 47, in 2015 a 9% reduction in the overall county jail population in California occurred. This came after an immense rise in county jail populations after realignment implementation.

# • Severity of sentences for Prop 47 offenses has reduced:

- According to the PPIC 2016 report on how Prop 47 affected California's jail populations, Prop 47 crimes offenses are more likely to be cited and released, or put on pretrial release when booked. The theory behind this phenomena is that since District Attorney's Offices' are unable to charge these offenders as felonies, and sentence lengths for these offenders has shortened significantly, there is less impetus for law enforcement to pursue actual booking or holding because the likelihood of these offenders being prosecuted or serving significant jail time are low, and therefore it is an inefficient use of resources. Bookings for Prop 47 offenses went down statewide by 56% (5382) between 2014 and 2015.
- The length of stay in jail for Prop 47 offenses decreased from 102 days to 77 days between October 2014 and October 2015.
- These numbers seem to indicate that due to the mandatory relaxing of sentencing for the "wobbler" crimes outlined in Prop 47, local law enforcement and District Attorney's Offices' have reduced enforcement of these offenses, potentially seeing the pursuit of these offenses in the courts as ultimately fruitless and instead focusing efforts on other realignment activities.

#### **Yolo County Findings**

#### Benefits and Limitations

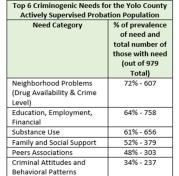
Examining the three scopes of data in Yolo County provided important insight into the criminal justice landscape of the community. It also highlighted the gap between the data needs of the CCP and the data available from the County departments. These challenges have been identified previously and efforts are underway to try to address the gap. One way is through the development of performance measures for the CCP funded programs, which occurred during the development of this environmental scan. Additionally, a data sharing study was conducted by the Sheriff's Office and ways to implement that study are under review by the County Criminal Justice Continuum of Care Work Group. Through these efforts it is desired that data collection will be more readily available in the future.

Despite these limitations, enough data was gathered across the three scopes, coupled with the review of literature about statewide trends, to provide some valuable insight regarding the criminal justice environment. Findings based on Yolo County data were organized into the themes of health, economic, jail populations and crime, and program highlights.

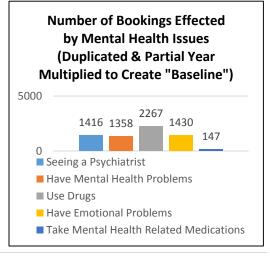
#### Health

Mental health and substance abuse are significant problems for Yolo County's criminal justice population. Specific major trends found were:

 3<sup>rd</sup> Criminogenic need (substance abuse) – Criminogenic needs are the commonly important needs for a group of offenders. According to Yolo County Probation the top three criminogenic needs of probationers was calculated to provide an idea of the risk factors that could potentially cause offenders to fail probation. The third top criminogenic need for probation failure in Yolo County is substance abuse. This means that programs or services directed at getting probationers treated for substance abuse are pertinent.



County jail mental health bookings – The 2017 booking data from the Yolo County Sheriff's Office shows that many booked into the jail suffered from or were being treated for drug, emotional, or mental health problems. The mental health booking data has limitations, since it is both duplicated (one offender may have counted into multiple categories), and was collected during a 4 month pilot phase, and multiplied by 3 to create a hypothetical baseline for the year. However, this data does give an idea of the challenge mental health presents for the Yolo County Jail.



• HHSA Treatment Programs that work in conjunction with the Yolo County Probation Department are currently establishing baseline data. Once this baseline has been established, trends as to the accessibility and use of these treatment programs will potentially provide insights to the health related aspects of criminal justice landscape in Yolo County. For more information on specific program outcomes, look on P. 27.

## Economic Trends

Employability and educational attainment are important to Yolo County's probation efforts. The barriers to employment and lack of education can create issues with a probationer's obtaining a stable income and finding reliable housing in a safe neighborhood. The cost of rent has also increased significantly. Continued efforts to assist probationers in the realm of education, employment, and housing is a strong need. Specific major trends found were:

- <u>Criminogenic needs</u> The top criminogenic need for probation failure according to Yolo County Probation is neighborhood problems (relating to crime level and drug availability in a probationer's neighborhood). The second top criminogenic need is education, employment, and finances. Programs or services directed at assisting probationers with educational attainment, work training, financial planning, or safe housing may help address these needs.
- **Community Data (rent issue)** According to US Census data, there have been positive trends in the larger economy from a criminal justice perspective. According to the Yolo County Homeless Count Report, there has been a decrease in the number of homeless individuals (US Census), a decrease in unemployment (US Census), and a rise in per capita income (US Census). While these do not directly relate to recidivism, they do have a significant effect on probation outcomes. However, while the economy has improved, the median cost of rent has increased significantly (US Census), which may pose a problem for probationers who already struggle with obtaining stable finances as illustrated by their second criminogenic need.

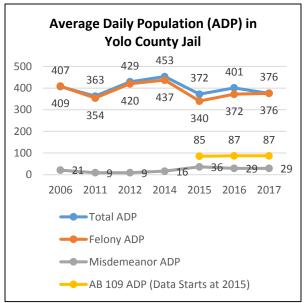
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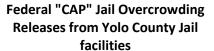


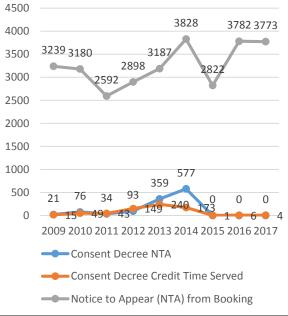
#### Jail Populations and Crime

After realignment, Yolo County was presented with a challenge in increasing jail populations and increasing property crime offenses. The implementation of Prop 47 seems to have help with both of these challenges. Since Prop 47, Average Daily Population for the county jail has significantly reduced, and the amount criminal offense occurrences have decreased as well. After Prop 47, the Yolo County jail had a significant dip in federal court mandated releases, but between 2015 and 2017 the number has risen to pre-Prop 47 levels. A new potential challenge for Yolo County could be a changing prison population away from low level property and drug offenders towards offenders that have longer terms and higher probation needs. Specific trends identified include:

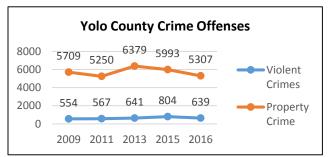
- Average daily population (ADP) in Yolo County Jail – According to the California Board of State and Community Corrections (BSCC), the ADP rose by 18% after realignment, and then fell by approximately 18% during the year after Prop 47 was implemented. The 2017 ADP has risen again to approximately 2006 levels. During the implementation of realignment, there was a large increase in felony offender ADP, and a slight decrease in misdemeanor offender ADP. After the implementation of Prop 47, these trends reversed, with a relative reduction in felony offender ADP and a slight relative increase in misdemeanor offender ADP. This could be due to overcrowding and the federal court mandated capacity releases in the Yolo County jail after realignment, and the reduction in Prop 47 crime offenders after 2014. The AB 109 population has remained constant from 2015 to 2017, meaning that that offender population might be causing a more long term strain on jail capacity than other offender populations.
- Court-induced cap releases –Prop 47 provided a release valve to counties by shortening sentences for low level drug and property offenses, and resentencing certain felonies to misdemeanors. According to the Yolo County Sheriff's Office, federal court mandated releases increased by 47.6% between 2011 and 2014 (after realignment), followed by a decrease of 31.6% between 2014 and 2015 (after Prop 47 implementation). However, between 2015 and 2017 releases have increased to approximately 2014 levels.



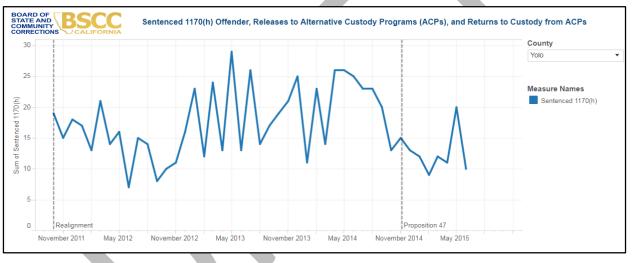




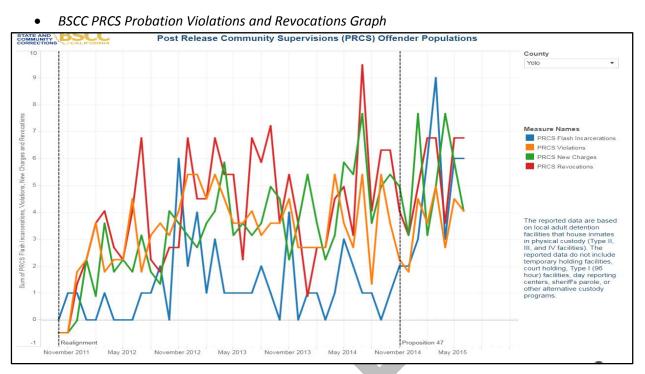
 Crime Trends (violent and property) – According to the FBI Uniform Crime Report, both violent and property crime offenses increased by 13% and 21%, respectively, between 2011 and 2013, after the implementation of realignment policies. After the implementation of Prop 47, property crime dropped by 16% between 2013 and 2016, while violent crime fluctuated (returning to 2013 levels). However, the reason(s) why property crime offenses reduced is unclear.



## BSCC 1170(h) Sentencing Trend Graph



 This graph shows the number of 1170(h) offenders sentenced to Yolo County jail over time. 1170(h) sentences 1170(h) offenders are individuals who committed crimes under California Penal Code 1170(h0, which was created by AB 109 and other realignment laws to designate which offenses would carry a county jail sentence or a state prison sentence.



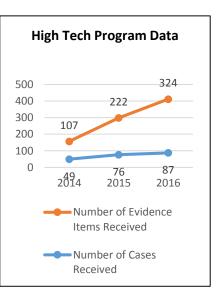
 Flash incarceration means that the probationer has been sent to county fail for one to ten days due to failing a probation condition. Violation means failing to follow the terms of probation, which could have different consequences. New charges refers to probationers being charged of new crimes while on probation. Revocation refers to probation being revoked due to violations or new charges.

## Program Highlights Trend

The CCP's participating departments and the programs they run are too varied to draw broad conclusions between them. Instead I have included a highlights section for each County department represented in the CCP that had data trends. Full analysis of the departmental programs can be found later in this report.

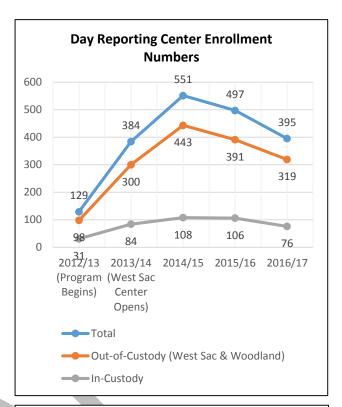
# • District Attorney's Office:

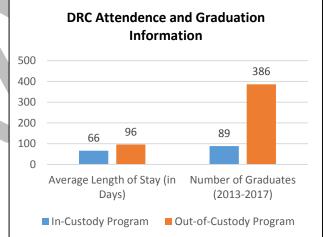
 The high tech program has had a significant increase in demand from 2014 to 2016. There was also a 19% decrease of enrollees in the Neighborhood Court program between 2015/16 and 2016/17, but an increase in program success from 88% to 89% during the same period. This decrease was likely due to a number of factors, including an attempt to shift using the Neighborhood Court less for infractions and more towards more serious charges; a change in the nightclub and bar policies in Davis; and the expanded use of Lyft and Uber to reduce public intoxication or alcohol related offenses. Sources: The DA continuum of Care Report and DA 2017-18 Department Report.

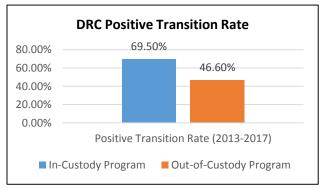


#### • Probation:

- After Prop 47, there was a 28% 0 reduction in enrollees for the DRC (between 2014/15 and 2016/17), likely due to the shorter sentences associated with misdemeanor drug and property crime. Despite this reduction, the enrollee numbers are still higher than 2013-2014, the year that the West Sacramento DRC center opened. This might be related to the continued need for mental health and drug abuse services, educational attainment, and work training that the DRC provides.
- The Out-of-Custody program 0 continually has more enrollees, average length of stay in the program, and number of graduates than the In-Custody program. However, the In-Custody program has a significantly higher positive transition rate (69.5% compared to 46.6%). This difference is likely due to the challenges that individuals face while out of custody such as mental health, drug abuse, income attainment and housing. Sources: Day **Reporting Center Annual** Report.

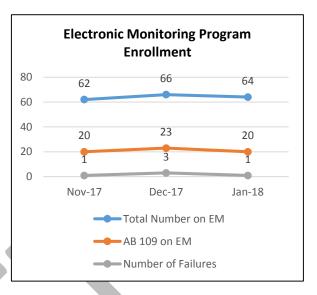






- The Health and Human Services Agency (HHSA) works with the Yolo County Probation Department to assist with mental health, drug use disorder, and a wide variety of other services. While these programs are currently still collecting baseline data, there are some program outcomes that have been gathered for the latter part of 2017.
- The Walter's House Substance Use Disorder Program has had 32 beneficiaries during the last half of 2017, with 15 successfully completing the program (8 specifically being probation referrals), 7 unsuccessful, 2 transferred, and 8 still in treatment.
- The Bridges Professional Treatment Services program has had 8 clients enrolled during the last quarter of 2017. Of those enrolled, 3 have successfully graduated the program, and 4 are still currently remain in the program. All of the enrollees maintained negative drug test results during the treatment period, and 6 successfully met 75-100% of their treatment goals. **Sources: Program Performance Measures.**
- Public Defender's Office:
  - In 2017, the adult social worker assisted 134 clients with pre-adjudication and/or postadjudication services. Pre-adjudication social work services are performed based on case goals as set by the assigned attorney. Post-adjudication social work services are designed to help clients live successfully in the community. A more full description of services offered on P. 30.
  - Of the pre-adjudication referrals, 68 (75%) of case goals were achieved. Case goals included dismissals as well as jail or state prison avoided or reduced in lieu of treatment. In 2017, the social work program successfully:
    - Connected 13 moderately to severely mentally ill offenders to mental health treatment;
    - Provided 26 inmates with psychiatric or other necessary medications upon release from jail;
    - Gave 41 clients weather appropriate clothing;
    - Linked 27 clients to Medi-Cal;
    - In adult cases, there was an average of 47% reduction in final sentence (years sought by the prosecution pre-social worker involvement vs. years actually handed down by the court), resulting in over \$2 Million in avoided incarceration costs;
    - Provided 11 clients with a warm hand-off to community service providers.

- Sheriff's Office:
  - According to the Sheriff's Office, AB 109 offenders are a minority of the total population using the electronic monitoring program. The failure rates month by month are low. According to the probation literature that was reviewed for this report (such as the Crime and Justice Institute's 2013 Yolo County assessment report of realignment plan strategies, the Correctional Consultants Inc. 2016 validation of a pretrial risk assessment tool report, and the Rochester Institute of Technology 2011 report on factors that contribute to the success of probationers), electronic monitoring can be a very costeffective way to improve recidivism outcomes, especially among offenders in the low to medium risk groups.

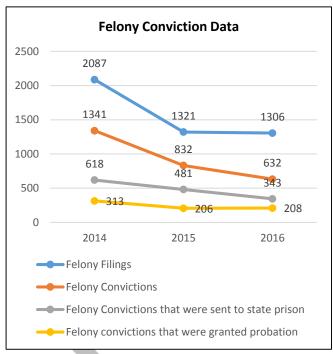


# Yolo County and State Comparison

From the data that was collected in this environmental scan, it can be determined that Yolo County is both in line with some statewide trends while also deviating from others. The comparison breaks down as follows:

- Crime Offense Trends Yolo County deviated from the statewide trend. There was similar trends for property crime after realignment, but after Prop 47 implementation violent crime increased on the statewide level, but stayed approximately the same in Yolo County. According to the FBI Uniform Crime Report data, statewide violent crime offenses have decreased after realignment (by 1.9%), but increased after Prop 47 implementation (by 4.7%), while property crime offenses increased by 4.6% after realignment, but decreased by 2.2% after Prop 47 implementation. In Yolo County, violent crime increased by 13%, and property crime increased by 21% between 2011 and 2013. After Prop 47 implementation, there was a different trend, with violent crime offenses remaining approximately the same, but a decrease of property crime by 16%.
- Recidivism Definitions The state has adopted a definition of recidivism based off of a 3-year conviction rate. While the Yolo County recidivism rate does provide the data for the state definition of recidivism, Yolo County's definition is more nuanced, and contains 1 and 3 year rates for four different stages in the system, namely: Arrested, Booked, Filed, and Convicted.

3. **Prop 47 Effects** – Yolo County is similar to the statewide trend in showing significantly lower felony convictions and filings since Prop 47. Between 2014 and 2016, felony filings fell by 38%, felony convictions fell by 53%, and felony convictions that lead to state prison fell by 45%. This is likely due to the mandatory change of some nonviolent, non-sexual "wobbler" crimes (those that could be either misdemeanors or felonies), such as drug and property crimes, into misdemeanor offenses.



# **Recommended Next Steps**

This section contains recommendations for the CCP to take based off of the evidence or gap of evidence contained within this report.

- 1. Continue to Collect Data This environmental scan was helpful in establishing a wider picture of the statewide and local criminal justice landscape, as well as drew connections between the wider landscape and many of the CCP programs. One additional benefit to this environmental scan was pointing to where data gathering and sharing was weak. There was a lack of data for some programs, and only one data point available for others. In order to gain a deep, insightful look at the funding requirements and performance of all of the CCP programs, trend data will be needed over a couple of years. Additionally, having the breakdown of probationer and county jail offender demographics (including offense type) would allow the CCP to understand what the program needs are.
- 2. Develop a Dashboard Yolo County would benefit immensely from developing a dashboard that measures both CCP funded programs, and also measures statewide trends. A dashboard would allow a clear picture to be drawn from the data, which is necessary for understanding topics as complex as criminal justice and recidivism.
- 3. **Consider the Criminogenic Needs** The literature review conducted for this environmental scan made clear the prevalence of criminogenic needs/risks in probation efforts. Similar to program data and strategic plan goals, criminogenic needs will provide significant direction towards what

the probation and offender populations will need in order to be successful. The other possibility is that criminogenic needs will be able to reveal if the lack of success isn't the fault of the county organization, but instead the more closely related to wider societal or economic trends.

4. **Conduct a County Literature Review** – Conducting a more in-depth study of individual counties' probation and criminal justice programs that have lower recidivism rates than Yolo County, according to the state definition, could prove enlightening to the Yolo County CCP's efforts.

# **Appendix: Data and Additional Analysis**

This section contains a more detailed analysis for each scope of the study, along with the data tables that informed the earlier analysis and graphs.

#### **Community Data**

#### Analysis

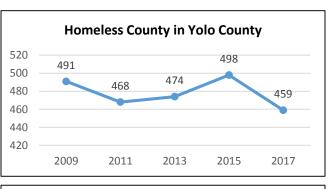
The data in the community level of analysis appear to show positive trends in the larger economy and society from a criminal justice perspective. There has been a decrease in the number of homeless individuals, the decrease in unemployment, and the rise in per capita income. While these do not directly relate to recidivism, they do have a significant effect on probation outcomes. However, while the economy has improved, the median cost of rent has increased significantly, which may pose a problem for probationers who already struggle with obtaining stable finances. Income and housing repeatedly came up as among the top 5 important factors related to success of probationers in multiple studies, including the Crime and Justice Institute's 2013 Yolo County assessment report of realignment plan strategies, the Correctional Consultants Inc. 2016 validation of a pretrial risk assessment tool report, the Rochester Institute of Technology 2011 report on factors that contribute to the success of probationers, and a study on factors that contribute to the success or failure of risk reduction initiative clients by Michael Birzer and Paul Cromwell.

Data

Housing		
	491 (2009)	
	468 (2011)	
Number of Homeless	474 (2013)	
Individuals in Yolo County	498 (2015)	
	459 (2017)	
	\$1027 (2009)	
	\$1086 (2011)	
Median Rent Cost in Dollars in	\$1082 (2013)	
Yolo County	\$1102 (2015)	
	\$1147 (2016)	

Source: Yolo County Homeless and Poverty Action Coalition (Homeless Count Report)

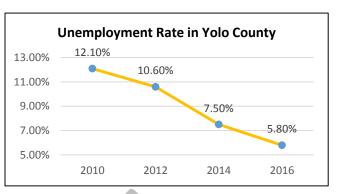
Source: US Census Bureau





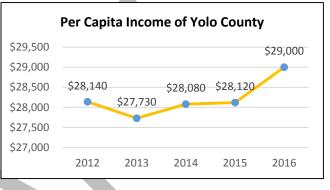
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Economic Information		
	12.1% (2010)	
Unemployment Rate in Yolo	10.6% (2012)	
County	7.5% (2014)	
	5.8% (2016)	
	\$28,140 (2012)	
	\$27,730 (2013)	
Per Capita Income in Dollars in	\$28,080 (2014)	
Yolo County	\$28,120 (2015)	
	\$29,000 (2016)	



Source: US Bureau of Labor Statistics

Source: US Census Bureau



#### **Offender Population Data**

#### Analysis

The offender population scope provides a look at the Yolo County criminal justice system, specifically how it has developed after the implementation of realignment and after the implementation of Prop 47.

The first area is mental health of the offender population. Two seemingly contradictory trends have presented themselves. The first comes from the California Board of State and Community Corrections (BSCC), which shows a downward trend of dollars being spent on medication (including psychotropic medications) in the Yolo County Jail. Their data, which is derived from the Jail Profile Survey and AB 109 Jail Survey, shows that after an initial increase of 47% spending after the implementation of realignment, there was a reduction of 52% between 2012 and 2016. This trend conflicts with mental health booking data from the Yolo County Sheriff's Office, where many of those booked suffered from or were being treated for drug, emotional, and/or mental health problems. The mental health booking data has limitations, since it is both duplicated (one offender may have counted into multiple categories), and was collected during a 4 month pilot phase, and multiplied by 3 to create a hypothetical baseline for the year. However, this data does give an idea of the challenge mental health presents for the Yolo County Jail. One explanation for this contradictory could be that Yolo County renewed its contract for corrections healthcare services with California Forensic Medical Group. This renewal could have introduced a change in funding mechanisms for jail healthcare that led to a decreased cost.

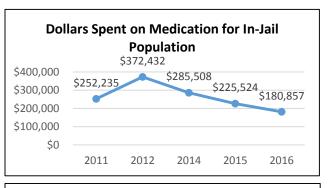
Data

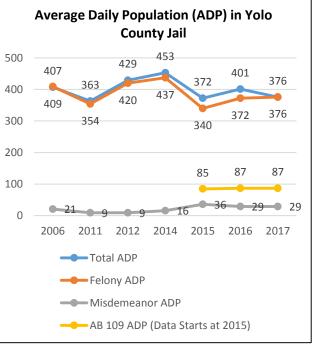
In-Jail Offender Information	
	\$252,235 (2011)
	\$372,432 (2012)
Dollars Spent on Medication for	\$285,508 (2014)
In-Jail Population	\$225,524 (2015)
	\$180,857 (2016)
	407 ( Sept 2006)
	363 (Sept 2011)
	429 (Sept 2012)
Total Average Daily Population	453 (Sept 2014)
in County Jail	372 (Sept 2015)
	401 (Sept 2016)
	376 (Sept 2017)
	409 (Sept 2006)
	354 (Sept 2011)
	420 (Sept 2012)
Average Daily Population of	437 (Sept 2014)
Felons in County Jail	340 (Sept 2015)
	372 (Sept 2016)
	376 (Sept 2017) 21 (Sept 2006)
	9 (Sept 2011)
	9 (Sept 2011) 9 (Sept 2012)
Average Daily Population of	16 (Sept 2012)
Misdemeanor Offenders in	36 (Sept 2015)
County Jail	29 (Sept 2016)
,	29 (Sept 2017)
	85 (Sept 2015)
Average Daily Population of AB	87 (Sept 2016)
109 Offenders in County Jail	87 (Sept 2017)

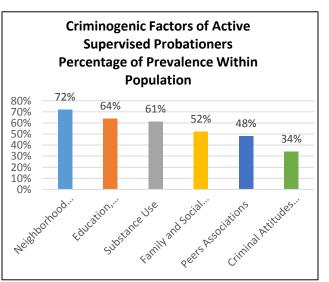
Source (Top 4): California Board of State and Community Corrections (Dashboard) and Yolo County Sheriff's Office Monthly In-Custody Reports 2015-2017

Top 6 Criminogenic Needs fo Actively Supervised Proba Need Category	
Neighborhood Problems	72% - 607
(Drug Availability & Crime	
Level)	
Education, Employment, Financial	64% - 758
Substance Use	61% - 656
Family and Social Support	52% - 379
Peers Associations	48% - 303
Criminal Attitudes and	34% - 237
Behavioral Patterns	

Source: Yolo County Probation Department





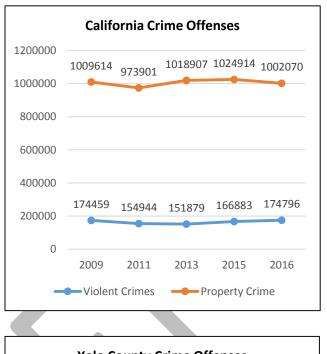


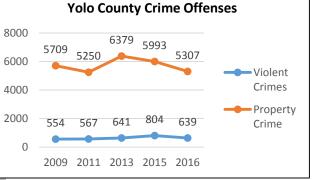
Crime Data	
	15 (2011)
	209 (2013)
Number of PRCS Cases	183 (2015)
	165 (2017)
	554 (2009)
Number of Violent Crime	567 (2011)
Offenses in Yolo County	641 (2013)
(Including Crimes in the	804 (2015)
Cities/UCD)	639 (2016)
	5709 (2009)
Number of Property Crime	5250 (2011)
Offenses in Yolo County	6379 (2013)
(Including Crimes in the	5993 (2015)
Cities/UCD)	5307 (2016)
	174,459 (2009)
	154,944 (2011)
	151,879 (2013)
Number of Violent Crime	166,883 (2015)
Offenses in California	174,796 (2016)
	1,009,614 (2009)
	973,901 (2011)
	1,018,907 (2013)
Number of Property Crime	1,024,914 (2015)
Offenses in California	1,002,070 (2016)
	2 (2012)
	10 (2013)
Number of Prosecuted Assaults	9 (2014)
on Staff in the Yolo County Jail	11 (2015)
	11 (2016)

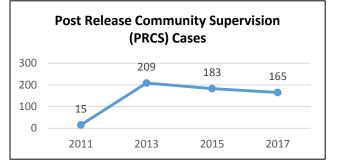
Source: Yolo County District Attorney's Office

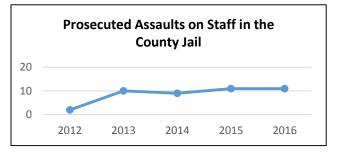
Source (for middle 4): *Federal Bureau of Investigations* (Uniform Crime Report)

Source: California Board of State and Community Corrections (Dashboard)









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Mental Health Booking Informat	ion (4 months of data
multiplied by 3 to make hypothetical baseline	
numbers)	-
Number of Individuals Booked	
into the Yolo County Jail Who	
are Seeing a Psychiatrist (Self-	
Reported and Duplicated)	1416/6804 (2017)
Number of Individuals Booked	
into the Yolo County Jail Who	
have Mental Health Problems	
(Self-Reported and Duplicated)	1358/6804 (2017)
Number of Individuals Booked	
into the Yolo County Jail Who	
Use Drugs (Self-Reported and	
Duplicated)	2267/6804 (2017)
Number of Individuals Booked	
into the Yolo County Jail Who	
have Emotional Problems (Self-	
Reported and Duplicated)	1430/6804 (2017)
Number of Individuals Booked	
into the Yolo County Jail Who	
Take Mental Health Related	
Medications (Self-Reported and	
Duplicated)	147/6804 (2017)
	10,574 (2006)
Total Number of Bookings into	7469 (2011)
the Yolo County Jail	7555 (2012)
(Duplicated)	8699 (2014)
	8066 (2015)

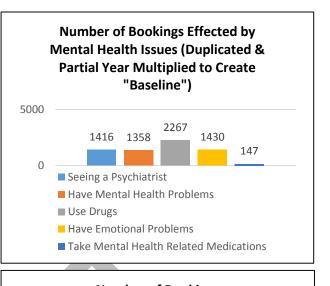
Source (for top 5): Yolo County Sheriff's Office (Booking Data)

Source: California Board of State and Community Corrections (Dashboard)

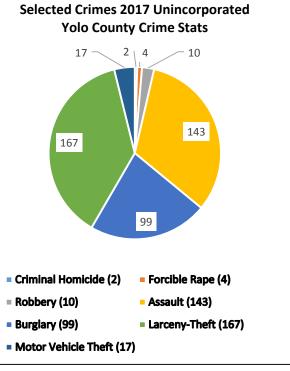
Probationer Information		
Number of Mandatory Supervision Probation		
Successes (Probation Not	25 (2017)	
Revoked)		
Number of Mandatory		
Supervision Probation Failures	176 (2017)	

Source (All): Judicial Council of California (SB 678 Probation Data Report)

Selected 2017 Unincorporated Yolo County Crime Statistics	
Crime Type	Number of Offenses
Criminal Homicide	2
Forcible Rape	4
Robbery	10
Assault	143
Burglary	99
Larceny-Theft	167
Motor Vehicle Theft	17
Total for Selected Crimes for	
2017	442







Source: Yolo County Sheriff's Office (Crime Stats 2017 Annual Report Part 1)

#### **Program Data**

Below a brief analysis is given, when applicable, for each departments programs related to CCP funding. Due to the nature of reading trends, if multiple data points were not given for a category, analysis was not able to be completed.

#### **District Attorney**

#### Analysis

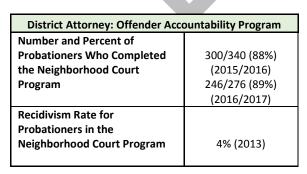
The high tech program has had a significant increase in demand from 2014 to 2016. There was also a 19% decrease of enrollees in the Neighborhood Court program between 2015/16 and 2016/17, but an increase in program success from 88% to 89% during the same period. This decrease was likely due to a number of factors, including an attempt to shift using the Neighborhood Court less for infractions and more towards more serious charges; a change in the nightclub and bar policies in Davis; and the expanded use of Lyft and Uber to reduce public intoxication or alcohol related offenses.

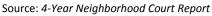
Data

District Attorney: Victim Services Program	
Number of New Victims	
Assisted by Victim Service	2377 (2015/2016)
Advocates	2300 (2016/2017)
Number of Crime Victims that	1468 cases
have been Served	(10/2014 to 7/2017)
	20
Number of Victim Awareness	(10/2014 to
Classes that have been Taught	07/2017)

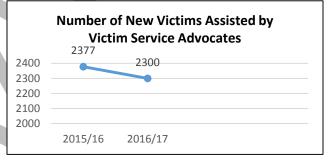
Source: District Attorney's Office (Continuum of Care Report)

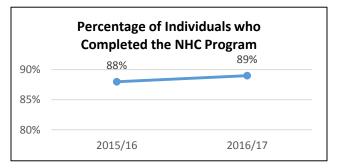
Source (Last two): DA 2017-2018 Department Report





Source: District Attorney's Office (Continuum of Care Report)



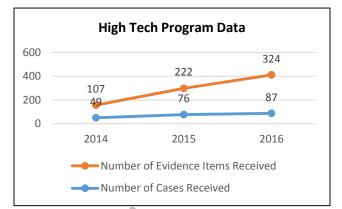


District Attorney: High Tech Program		
	49 (2014)	
Number of Cases Received	76 (2015)	
	87 (2016)	
	107 (2014)	
Number of Evidence Items	222 (2015)	
Received	324 (2016)	
Number of Evidences that have		
been Analyzed Due to		
Additional Funded Staff	57 items (2016)	

Sources (top two): DA High Tech Crime Unit Stats for 2016)

Source: District Attorney's Office (Continuum of Care Report)

#### Probation & Health and Human Services Agency



#### Analysis - Probation

After Prop 47, there was a 28% reduction in enrollees for the DRC (between 2014/15 and 2016/17), likely due to the shorter sentences associated with misdemeanor drug and property crime. Despite this reduction, the enrollee numbers are still higher than 2013-2014, the year that the West Sacramento DRC center opened. This might be related to the continued need for mental health and drug abuse services, educational attainment, and work training that the DRC provides.

The Out-of-Custody program continually has more enrollees, average length of stay in the program, and number of graduates than the In-Custody program. However, the In-Custody program has a significantly higher positive transition rate (69.5% compared to 46.6%). This difference is likely due to the challenges that individuals face while out of custody such as mental health, drug abuse, income attainment and housing.

## Analysis - HHSA

The Health and Human Services Agency (HHSA) works with the Yolo County Probation Department to assist with mental health, drug use disorder, and a wide variety of other services. While these programs are currently still collecting baseline data, there are some program outcomes that have been gathered for the latter part of 2017.

The Walter's House Substance Use Disorder Program has had 32 beneficiaries during the last half of 2017, with 15 successfully completing the program (8 specifically being probation referrals), 7 unsuccessful, 2 transferred, and 8 still in treatment.

The Bridges Professional Treatment Services program has had 8 clients enrolled during the last quarter of 2017. Of those enrolled, 3 have successfully graduated the program, and 4 are still currently remain in the program. All of the enrollees maintained negative drug test results during the treatment period, and 6 successfully met 75-100% of their treatment goals.

Data

Probation: Pretrial Program		
Number of Probationers Supervised Annually	434 (2017)	
Number of Probationers Supervised at a Point in Time	103 (01/01/2015) 93 (01/01/2018)	

Sources (All): Yolo County Probation Department

Probation: Probation Work Program		
Number of Probationers on the		
Work Program	87 (01/01/2015)	

Source: Yolo County Probation Department Dashboard

Probation: Supervision Program		
Number of Probationers		
Supervised Annually *(Includes		
Felony Probation, PRCS and		
1170 Offenders, Using Starting		
Counts at Jan 2017, then		
Adding All New People Placed		
on Supervision Over the		
Year)(Includes Warrants)	2,081 (2017)	
Number of Probationers		
Supervised at a Point in Time	1,608	
(Includes Warrants)	(01/01/2018)	

Sources (All): Yolo County Probation Department

Probation/ HHSA: AB 109 Treatment Funding and		
Programming		
	1 (2015)	
Number of Individuals Found	1 (2016)	
Not Guilty by Reason of	Both set for trial in	
Insanity	2017	
Number of Admissions and		
Discharges in the Substance	125 (Admitted)	
Abuse Program (Walter House)	41 (Succeeded)	
to date	(09/07/2017)	
	32 Enrollees Total	
	15 Successful	
	7 Unsuccessful	
Walter's House Success Rates	2 Transferred	
between 07/01/17 to 12/31/17	8 Still in Treatment	
	8 Enrolled	
Bridges Professional Treatment	3 Successful	
Services Program Successes	4 Still Active	

Source: *Yolo County Superior Court* Source: *Yolo County Probation Department Dashboard* Source: Walter House Performance Measures Source: Bridges Treatment Program Performance

Probation: Day Report	-			Day Reporting Center Enrollment
	129 (2012-13)			Numbers
	384 (2013-14)		600	0
Total Number of Offenders	551 (2014-15)		400	0
Enrolled in DRC Programs	497 (2015-16)		200	
	395 (2016-17)		200	
	98 (2012-13)		(	0
Number of Out-of-Custody	300 (2013-14)			2012/13 2013/14 2014/15 2015/16 2016/17
Program Enrollees (Woodland	443 (2014-15)			(Program (West Sac
and West Sacramento Centers)	391 (2015-16)			Begins) Center
-	319 (2016-17)			Opens)
Number of Probationers that				Total
Obtained their High School				- Out of Custody (Most Cos Q Mosdler 1)
Equivalency Through the DRC	9 (2013-2017)			Out-of-Custody (West Sac & Woodland)
In-Custody Program Positive				In-Custody
Transition Rate (Graduates and		l		
Positive Transitions)	69.5% (2013-2017)	Г		
Out-of-Custody Program				DRC Attendence and Graduation
Bosifies TARNSitian Reporting Center	r Annual Panart			Information
(Graduates and Positive	η Απιταίη κεροιτ			momation
Transitions)	46.6% (2013-2017)		600	
Number of In-Custody Program			400	386
Graduates (Completed their			400	
Service Plan and Transitioned			200	66 96 89
Positively to the Out-of-			0	
Custody Program)	89 (2013 - 2017)		0	
Number of Out-of-Custody				Average Length of Stay (in Number of Graduates
Program Graduates	386 (2013-2017)			Days) (2013-2017)
Average Length of Stay in Days				In-Custody Program
in the DRC's Out-of-Custody	96 Days			
Program	(2013-2017)			
Average Length of Stay in Days				
in the DRC's In-Custody	66 days			DRC Positive Transition Rate
Program	(2013 - 2017)		100 0	69.50% cc.cov
			100.0	46.60%
			0.0	00%
ibrary			0.0	
				Positive Transition Rate (2013-2017)
Analysis				In-Custody Program
11017212				

There was an insufficient amount of data from the Library programs to create multi-year trend analysis for the environmental scan.

#### Data

Library: Day Reporting Center Literacy Program		
Number of DRC Clients Eligible		
for Yolo Reads Literacy Tutoring	37 (16-17)	
Number of Tutor Hours Provided	84 Hours (16-17)	
Number of Probationers that		
Came to Tutoring	15 (16-17)	
Number of DRC Probationer		
<b>Clients Who Attend a Library</b>		
Resources Class	200 (16-17)	

Sources: Yolo County Library

## Public Defender

## Analysis

In 2017, the adult social worker assisted 134 clients with pre-adjudication and/or post-adjudication services. Pre-adjudication social work services are performed based on case goals as set by the assigned attorney. Post-adjudication social work services are designed to help clients live successfully in the community.

Of the pre-adjudication referrals, 68 (75%) of case goals were achieved. Case goals included dismissals as well as jail or state prison avoided or reduced in lieu of treatment. In 2017, the social work program successfully:

- o Connected 13 moderately to severely mentally ill offenders to mental health treatment;
- Provided 26 inmates with psychiatric or other necessary medications upon release from jail;
- Gave 41 clients weather appropriate clothing;
- Linked 27 clients to Medi-Cal;
- In adult cases, there was an average of 47% reduction in final sentence (years sought by the prosecution pre-social worker involvement vs. years actually handed down by the court), resulting in over \$2 Million in avoided incarceration costs;
- Provided 11 clients with a warm hand-off to community service providers.

Social Worker Program Services (including, but not limited to)		
Pre-Adjudication Services	Post-Adjudication Services	
Writing social history	Developing jail discharge	
reports	plans	
Developing diversion	Short-term case	
plans	management services	
Collecting and analyzing client mental/physical	advocacy	
health/educational records		
Consulting with clients'	referrals to community	
existing services.	based services	
	warm hand-offs to	
	community service providers	

Sources: Public Defender's Office (2017 Performance Measure Data)

# <u>Sheriff</u>

# Analysis

AB 109 offenders are a minority of the total population using the electronic monitoring program. The failure rates month by month are low. According to the probation literature that was reviewed for this report (such as the Crime and Justice Institute's 2013 Yolo County assessment report of realignment

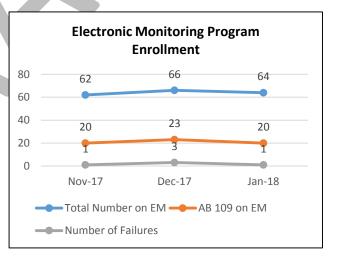
plan strategies, the Correctional Consultants Inc. 2016 validation of a pretrial risk assessment tool report, and the Rochester Institute of Technology 2011 report on factors that contribute to the success of probationers), electronic monitoring can be a very cost-effective way to improve recidivism outcomes, especially among offenders in the low to medium risk groups.

The capacity for the Yolo County jail facilities is a complex issue. Due to previous overcrowding issues before realignment, the Monroe Center jail has a federal court consent decree, which places strict release mandates based on a calculation of inmate to bed space ratio. Not all counties are under such a decree, which means that Yolo County faces a unique challenge. In addition to the consent decree, bed capacity for the jail facilities changes daily, due to the inflow and outflow of inmates, as well as special boarding needs that some inmates (such as maximum security offenders) have. This has present a challenge since realignment began, since many of the inmates, being in state prison prior to the policy change, could have longer sentences and have more security needs. Federal court mandated releases increased by 47.6% between 2011 and 2014 (after realignment), followed by a decrease of 31.6% between 2014 and 2015 (after Prop 47 implementation). However, between 2015 and 2017 releases have increased to approximately 2014 levels. Some types of releases, specifically the Consent Decree Notice to Appears (NTA) and Consent Decree Credit Time Served have reduced immensely, while NTAs from booking have fluctuated but remained high after the implementation of Prop 47.

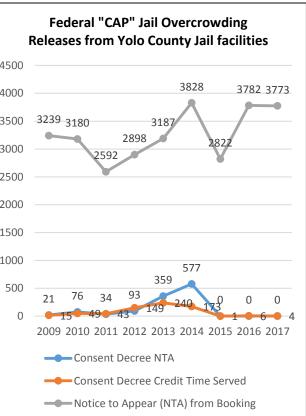
#### Data

Sheriff: Electronic Monitoring & Home Custody Programs		
Number of Eligible Offenders	62 (Nov 2017)	
on the Electronic Monitoring	66 (Dec 2017)	
Program	64 (Jan 2018)	
Number of AB 109 Offenders	20 (Nov 2017)	
on the Electronic Monitoring	23 (Dec 2017)	
Program	20 (Jan 2018)	
Number of Offenders Who	1 (Nov 2017)	
Failed the Electronic	3 (Dec 2017)	
Monitoring Program	1 (Jan 2018)	

Sources (Bottom 3): Yolo County Sheriff's Office



Sheriff: Leinberger &	Monroe		Fe
	21 (2009)		
Number of Offenders Released	76 (2010)		Releas
Number of Orienders Released	34 (2011)	4500	
from County Jail Facility Due to	93 (2012)	1500	
Federal Court Mandated	359 (2013)	4000	
	477 (2014)		
Capacity as a Consent Decree	0 (2015)	3500	3239
Notice to Appear	0 (2016)		-
	0 (2017)	3000	
	15 (2009)	2500	
Number of Offenders Released	49 (2010)	2500	
from County Joil Facility Due to	43 (2011)	2000	
from County Jail Facility Due to	149 (2012) 240 (2013)	2000	
Federal Court Mandated	173 (2014)	1500	
Capacity as a Consent Decree	1 (2015)		
	6 (2016)	1000	
Credit Time Served	4 (2017)		
	3203 (2009)	500	21
	3055 (2010)	0	
Number of Offenders Released	2515 (2011)	0	2009
from County Jail Facility Due to	2656 (2012)		2009
Federal Court Mandated	2588 (2013)		
	3178 (2014)		
Capacity as a Notice to Appear	2821 (2015)		
from Booking	3776 (2016)		
	3769 (2017)		



Source: California Board of State and Community Corrections (Dashboard)

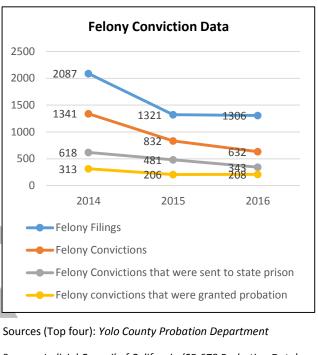
#### **State Mandated Data**

#### Analysis

AB 109 and other Realignment legislation placed requirements on counties to record and report certain types of data to the state. This is done in order to assure that state funds are being used for evidencebased programs. The data that are required have to do with probation and felon reconvictions and success rates. Due to a change in how the data was gathered, we do not have reliable trend data for most of the state required data.

#### Data

Felony Conviction and Probation Information		
-	2087 (2014)	
	1321 (2015)	
Number of Felony Filings	1306 (2016)	
	1341(2014)	
	832 (2015)	
Number of Felony Convictions	632 (2016)	
	618 (2014)	
Number of Felony Convictions	481 (2015)	
that were Sent to State Prison	343 (2016)	
	313(2014)	
Number of Felony Convictions	206 (2015)	
that were Granted Probation	208 (2016)	
	1291 (1 <sup>st</sup> Quarter)	
Adult Felon Probation	1231 (2 <sup>nd</sup> Quarter)	
Population in 2017 (by Quarter)	1214 (3 <sup>rd</sup> Quarter)	
	1197 (4 <sup>th</sup> Quarter)	
Number of Probationers Who		
Failed Probation Due to a New	61 (2017)	
Felony Conviction		
Number of Felons Placed on		
post Release Community		
Supervision	108 (2017)	
Number of Felons Places on		
Mandatory Supervision	104 (2017)	



Source: Judicial Council of California (SB 678 Probation Data) Source: Judicial Council of California (SB 678 Probation Data) Sources (Bottom two): Yolo County Probation Department

\*State mandated data requirements and additional information can be found in State Penal Code 1231-1232, 1233.1, 1233.3

Probation Outcomes		
Total Probationers Who were		
Sent to State Prison for	20 (2017)	
Probation Revocation		
Probationers Who were Sent to		
State Prison for a New Felony	41 (2017)	
Conviction		
Total Probationers Who were		
Sent to County Jail for	52 (2017)	
Probation Revocation		
Probationers Who were Sent to		
County Jail for a New Felony	10 (2017)	
Conviction		

Sources (All): Judicial Council of California (SB 678 Probation Data)

Post Release Community Supervision (PRCS) Data	
Felons on PRCS Who were Sent	
to State Prison for a New	9 (2017)
Felony Conviction	
Felons on PRCS Who were Sent	
to County Jail for Probation	0 (2017)
Revocation	
Felons on PRCS Who were Sent	
to County Jail for a New Felony	
Conviction	0 (2017)
The Post Release Community	
Supervision Population in 2017	166 (1 <sup>st</sup> Quarter)
(by Quarter) (Not True Count	170 (2 <sup>nd</sup> Quarter)
Due to Hierarchy of	164 (3 <sup>rd</sup> Quarter)
Classifications)	168 (4 <sup>th</sup> Quarter)

Sources (All): Judicial Council of California (SB 678 Probation Data)

Mandatory Supervisior	n (MS) Data
Felons on MS Who were Sent	
to State Prison for a New	1 (2017)
Felony Conviction	
Felons on MS Who were Sent	
to County Jail for Probation	0 (2017)
Revocation	
Felons on MS Who were Sent	
to County Jail for a New Felony	0 (2017)
Conviction	
The Mandatory Supervision	161 (1 <sup>st</sup> Quarter)
Population in 2017 (by Quarter)	174 (2 <sup>nd</sup> Quarter)
(Not True Count Due to	174 (3 <sup>rd</sup> Quarter)
Hierarchy of Classifications)	175 (4 <sup>th</sup> Quarter)

Sources (All): Judicial Council of California (SB 678 Probation Data)