

Local Mental Health Board

Director's Report

August 26, 2019

- a. **Pine Tree Gardens-** HHSA staff have initiated the formation of an Ad Hoc working group with Supervisor Saylor, Supervisor Provenza and members of the Save Pine Tree Gardens committee. The charter of the Ad Hoc will be to develop short, medium, and long-range goals and objectives associated with creating a sustainability framework for the two Davis Adult Residential Facilities. The Ad-hoc committee met for the first time on July 17th. The group assigned various task to members with the goal of working towards a sustainable Pine Tree Gardens and developing future action items. The next Ad-hoc meeting is scheduled for September 18th.
- b. **Forensic ACT team RFP-** In response to a request by the District Attorney's (DA) office for involvement in review and development of the RFP, a workgroup with HHSA, DA, Public Defender and Probation representatives met last month. The RFP is currently in draft with the HHSA contracts team, and set to issue in the near future.
- c. **Steps to Success-** Since June 2018, Yolo County's cross-department collaborative Proposition 47 program, Steps to Success, has been assisting individuals with misdemeanor or low-level felony charges related to their mental health and/or substance use condition, through providing outreach, case management, treatment, housing and civil legal services. Yolo County's Steps to Success was one of 21 programs statewide awarded in the first round of Proposition 47 funding through the Board of State and Community Corrections (BSCC). A central goal of these programs is to reduce criminal justice involvement and overall recidivism of the target population. Steps to Success recently completed its two-year preliminary evaluation, which included a required one-page program highlights document. Document attached. A graduation for several program participants is scheduled for August 28th.
- d. **Mental Health Services Oversight and Accountability Commission (MHSOAC) presentation/Data-** On July 31, the Community Corrections Partnership (CCP) and interested parties convened for a special meeting and presentation from the Mental Health Services Oversight and Accountability Commission (MHSOAC). The presentation included statewide and local data on Full Service Partnership (FSP) mental health clients and arrests before, during and after FSP status. Both locally and statewide, arrest rates dropped dramatically for individuals during and after FSP status. The presentation from MHSOAC was followed by a brief presentation from Health and Human Services Director, Karen Larsen, on the Data Driven Delivery Project (DDRP), an upcoming project that will increase data availability around the intersection of FSP clients and the criminal justice system. The DDRP includes efforts to increase our ability to provide trauma informed care in the criminal justice system as well as collaboration with four other counties. Presentations attached.

- e. **Safe Communities Workshop-** The Yolo County Board of Supervisors is working on developing the next three- year Countywide strategic plan. As part of that process they've been hearing from subject matter experts and gathering statewide and local data. On August 13th, the Board of Supervisor conducted a strategic planning workshop on the topic of "Safe Communities." Deputy Director of the HHS Child Youth and Family Branch, Karleen Jakowski, presented on Mental Health in the Juvenile Justice System and our Alcohol and Drug Administrator, Ian Evans presented on Behavioral Health in the Criminal Justice System. The workshop also included presentations from California State Association of Counties (CSAC). Presentations attached.
- f. **Criminal Justice Grants-** Yolo County recently received three new grants, totaling \$2.73 million, focusing on expanding opportunities for diversion within the criminal justice system. These three grants will support the use of restorative justice in the juvenile justice system, provide additional diversion opportunities for the mentally ill, and assist individuals experiencing homelessness who are currently enrolled in one of Yolo County's diversion programs. These grant proposals were developed through a collaborative effort by the Yolo County Criminal Justice Grant Writing Team. Press release attached.
- g. **Dr. Insel visit-** On August 27th, the newly appointed California Mental Health Czar, Thomas Insel, will be visiting Yolo for an all day tour and various informational sessions. The day long tour will include visits of our Davis, Woodland and West Sacramento locations as well meeting with some of our criminal justice partners, our children's and homeless teams and multiple opportunities to interact with consumers and peer support workers. We're looking forward to giving Thomas a warm welcome to Yolo County. Bio attached.
- h. **Homeless Technical Assistance-** In light of a need for more infrastructure around Yolo County's homeless governance structure the HHS team pursued free technical assistance offered by the California Department of Housing and Community Development. HHS was assigned a team of consultants from the Technical Assistance Collaborative (TAC) and has been working with them since March of 2019 with a special focus on homeless governance and Homeless Management Information Systems (HMIS) coordination. The TAC technical assistance team began by surveying stakeholders including community partners, elected officials, and all Homeless and Poverty Action Coalition (HPAC) members. The team presented survey findings and completed interviews in July. We're looking forward to the receiving final recommendations from the TAC team in September.
- i. **Prevention and Early Intervention (PEI) Subcommittee-** Each year California dedicates some \$400 million to Prevention and Early Intervention (PEI) services. Those services are intended to prevent mental illness from becoming severe and disabling and to intervene early as mental health needs emerge. Recent change in state law by Senate Bill 1004

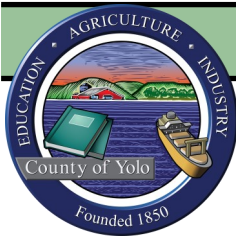
(Chapter 843, Statutes of 2018) directs the Mental Health Services Oversight and Accountability Commission to establish priorities and a statewide strategy for prevention and early intervention services. The goal of this effort is to create a more focused approach to delivering effective prevention and early intervention services and increasing coordination and collaboration across communities and mental healthcare systems. On August 12th, the Government Affairs Director from the Steinberg Institute, Adrienne Shilton invited Youth Leader and Advocate, Angelo Velazquez and HHS Clinical Manager, Julie Freitas to present on the topic of challenges and opportunities for Prevention and Early Intervention at the Prevention and Early Intervention Subcommittee. Angelo shared his powerful, personal story and detailed the mental health interventions that are helping and supporting him to meet his goals. Julie shared a personal story on the topic of early episode psychosis, and shared Yolo County's unique and diverse program offerings to address prevention and early intervention. The panel then addressed questions highlighting the challenges and opportunities for PEI.

- j. Data Driven Recovery Project (DDRP) Update-** HHS is pursuing an opportunity to utilize Mental Health Services Act (MHSA) innovation funding to identify ways to overcome barriers and increase data linkages across the criminal justice and behavioral health systems. The Data Driven Recovery Project (DDRP) will focus on answering two fundamental questions: (1) How many people in jail have behavioral health needs? and (2) How many of those people were actively receiving behavioral health services at the time of booking? Additionally, when criminal justice and behavioral health data are overlaid with Full Service Partnership (FSP) services, we'll be better able to assess the efficacy of specific interventions and treatment approaches in reducing incarceration, hospitalization and homelessness for the clients most seriously affected by mental illness in our community. To complement the DDRP, Yolo County will also be working to improve our trauma informed system of care via Adverse Childhood Experience Screenings (ACES), targeted therapeutic treatment and additional staff training. The lead project consultant has initiated contact with all five participatory counties including: Yolo, Sacramento, Plumas, Nevada and San Bernardino. The next step includes developing project charters for each county. Please see attached handout.
- k. MHSA 3 year planning process-** HHS has contracted with Care Consulting to implement this year's MHSA planning process, towards development of Yolo County's 2020 – 2023 MHSA Plan. HHS's MHSA Coordinator offered 3 pre-planning educational sessions across the past few months, and Care Consulting will now begin the new planning process on August 29th starting with a kick-off meeting to gather input on the proposed format and questions for the pending 20+ community input meetings. As in prior planning processes, the goal is to have a developed plan for public posting by January. In addition to the input sessions in this upcoming round of planning, HHS will hold a monthly Community Engagement Workgroup.
- l. Partnership Health of California and Blue Sky Consulting-** HHS has begun meeting with Partnership HealthPlan of California, Blue Sky Consulting and a few other

Partnership counties to discuss opportunities for integration of physical health and behavioral health. We have developed an agreement for sharing data and are now moving forward to determine whether our initial efforts should be specific to a site, such as West Sacramento, or a population, such as Children or Older Adults. These are exciting conversations and we look forward to the opportunities ahead.

m. Data- CIT FY18/19

Presentation is forthcoming.



YOLO COUNTY: STEPS TO SUCCESS

Steps to Success is a **voluntary diversion program** that uses **restorative justice and trauma-informed care** principles and practices to provide treatment and wraparound services. The program serves Yolo County residents who are facing **misdemeanor or low-level felony criminal charges** related to their mental health and/or substance use condition. The program is implemented collaboratively by the Yolo County **Health and Human Services Agency, District Attorney’s Office, Probation Department, and Public Defender’s Office** and three community-based organizations: **CommuniCare, Empower Yolo, and Legal Services of Northern California.**

PROGRAM COMPONENTS

(data from program start in June 2018 through March 2019)

Intensive Case Management



48 participants received intensive case management and wraparound support from a multi-disciplinary team which includes behavioral health clinicians, case managers, peer advocates, an employment specialist, and a probation officer.

Staff support each participant to implement an individualized case plan, providing trauma-informed resolutions to life barriers that have inhibited the participant’s full engagement in healthy life choices. Supports emphasize peer mentorship, connection with basic necessities and creating an ongoing stable support network.

Diversion



5 participants completed facilitated restorative justice conferences with trained community members to reach an agreement, resulting in their case being closed or dismissed.

Civil Legal



42 participants received civil legal services to address non-criminal barriers to housing, employment, and public benefits and **120 participants** attended Know Your Rights workshops.

Housing



43 participants received housing support services, with **24 participants** placed in temporary housing and **8 participants** placed in permanent housing.

PARTICIPANT STORY

Prior to Steps to Success, Stephen was living homeless with a long history of substance use, relying on recycling to support himself. Although he had been offered various interventions and programs in the past, when the District Attorney offered Steps to Success, Stephen decided it was a key moment to turn his life around for the better. Through Steps to Success, Stephen enrolled in an outpatient substance use treatment program and steadily increased his engagement, working with the team to connect to basic necessities, including medical insurance, food benefits and general assistance. After four months of increasingly consistent efforts, Stephen moved into transitional housing. He subsequently obtained employment, increased to full time hours and graduated - with six months clean - from outpatient substance use treatment! Stephen is now focusing on next steps to obtain permanent housing and to resolve his criminal issues through the Restorative Justice conference process. He tells his story to others, serving as an inspiration and reminder that they too can move forward with their own unique Steps to Success.





Mental Health Services
Oversight & Accountability Commission

d.

Reducing Criminal Justice Involvement for People with Mental Health Needs

DOJ-FSP Data Linkage Preliminary Findings

Dawnté R. Early, PhD, MS, Chief of Research & Evaluation

Latonya S. Harris, Ph.D., Research Scientist

Denis Hulett, M.A., UCSF Statistician

Brian R. Sala, Ph.D., Deputy Director

July 31, 2019

MHSA & Project Background



- **The Mental Health Services Act stipulates that mental health programs shall emphasize strategies to reduce incarceration of people with unmet mental health needs.**
- **One goal of the Full Service Partnership (FSP) program is to prevent, serve and divert individuals with mental illness from criminal justice involvement.**

Project Purpose & Key Findings



- **The purpose of this project was to better understand the impact of FSP program participation on criminal justice involvement.**
- **MHSOAC linked arrest records from the Department of Justice (DOJ) to FSP client data from the Department of Health Care Services (DHCS) at the individual level.**
- **We found a significant reduction in arrest rates associated with FSP program participation.**

DOJ – FSP Data Linkage

Data Sources

- Arrest records from DOJ for adults
- FSP data in the Data Collection and Reporting System (DCR) from DHCS for adults

Study Period

- July 1, 2007 – June 30, 2016 (9 fiscal years)

Study Population

- 64, 173 partners (18 or older)
- 58, 907 unique clients
- Start of program enrollment between 7/1/2007 and 6/30/2016
- Partners under 18 at enrollment were excluded from this analysis

Methods

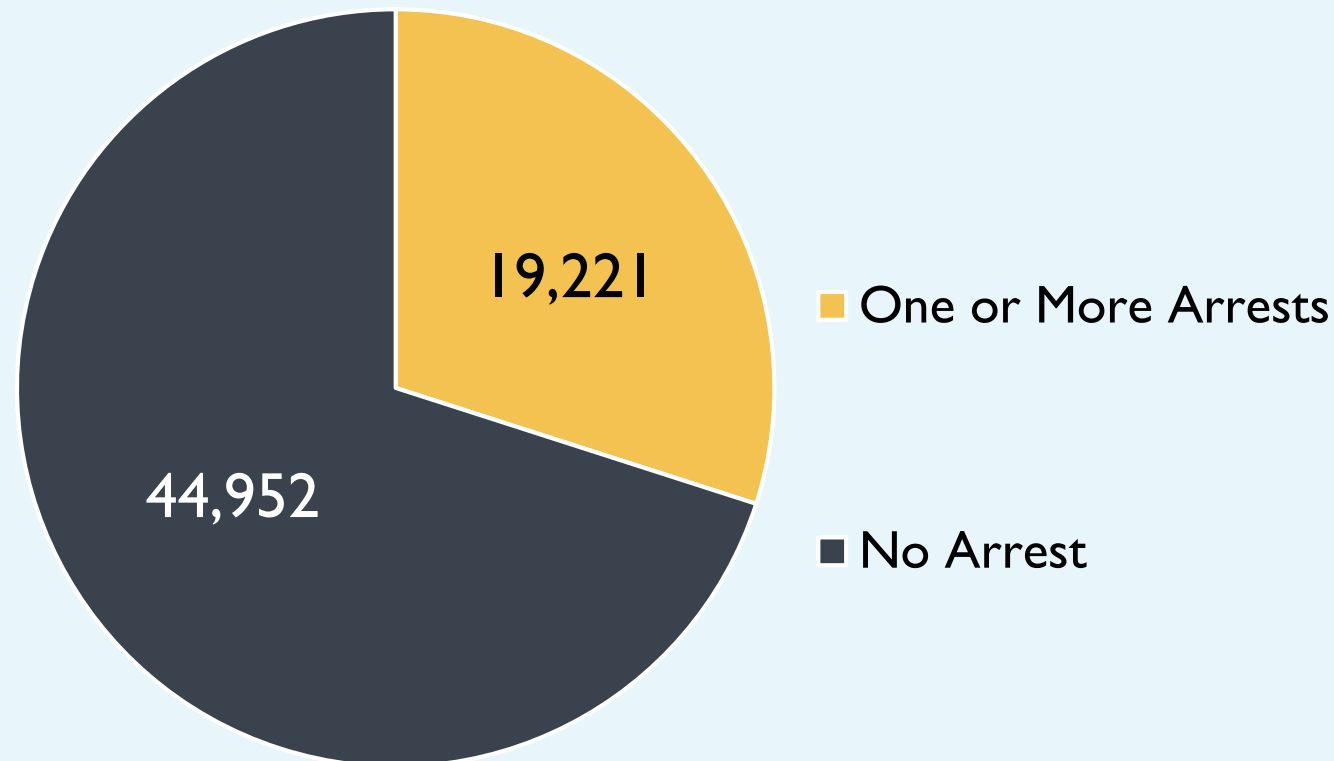
- **Three time periods were identified for each FSP partner.**
 - Before FSP – one year before an FSP partnership enrollment
 - During FSP – number of days enrolled in FSP
 - After FSP – up to one year after FSP discharge
- **Arrest rates were calculated for before, during, and after FSP participation.**

Arrest Statistics

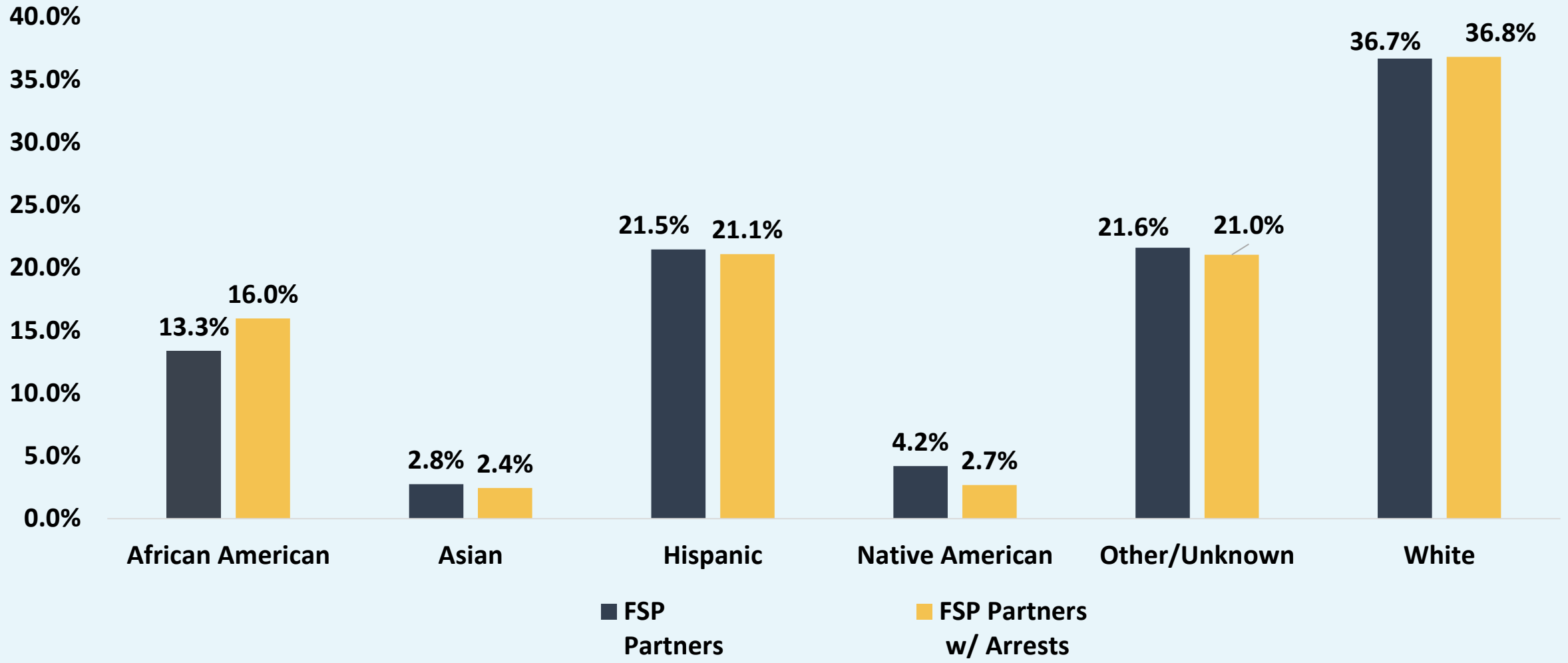
- Total of 80,902 arrests found in one year before, during, or one year after FSP participation.
- Of the 64,173 partners, 70% (44,952) had no observed arrests.



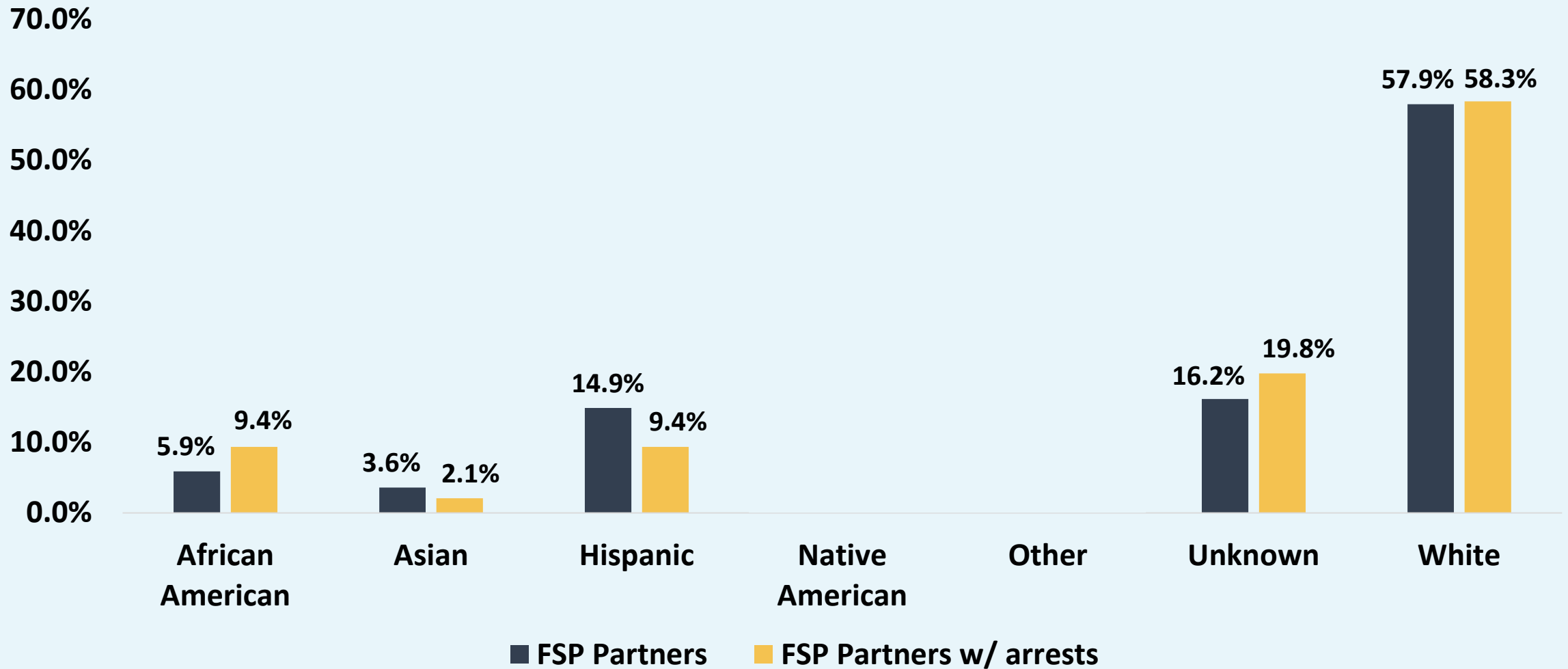
70% of FSP Partners had No Arrests



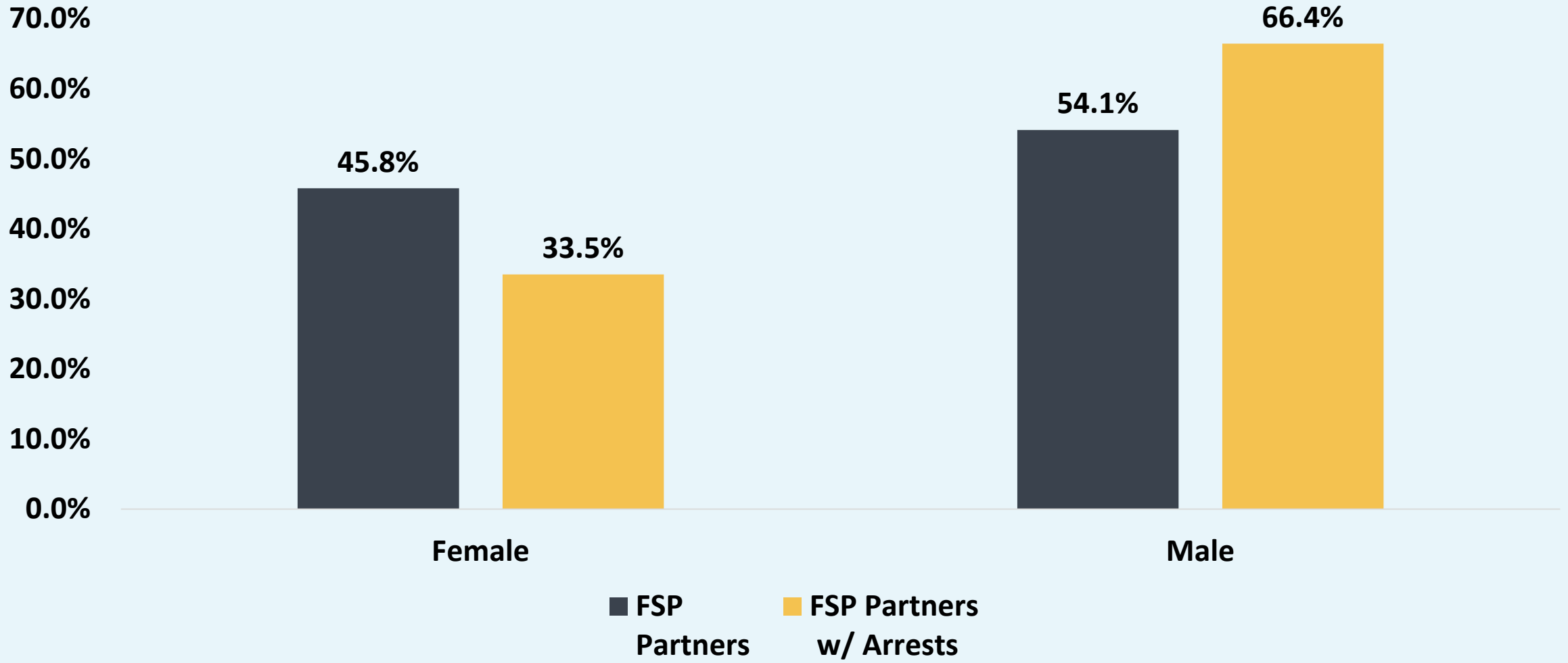
FSP Partners by Race/Ethnicity



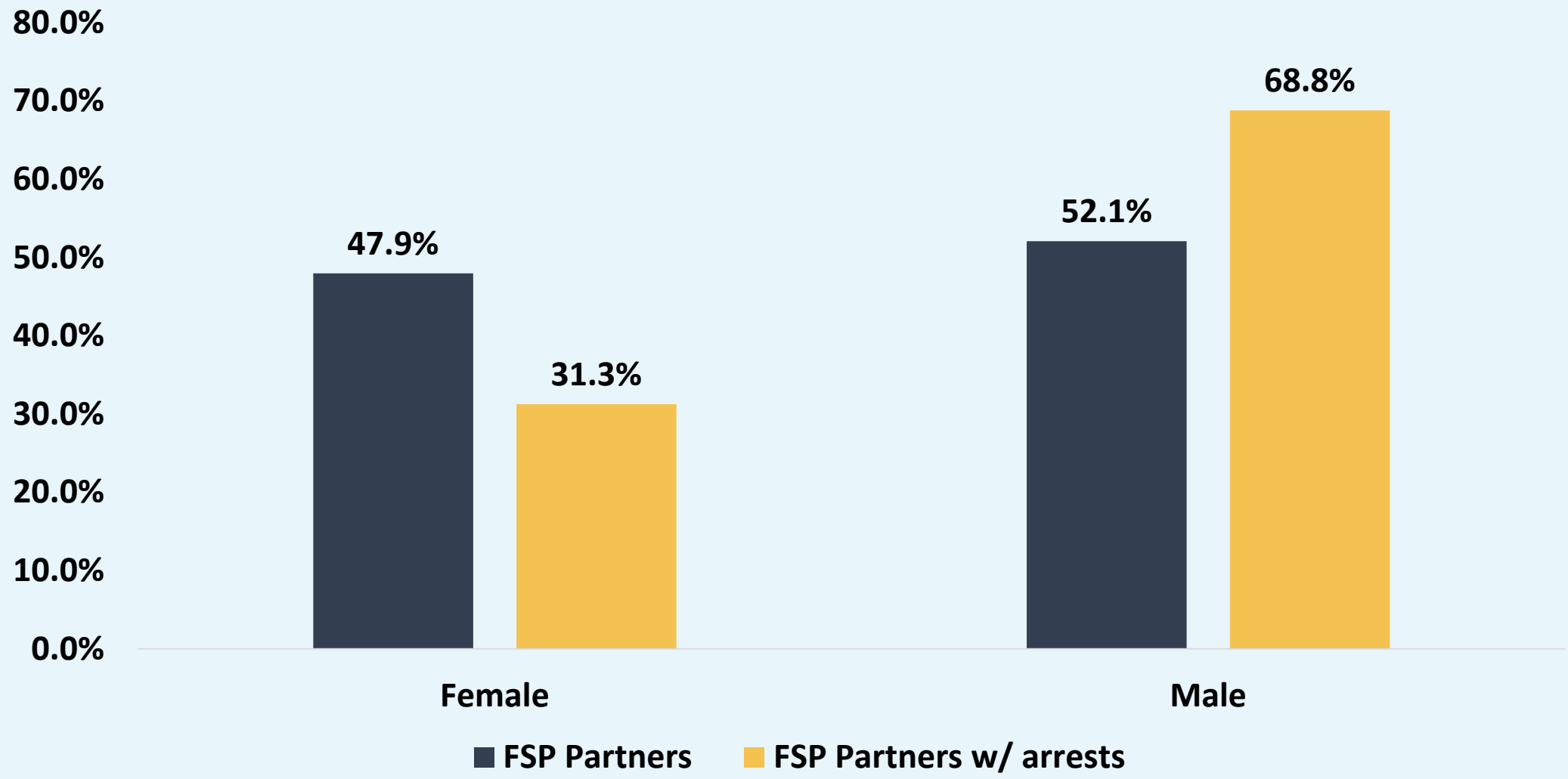
FSP Partners by Race/Ethnicity - Yolo County -



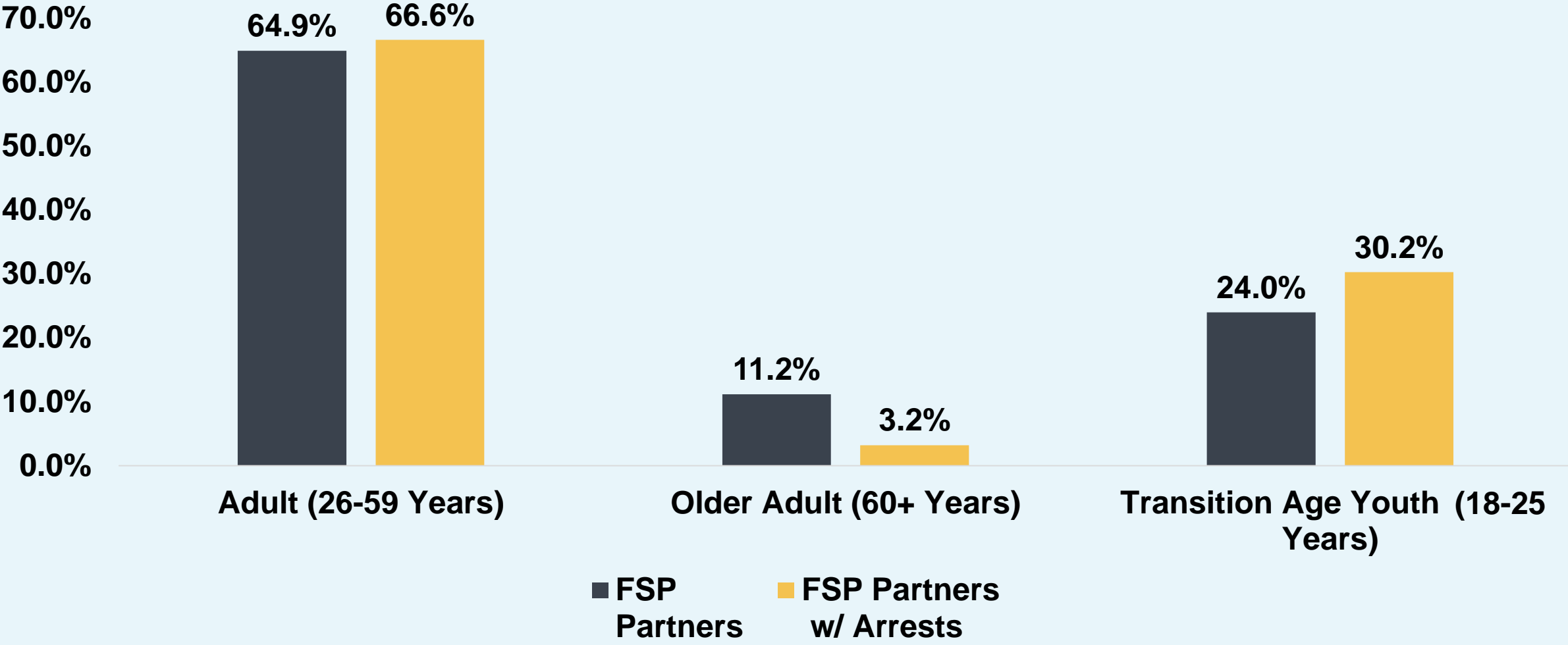
FSP Partners by Gender



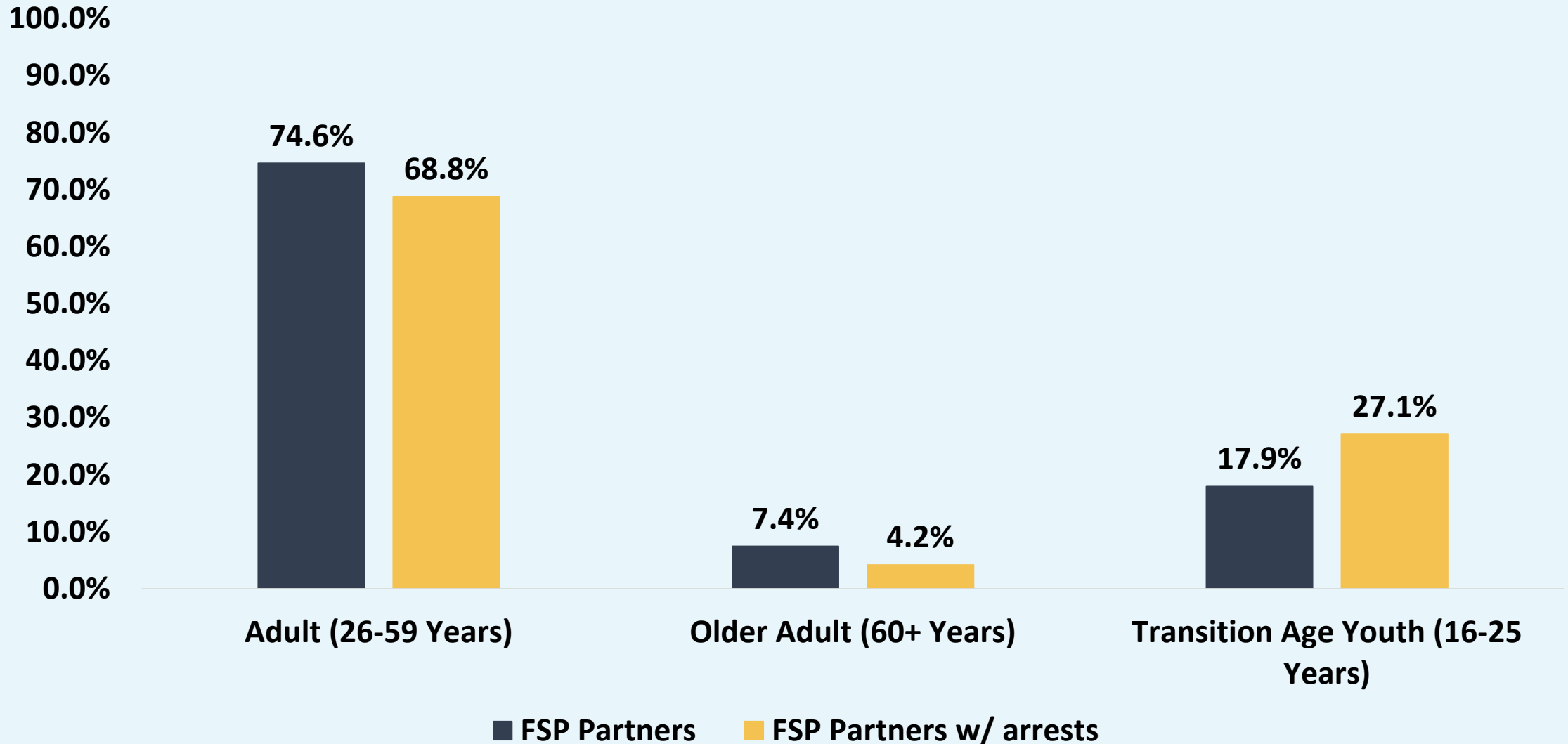
FSP Partners by Gender - Yolo County -



FSP Partners by Age



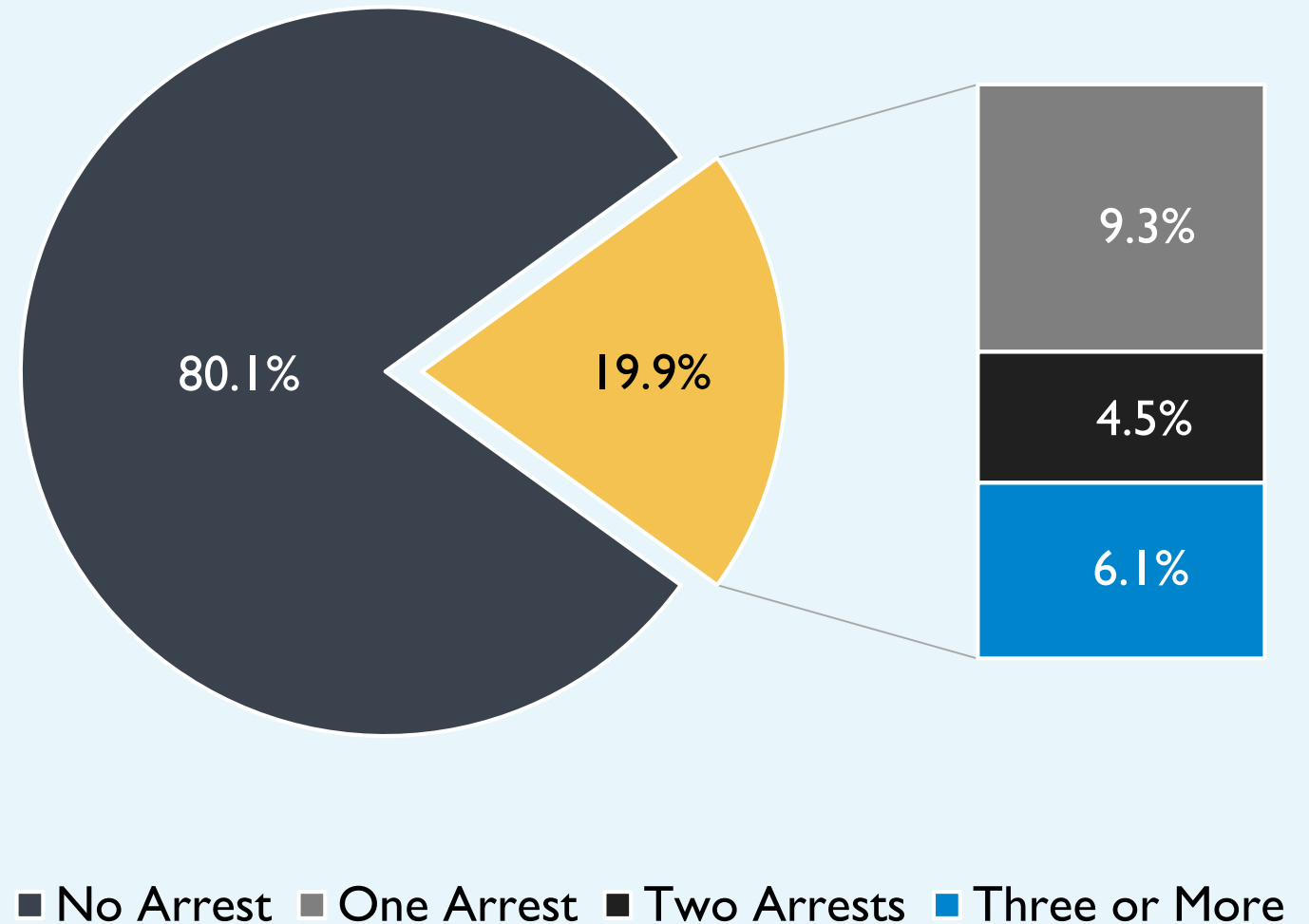
FSP Partners by Age -Yolo County -





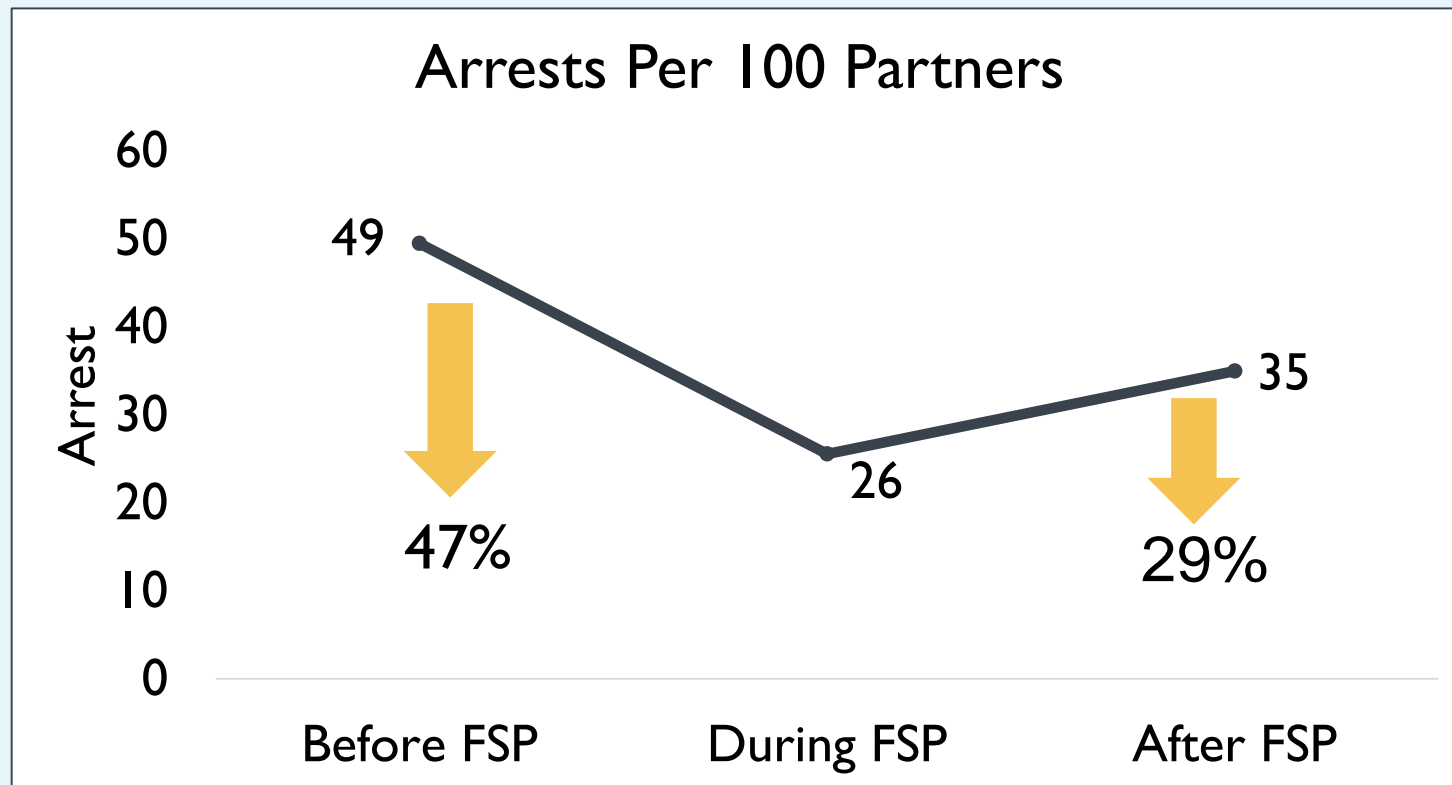
Arrest Before FSP Enrollment

- Of the 64,173 partners, 19.9% (12,791) had one or more arrests before enrollment.
- Do these partners see fewer arrests during and after FSP?



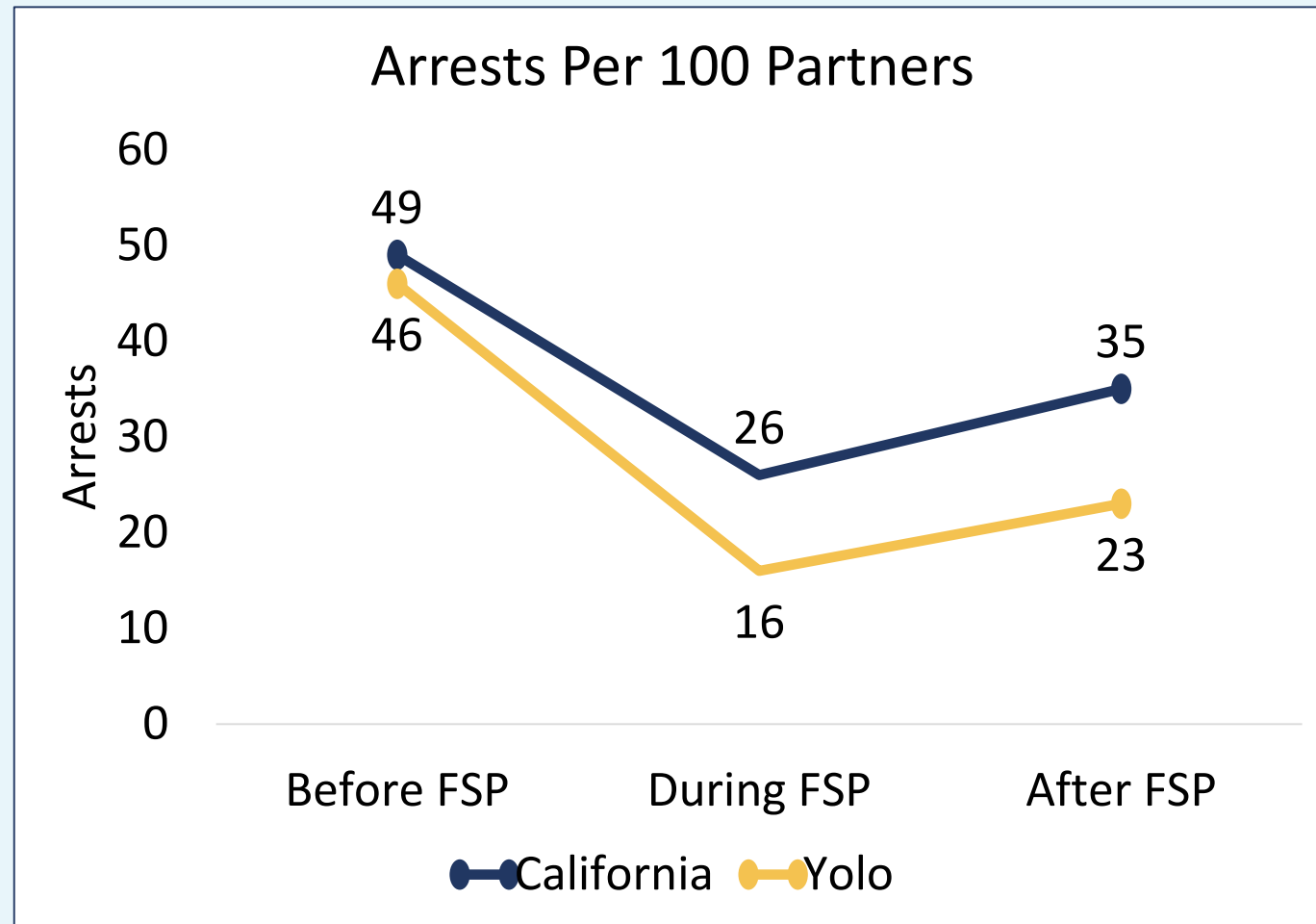
Change in Arrest Rate for All FSP

- Arrest rate declined by 47% from before to during FSP.
- Arrest rate declined by 29% from before to after FSP.



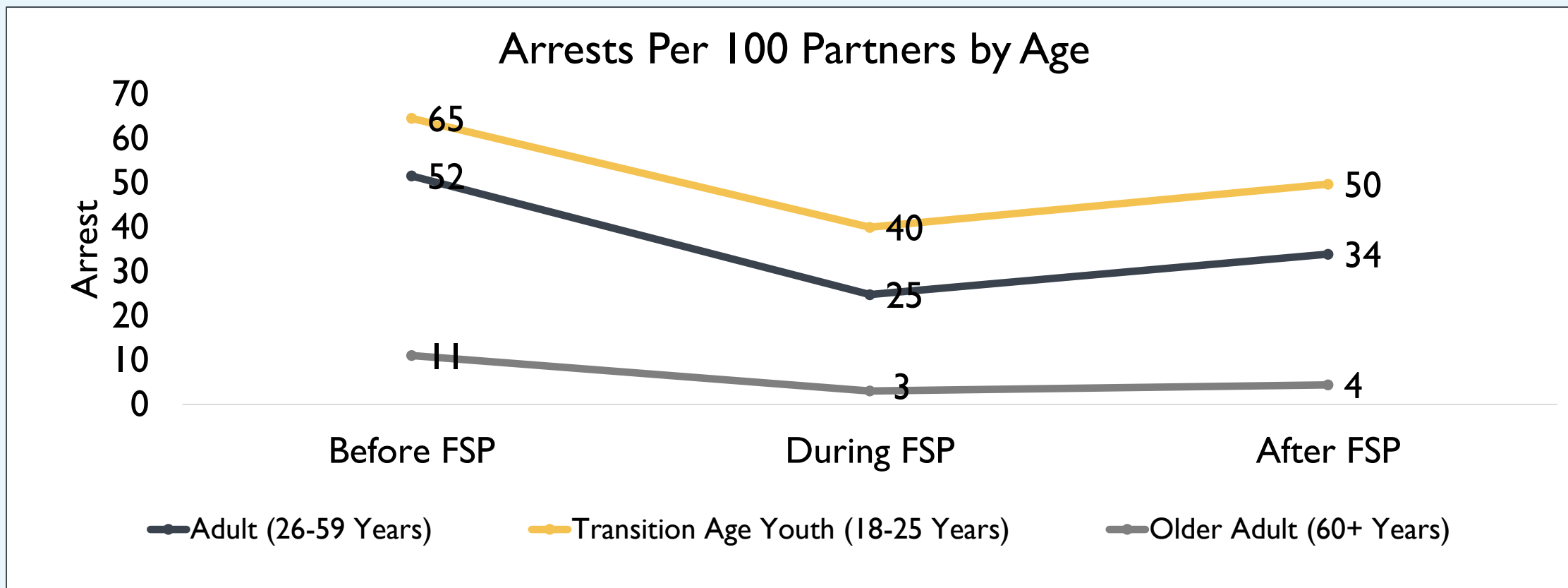
Change in Arrest Rate For All FSP Yolo County

- Arrest rate declined by 65% from before to during FSP.
- Arrest rate declined by 50% from before to after FSP.



Arrest Rates by Age

- Similar patterns of arrest rate reductions were found across the three age groups.



Arrest Rates by Criminal Justice Involvement

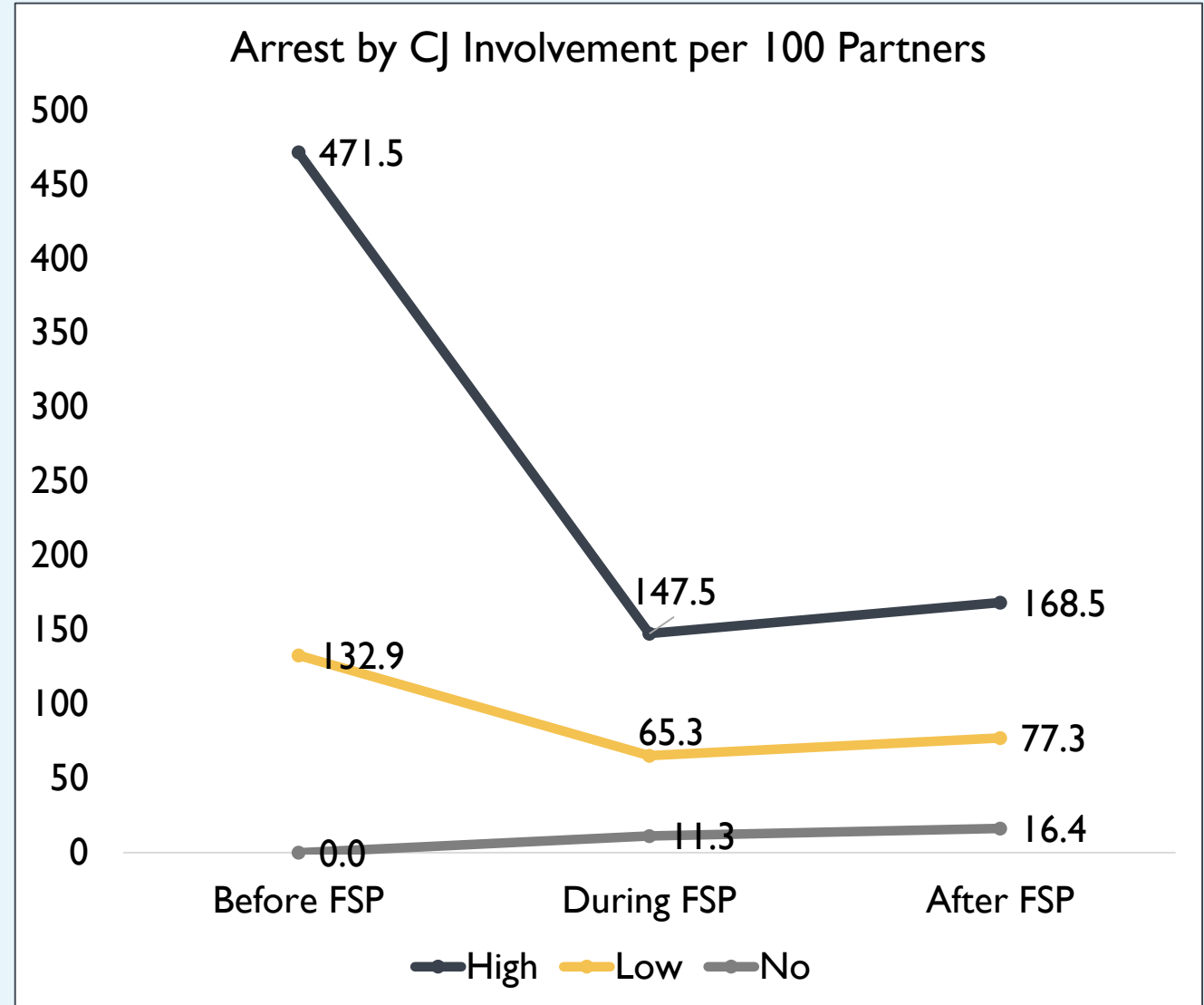
Partners were classified as No (0 arrest), Low (1-2 arrests) or High Criminal Justice (CJ) Involvement (3+ arrests) according their before enrollment arrest history.

High CJ Involvement

- Arrest rate **declined** by 69% from before to during FSP.
- Arrest rate **declined** by 64% from before to After FSP.

Low CJ Involvement

- Arrest rate **declined** by 51% from before to during FSP.
- Arrest rate **declined** by 42% from before to After FSP.



Arrest Rates by Criminal Justice Involvement Yolo County

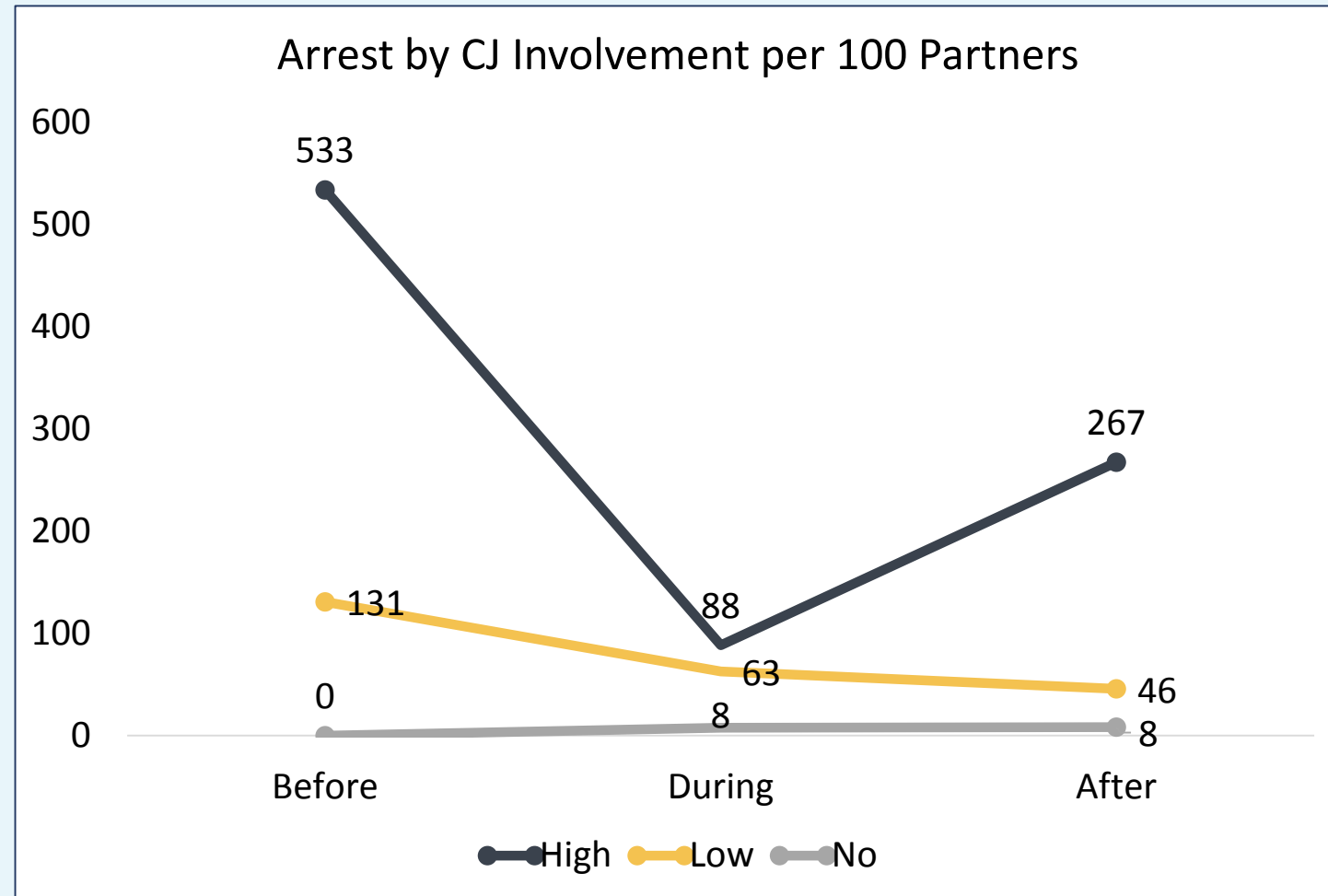
Each of the 390 partners were classified as No (0 arrest), Low (1-2 arrests) or High CJ Involvement (3+ arrests) according their before enrollment arrest history.

High CJ Involvement

- Arrest rate **declined** by 83% from before to during FSP.
- Arrest rate **declined** by 50% from before to After FSP.

Low CJ Involvement

- Arrest rate **declined** by 52% from before to during FSP.
- Arrest rate **declined** by 65% from before to After FSP.



Arrest Rates By Prior Homelessness

Homeless partners are defined as partners who reported any number of days of being homeless in the past 12 months prior to enrollment.

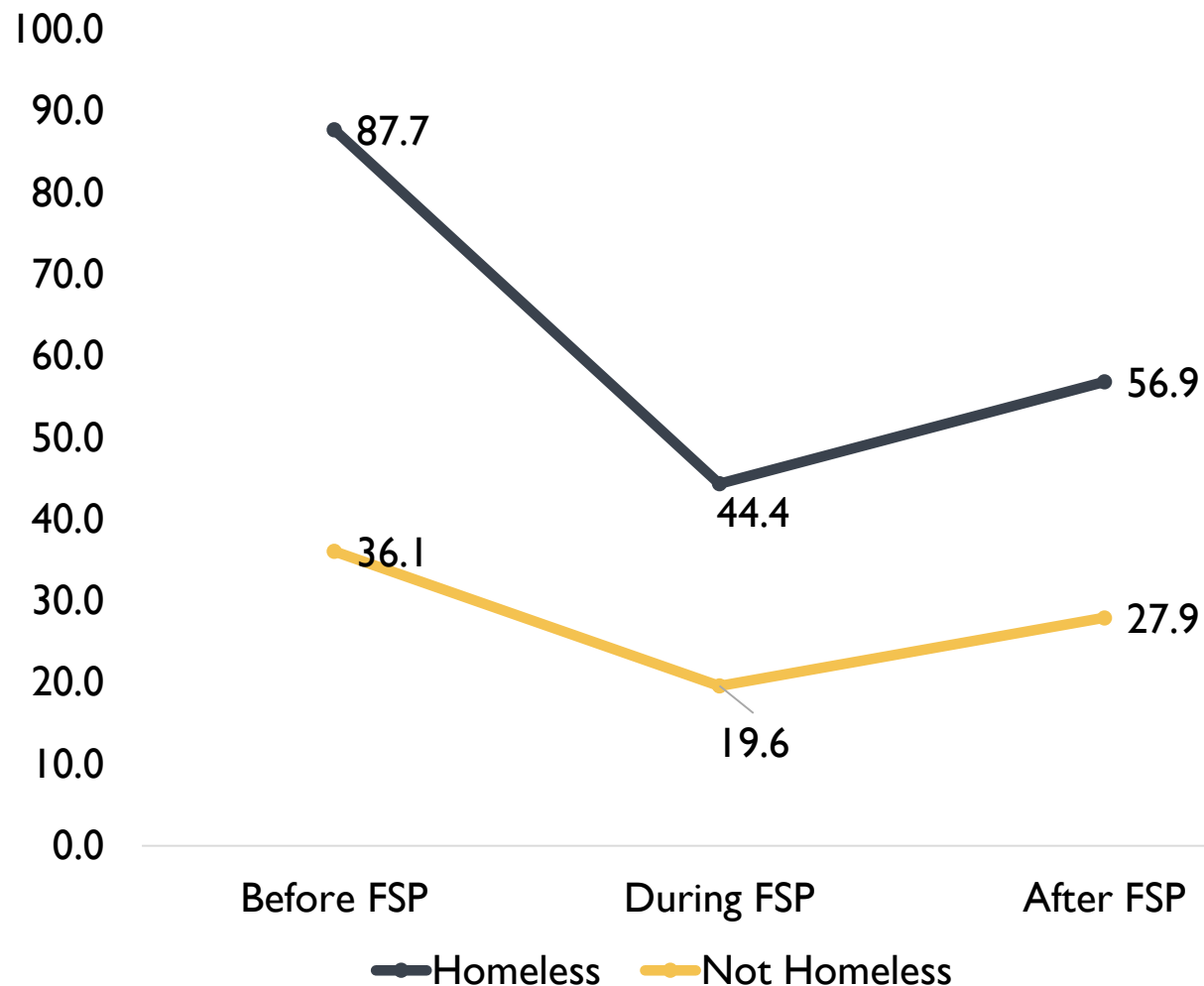
Prior Homelessness

- Arrest rate **declined** by 49% from before to during FSP.
- Arrest rate **declined** by 35% from before to After FSP.

No Recent History of Homelessness

- Arrest rate **declined** by 46% from before to during FSP.
- Arrest rate **declined** by 23% from before to After FSP.

Homelessness & Arrests per 100 Partners



Arrest Rates By Prior Homelessness Yolo County

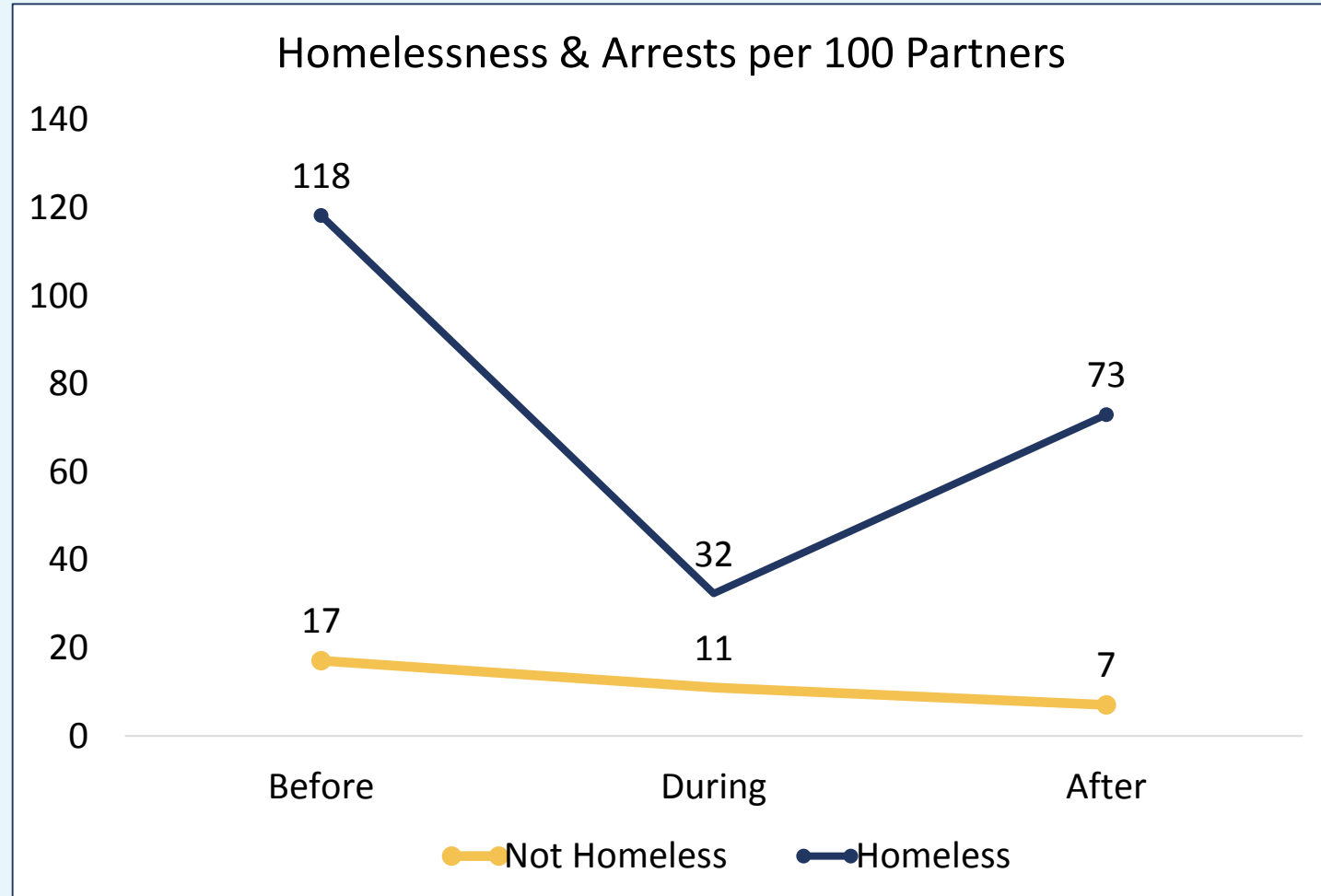
Homeless partners are defined as partners who reported any number of days of being homeless in the past 12 months prior to enrollment.

Prior Homelessness

- Arrest rate **declined** by 73% from before to during FSP.
- Arrest rate **declined** by 38% from before to After FSP.

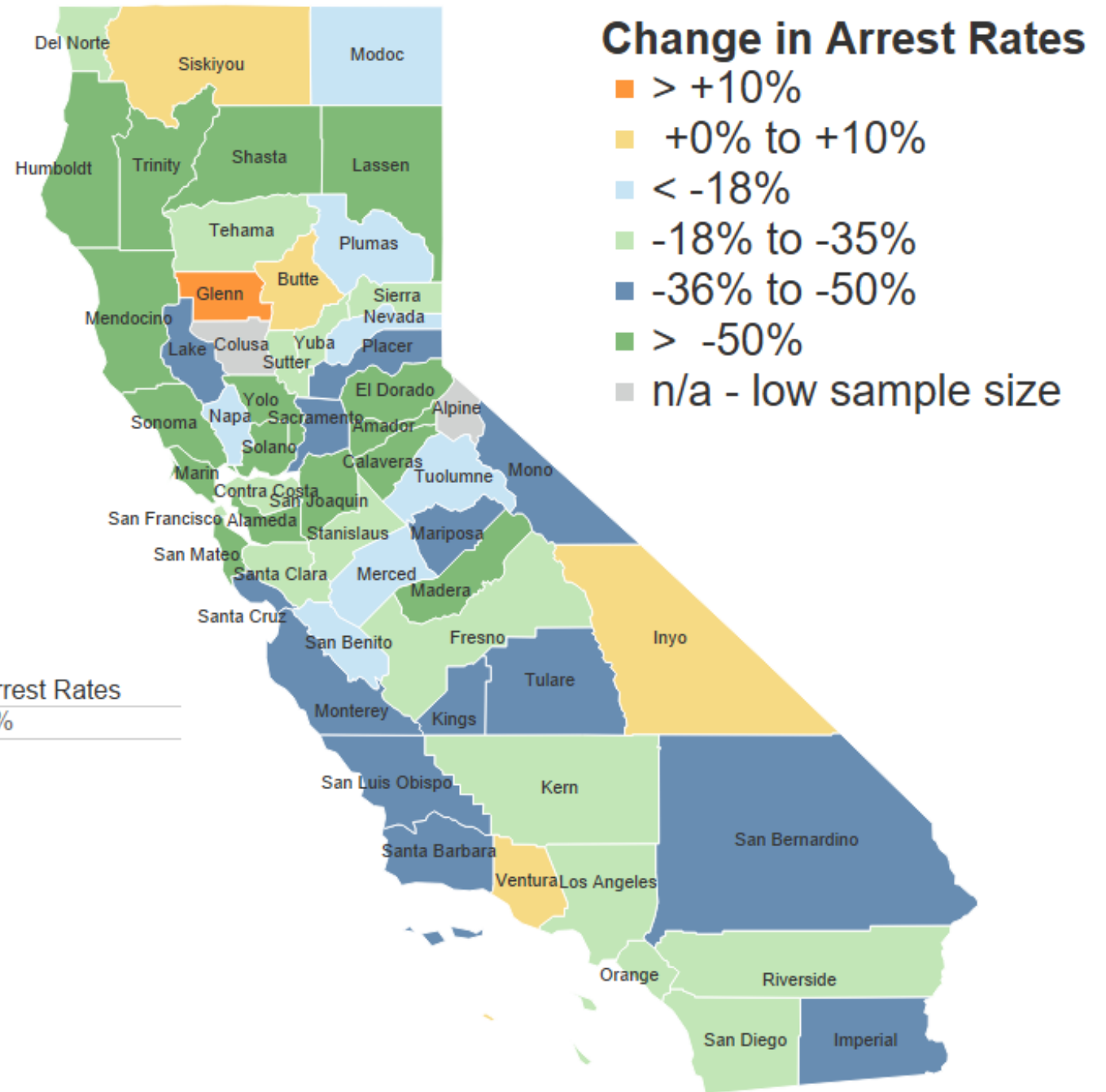
No Recent History of Homelessness

- Arrest rate **declined** by 36% from before to during FSP.
- Arrest rate **declined** by 59% from before to After FSP.





Changes in County Arrest Rates Before and After FSP Participation



County	Change in Arrest Rates
Berkeley City	+0% to +10%

Changes in County Arrest Rates Yolo County

	California	Yolo
Partnerships	64,173	390
Annual Arrests per 100		
Before FSP	49	46
During FSP	26	16
After FSP	35	23
Before to During Change		
Percent Change	48%	65%
Change Category	35% to 50%	> 50%
Before to After Change		
Percent Change	29%	50%
Change Category	18% to 34%	> 50%

Summary

There is a significant reduction of arrest rates associated with FSP program participation .

- Reduction of 47% from before to during FSP
- Reduction of 29% from before to after FSP

Strongest impact for partners with previous high CJ involvement

- Reduction of 69% from before to during FSP
- Reduction of 64% from before to after FSP

Next Steps

- What drives these results?
 - Link FSP clients to individual FSP programs
 - Investigate characteristics of FSP programs associated with the greatest reductions in the criminal justice involvement for the FSP population
 - Additional health care data linkages

Thank you!



Additional questions?

Please contact

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Acknowledgement

Kate Cordell, PhD, MPH - Managing Director Mental Health Data Alliance

FSP Partners with Arrests by Race

Race	FSP Partners	FSP Partners w/ Arrests
African American	13.3%	16.0%
Asian	2.8%	2.4%
Hispanic	21.5%	21.1%
Native American	4.2%	2.7%
Other/ Unknown	21.6%	21.0%
White	36.7%	36.8%

FSP Partners with Arrests by Gender

Gender	FSP Partners	FSP Partners w/ Arrests
Male	45.8%	33.5%
Female	54.1%	66.4%

FSP Partners with Arrests by Age

FSP Partners by Age	FSP Partners	FSP Partners w/ Arrests
Adult (26-59 Years)	64.90%	66.60%
Older Adult (60+ Years)	11.20%	3.20%
Transition Age Youth (16-25 Years)	24%	30.20%

Table of Arrest Statistics

Arrest Counts	Count	Percent
No arrests	44952	70
One or more	19221	30

Arrests Before FSP Enrollment

Number of Arrests	Count	Percent
No Arrests	51,382	80.1%
One Arrests	5,959	9.3%
Two Arrests	2,917	4.5%
Three or More Arrests	3,915	6.1%

Annualized Arrest Rates

Annualized Arrest Rates	Before FSP	During FSP	After FSP
ALL	49	26	35

Annualized Arrest Rates by Age

Age	Before FSP	During FSP	After FSP
Adult (26-59 Years)	52	25	34
Transition Age Youth (18-25 Years)	65	40	50
Older Adult (60+ Years)	11	3	4

Annualized Arrest Rates by CJ Involvement

Utilization	Before	During	After
High	471.5	147.5	168.5
Low	132.9	65.3	77.3
No	0	11.3	16.4

Table of Annualized Arrest Rates By Prior Homelessness

Homelessness	Before	During	After
Homeless	87.7	44.4	56.9
Not Homeless	36.1	19.6	27.9

Change in Arrest Rates by County

Counties A-L

County	Reduction Levels
Alameda	> -50%
Alpine	n/a - low sample size
Amador	> -50%
Berkeley City	0 to 10%
Butte	0 to 10%
Calaveras	> -50%
Colusa	n/a - low sample size
Contra Costa	-18% to 35%
Del Norte	-18% to 35%
El Dorado	> -50%
Fresno	-18% to 35%
Glenn	> 10%
Humboldt	> -50%
Imperial	-36% to 50%
Inyo	0 to 10%
Kern	-18% to 35%
Kings	-36% to 50%
Lake	-36% to 50%
Lassen	> -50%
Los Angeles	-18% to 35%

Change in Arrest Rates by County

Counties M-SA

County	Reduction Levels
Madera	> -50%
Marin	> -50%
Mariposa	-36% to 50%
Mendocino	> -50%
Merced	< -18%
Modoc	< -18%
Mono	-36% to 50%
Monterey	-36% to 50%
Napa	< -18%
Nevada	< -18%
Orange	-18% to 35%
Placer	-36% to 50%
Plumas	< -18%
Riverside	-18% to 35%
Sacramento	-36% to 50%
San Benito	< -18%
San Bernardino	-36% to 50%
San Diego	-18% to 35%
San Francisco	-18% to 35%
San Joaquin	> -50%
San Luis Obispo	-36% to 50%
San Mateo	> -50%
Santa Barbara	-36% to 50%
Santa Clara	-18% to 35%
Santa Cruz	-36% to 50%

Change in Arrest Rates by County

Counties SH-Z

County	Reduction Levels
Shasta	> -50%
Sierra	-18% to 35%
Siskiyou	0 to 10%
Solano	> -50%
Sonoma	> -50%
Stanislaus	-18% to 35%
Sutter	-18% to 35%
Sutter-Yuba	-18% to 35%
Tehama	-18% to 35%
Trinity	> -50%
Tulare	-36% to 50%
Tuolumne	< -18%
Ventura	0 to 10%
Yolo	> -50%
Yuba	-18% to 35%

d.

MHSOAC Data Overview

July 31st 2019

Agenda

A) Introductions: Karen Larsen

B) Yolo Sequential Intercept Mapping: Karen Larsen

C) Mental Health Service Oversight and Accountability Commission (MHSOAC)
Criminal Justice and Behavioral Health Data Overview: MHSOAC Staff, Dawnte
Early and Brian Sala

D) Data Driven Recovery Project (DDRP) Overview: Karen Larsen

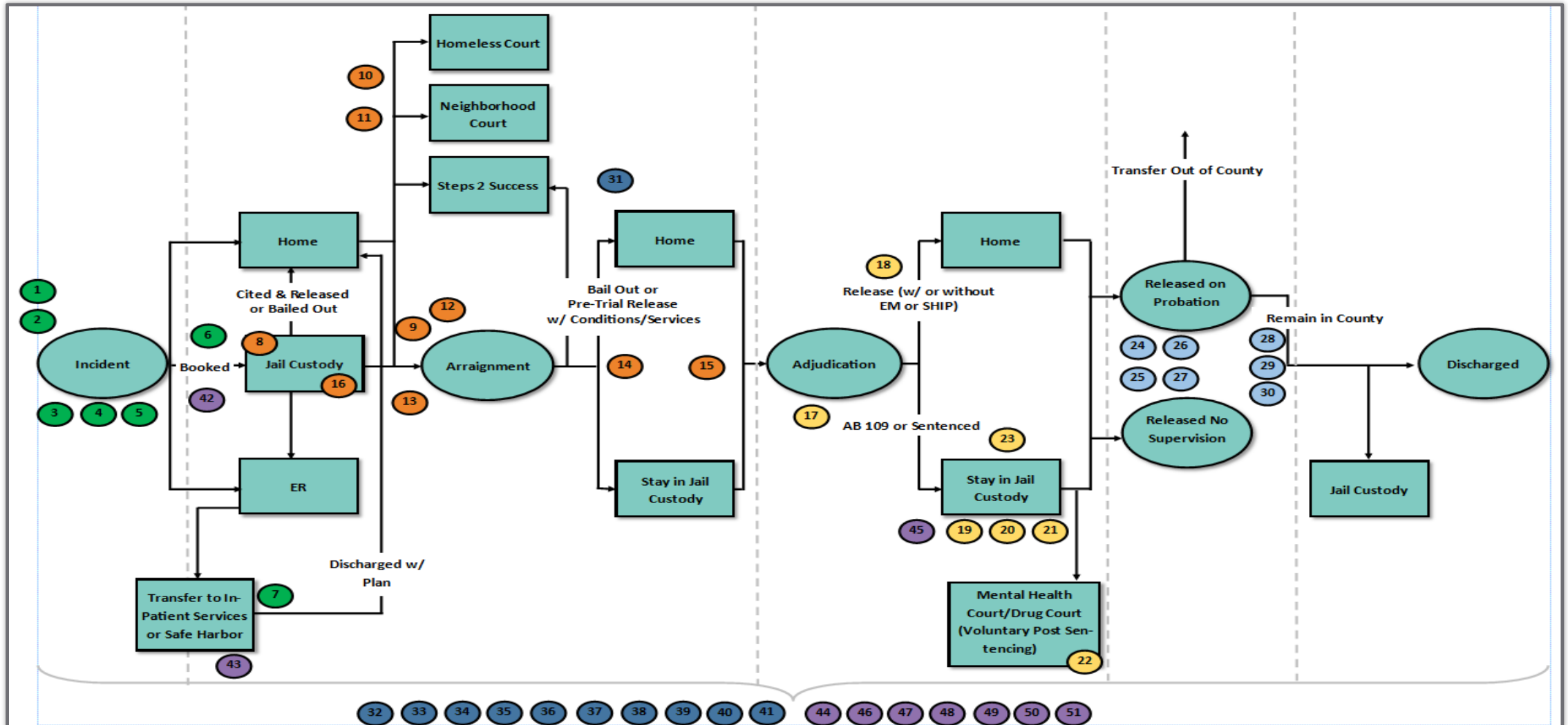
Brian R. Sala, Ph.D.

- Brian R. Sala, Ph.D., has been Deputy Director for Evaluation and Program Operations at the Commission since 2015. From 2011 to 2015, he served as acting director and assistant director of the California Research Bureau, the State's non-partisan public policy research unit. Prior to joining state service, he taught at UC Davis and at the University of Illinois. He holds a Ph.D. in political science from UC San Diego. He has lived in Woodland since 2000.

Dawnte R. Early, PHD, MS

- Dawnté R. Early, PhD, MS, recently joined the Commission as Chief of Research and Evaluation. Previously, she served as the lead Research Scientist for the Council on Criminal Justice and Behavioral Health at the California Department of Corrections and Rehabilitation. Prior to joining state service, she was the Director of Research and Evaluation at a non-profit. She holds a Ph.D. in Human Development with a minor in Quantitative Psychology and a Master's in Child Development both from UC Davis.

Sequential Intercept Map- Yolo



Data Driven Recovery Project (DDRP)

- The DDRP offers five Counties an opportunity to test ways to reduce the incidence, duration, & recurrence of arrests & incarcerations of people with behavioral health conditions by improved use & appropriate sharing of data about the behavioral health needs of people in contact with or at increased risk of contact with the criminal justice system.
- Yolo: Lead Entity
- Sacramento, Nevada, Plumas, San Bernardino
- MHSOAC: \$1M over 2 years (FY19/20- FY20/21)
- O'Connell Research and Dr. Lisa Lit
- Two Components: 1) Data Availability 2) Trauma Informed Care (Yolo Only)

1) DDRP Components

	DELIVERABLE	DUE DATE
1	MOU with each participatory county, Yolo as lead entity	July 2019
2	County by County Plan (Project Charter): Serves as roadmap for the duration of the project	December 2019
3	Collaborative meetings of all participatory counties: Share learnings, barriers, and technical achievements	June 2020
4	Report out on updates, activity implementation, and learnings	Dec 2020
5	Final Report Out: Each county will develop a completed project plan as well as 2 year continuing plan. Final report to memorialize cross county learnings. All data dictionaries, data processing code, analytic code, and dashboard mockups will be placed in a shared folder for other counties to use.	June 2021

2) DDRP Components: Yolo Only

DELIVERABLE	DUE DATE
1 Development of a framework or logic model for Trauma-Informed Training	Nov 2019
2 Implement Trauma Trainings (STC/POST Certification)	Jan 2019
3 Universal Screening and Population Evaluations	June 2020
4 Therapeutic Cognitive Assessments will be provided for offenders with high ACE scores	Dec 2020
5 Final report on findings from Trauma Trainings, Screenings, Assessments and Targeted Therapies	June 2021

Questions?



e

Yolo County Adult Criminal Justice System

Carolyn Jhajj

Senior Management Analyst

County Administrator's Office

Ian Evans, LMFT

Alcohol and Drug Administrator, Clinical Manager of Homeless and Forensic Services,

Yolo County Health & Human Services Agency

August 13, 2019

County Strategic Plan 2016-2019



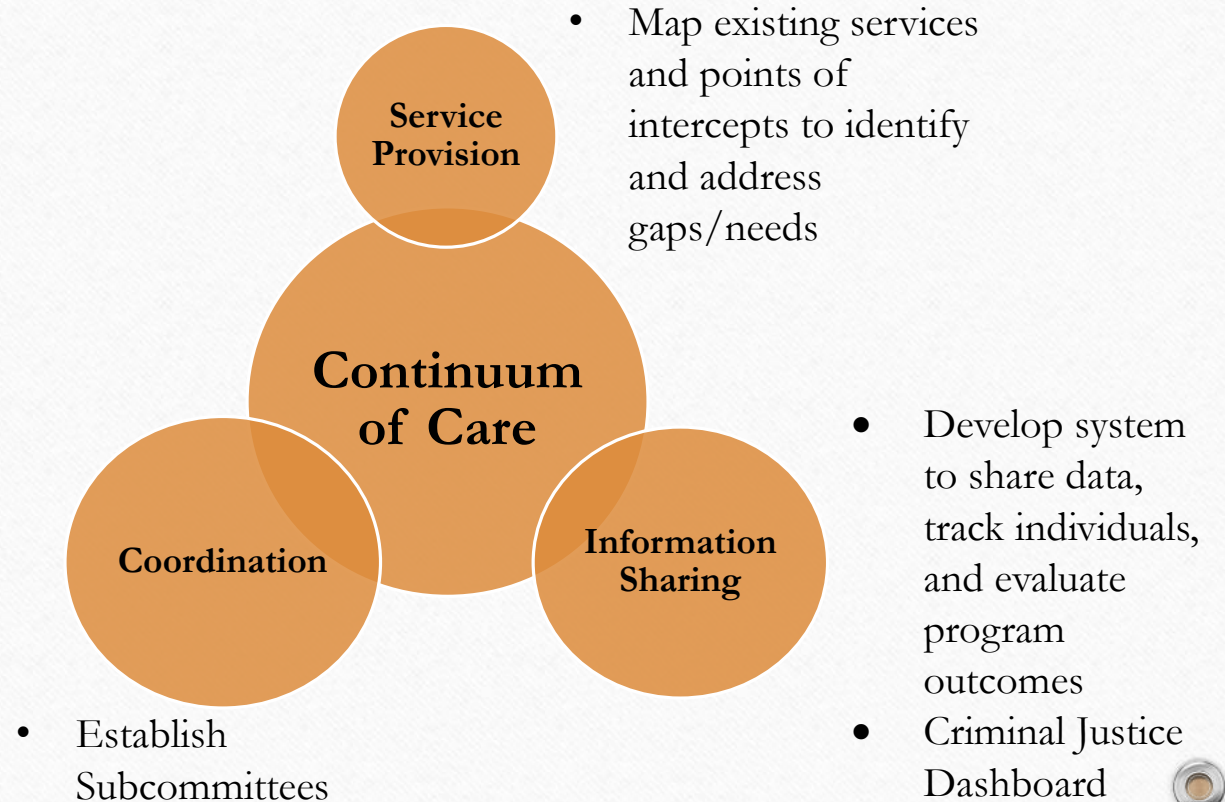
- **Strategic Plan Focus Area:** “Develop coordinated continuum of care ranging from prevention through intensive services”
- **Vision:**
 - Improved **service provision** that assists in preventing adults from entering or penetrating deeper into the criminal justice system.
 - Increased **information sharing** and **coordination** among law and justice departments and service/community providers to improve services, enhance outcomes and reduce duplication of effort

Continuum of Care Work Group

- **Milestones**

- **Creation of Subcommittees**

- More detailed analysis by larger cross section of involved stakeholders
- Pool resources and serve as the driving force to implement action items





THE
STEPPING UP
INITIATIVE

GOAL: There will be fewer people with mental illnesses in our jails tomorrow than there are today

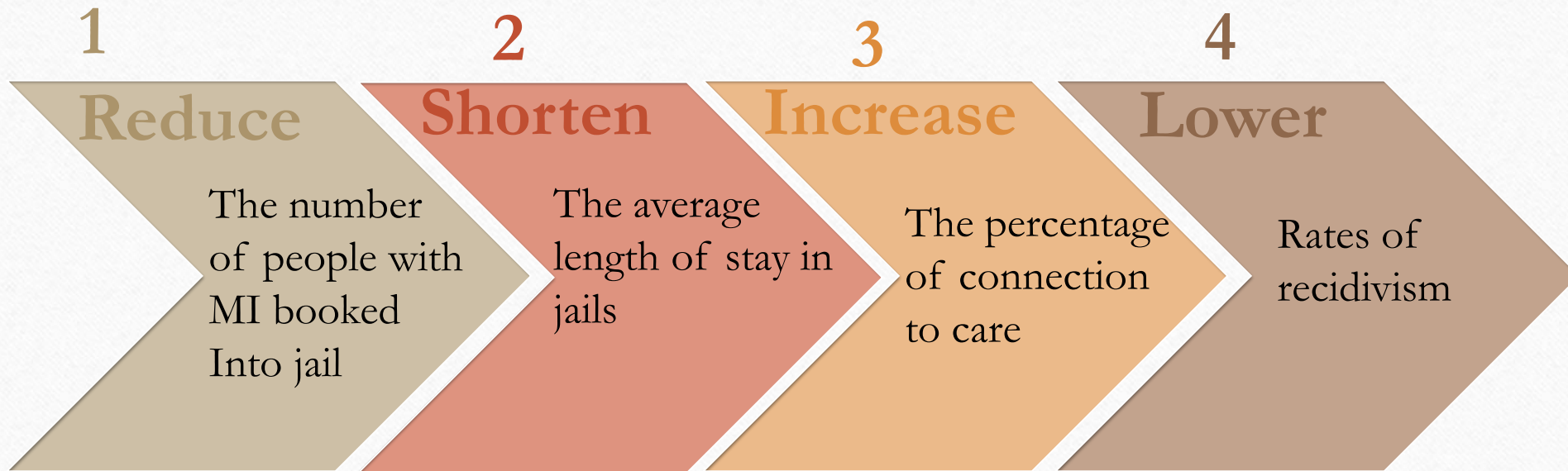


Justice Center
THE COUNCIL OF STATE GOVERNMENTS

Criminal Justice Partners



Informing Recommendations and Implementation Plans



- Police-Mental Health Collaboration programs
- CIT training
- Co-responder model
- Crisis diversion centers
- Policing of quality of life offenses

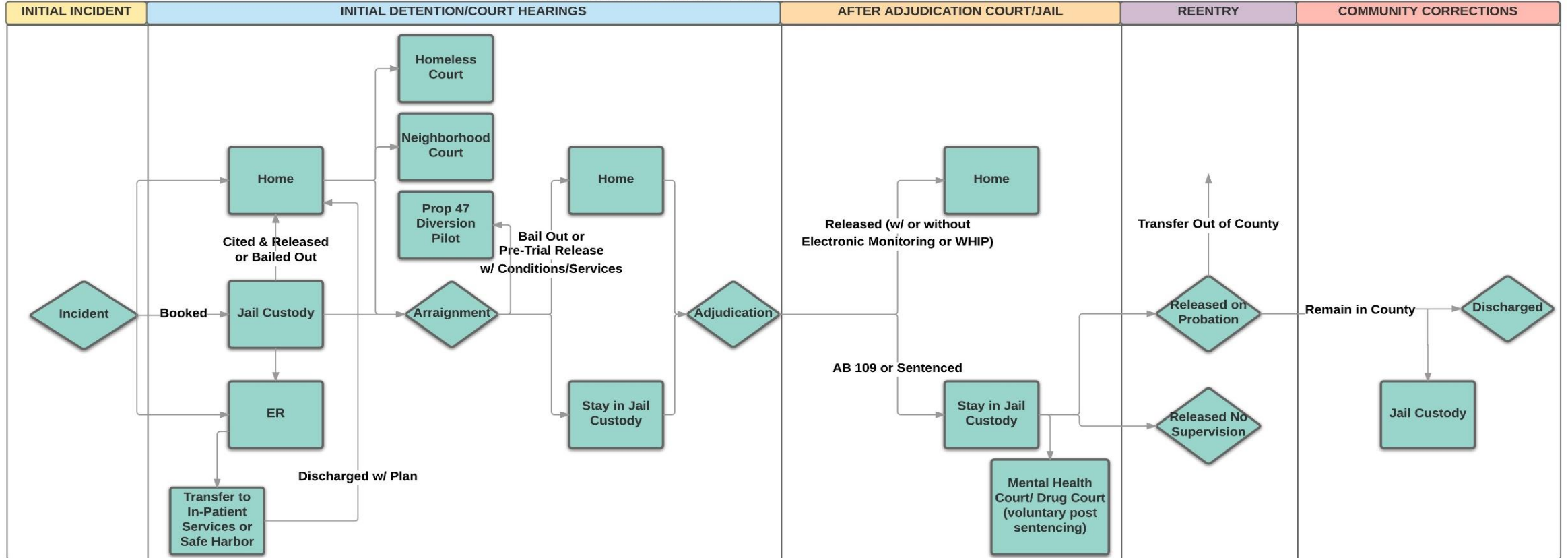
- Routine screening and assessment for mental health and SUDs in jail
- Pretrial mental health diversion
- Pretrial risk screening, release, and supervision
- Bail policy reform

- Expand community-based treatment & housing options
- Streamline access to services
- Leverage Medicaid and other federal, state, and local resources

- Apply Risk-Need-Responsivity principle
- Use evidence-based practices
- Apply the Behavioral Health Framework
- Specialized Probation
- Ongoing program evaluation

Yolo County Continuum of Care Criminal Justice Process Map

**Continuum of Care Work Group
(Advisory Group)**
 County Administrator's Office
 District Attorney's Office
 Health and Human Services Agency (HHSA)
 Probation
 Public Defender's Office
 Sheriff's Office



Subcommittees

<p>Suggested Lead-Sheriff Law Enforcement Agency YECA Davis Dispatch Turning Point (Peer Support) HHSA Sutter Health Dignity Health Fire Paramedics NAMI Local Mental Health Board Safe Harbor</p>	<p>Suggested Lead-Public Defender Jail/Booking California Forensic Medical Group (CFMG) District Attorney/Neighborhood Court Probation HHSA- Social Worker Court</p>	<p>Suggested Lead- District Attorney's Office Jail CO LT California Forensic Medical Group Turning Point (Peer Support) HHSA Mental Health Court Phoenix House Day Reporting Center Public Defender Court Probation Sheriff's Office (In-custody programmer)</p>	<p>Suggested Lead: Probation Jail CFMG Sheriff's Office (In-custody programming coordinator) Communicare Public Defender Phoenix House Day Reporting Center HHSA-Employment Empower Yolo 4th and Hope Turning Point (Peer Support) HHSA</p>	<p>Suggested Lead: HHSA Probation Public Defender Walters House Cache Creek Turning Point (Peer Support) Communicare Yolo County Housing 4th and Hope District Attorney's Office</p>
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Data Subcommittee

Suggested Lead: District Attorney's Office
 Records
 Probation
 IT
 HHSA

Community Corrections Partnership 2019-2022 Strategic Plan

Goal 1:

Ensure a safe environment for all residents and visitors by reducing and preventing local crime and reducing recidivism

Goal 2:

Restore victims and the community and hold offenders accountable

Goal 3:

Build offender competency and support community reintegration

Criminal Justice Continuum of Care Stepping Up

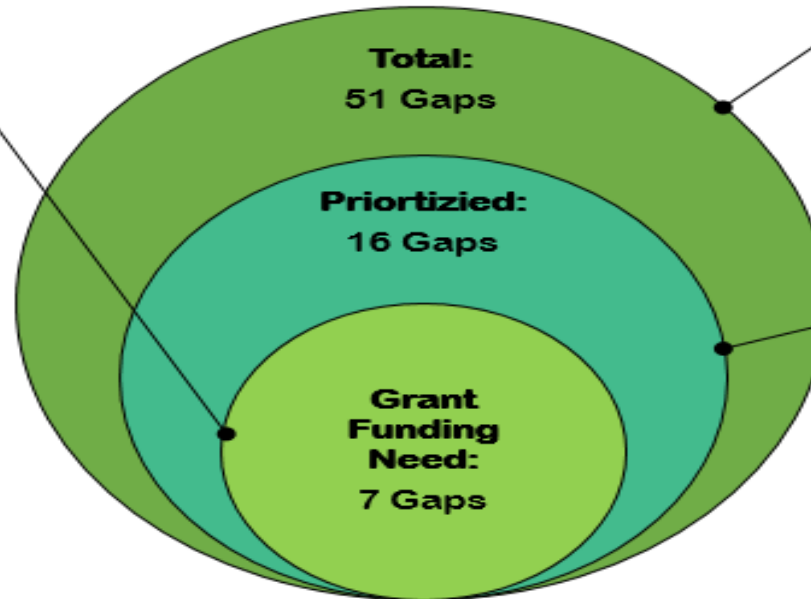
Intercept mapping of gaps in mental health and substance use in the continuum

Grants

- Justice and Mental Health Collaboration (2018)
Not Awarded
- Second Chance Act (2018)
Not Awarded
- Prop 47 Cohort 2
Not Awarded
- Adult Reentry
Not Awarded
- Justice and Mental Health Collaboration (2019)
Pending \$750,000
- Second Chance Act (2019)
Pending \$1,000,000

CCP Funded

- Mental Health Court & Addiction Intervention Court Expansion
Funded \$260,000



Grants

- Transitional Housing
Awarded \$1,500,000
- Community Services Infrastructure
Awarded \$1,000,000
- Justice Assistance Grant
Pending \$2,114,475

Grants

- Incompetent to Stand Trial
Awarded \$1,100,000

Additional Grants

- Swift, Certain, and Fair Supervision
Awarded \$600,000
- Youth Reinvestment Grant
Awarded \$630,000

Priority Gaps

- **Re-Entry Services**
 - Navigators, Transportation, Case Management
- **Crisis Response Needs**
 - Jail, Community, Hospitals
- **Data Sharing**
 - Data Driven Recovery Project (DDRP)
- **Diversion Programs**
 - MHC, AIC, F-ACT, Dept of State Hospital grant, Steps 2 Success (Prop 47)

Crisis Response

- Mental Health First Responder Urgent Care
- Community Crisis Response Team
- HHSA Coordination post-release

Data Driven Recovery Project

- The DDRP offers five Counties an opportunity to test ways to reduce the incidence, duration, & recurrence of arrests & incarcerations of people with behavioral health conditions by improved use & appropriate sharing of data about the behavioral health needs of people in contact with or at increased risk of contact with the criminal justice system.
- Yolo: Lead Entity
- Tentative Partners: Sacramento, Nevada, Plumas, San Bernardino
- MHSOAC: \$1M over 2 years (FY19/20- FY20/21)
- O'Connell Research and Dr. Lisa Lit
- Two Components: 1) Data Availability 2) Trauma Informed Care (Yolo Only)

Behavioral Health/Criminal Justice Overview

	Intercept 2						Intercept 3		Intercept 5	
	S2S* Steps to Success Prop 47	Involuntary Medication	NHC Neighborhood Court	M-IST Misdemeanor – Incompetent to Stand Trial	1810 Mental Health Diversion	JBCT Jail-Based Competency	DSH Department of State Hospital Grant	MHC Mental Health Court	AIC Addiction Intervention Court	F-ACT Forensic Assertive Community Treatment
Slots Available	75	Unknown	None	24-36**	Unknown	5	7	15	15	50
Felony or Misdemeanor	Misdemeanor or low level felony	Felony	Misdemeanor or felony	Misdemeanor	Felony	Felony	Felony	Felony	Misdemeanor or felony	Misdemeanor or felony
Mental Health	None*, Mild, Moderate, or SMI	SMI	Mild, Moderate, or SMI	Moderate to SMI	Mild, Moderate, or SMI	Mild, Moderate, or SMI	SMI***	SMI	Mild to Moderate, but secondary	SMI
Substance Use	None* or Yes	No	Yes	Yes, but secondary	Yes	Yes, but secondary	Yes, but secondary	Yes, but secondary	Yes, primary	Yes, but secondary
Mental State at time of offense	No	No	No	No	Yes	No	No	Yes	No	No
ORAS Score	Low, Moderate, or High	N/A	Low, Moderate, or High	Low, Moderate, or High	Low, Moderate, or High	N/A	Moderate to High	High	High	Moderate to High

Red box indicates an upcoming approved program/project or one that is currently in discussion with multiple departments

*For S2S clients either a Mental Health issue or a Substance Use issue must be present in order to enroll in the program

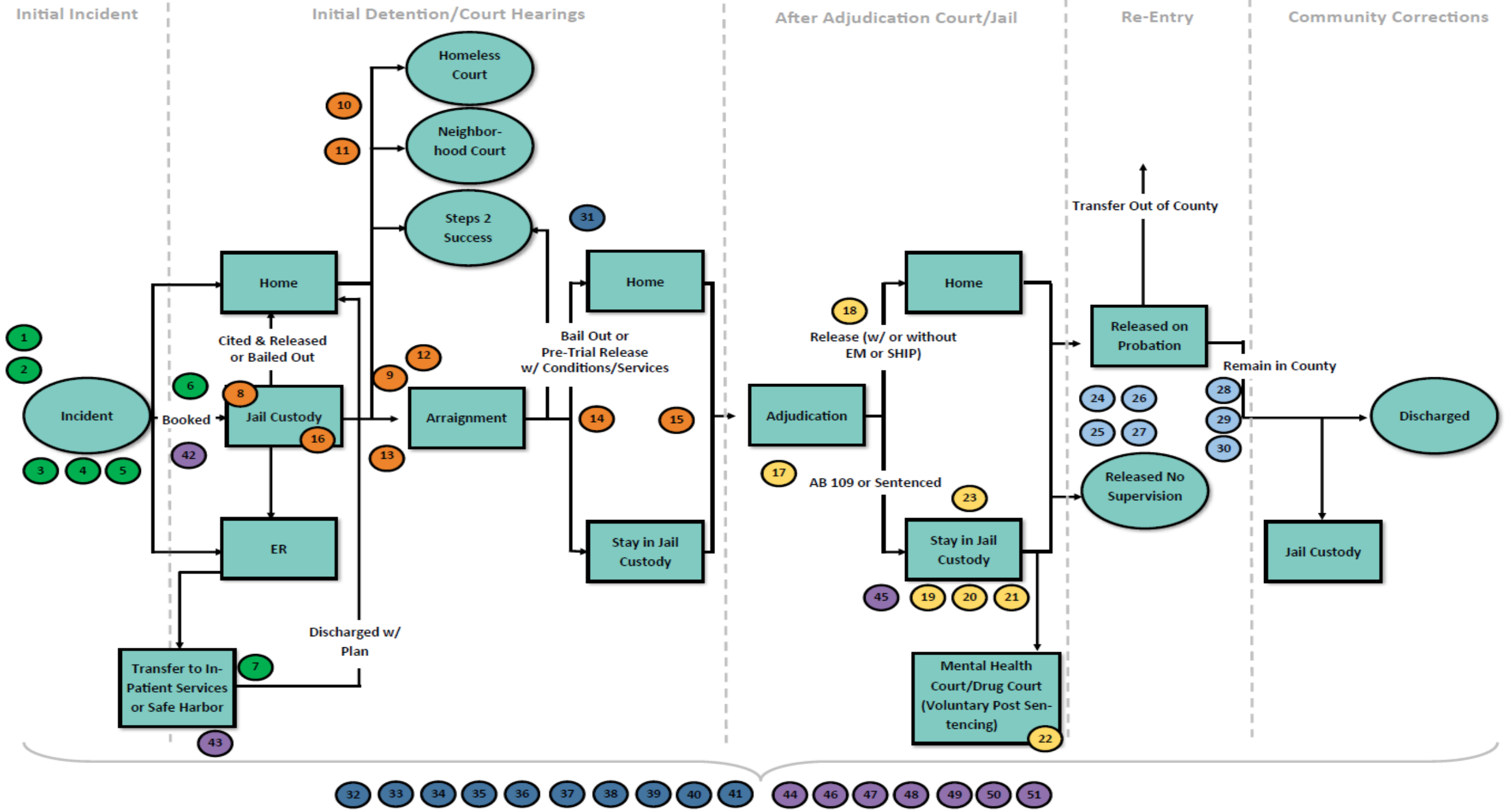
** 24-36 will be the total anticipated annual M-IST referrals once the Court/HHSA MOU is in place. 4-12 have been the annual competency referrals to HHSA over the past 3 years.

*** Clients in this program must have a diagnosis of Bipolar Disorder, Schizophrenia, or Schizoaffective disorder

Next Steps

- Criminal Justice Grant Group
- Stepping Up and CCP Alignment
- Launch Dept of State Hospital Program
- Expand Mental Health Court
- Launch new JAG Grant programming
- Continue collaboration with all departments
- Conduct trauma screening and implement techniques for improved care

Adult Criminal Justice System Process Map



f.

Yolo County Criminal Justice Grant Writing Team Obtains \$2.73 Million in Three New Grants to Expand Diversion Programming

Tuesday, August 13th, 2019

Press Release

(Woodland, CA) – August 12, 2019 – Yolo County recently received three new grants, totaling \$2.73 million, focusing on expanding opportunities for diversion within the criminal justice system. These three grants will support the use of restorative justice in the juvenile justice system, provide additional diversion opportunities for the mentally ill, and assist individuals experiencing homelessness who are currently enrolled in one of Yolo County’s diversion programs. These grant proposals were developed through a collaborative effort by the Yolo County Criminal Justice Grant Writing Team.

The Youth Reinvestment Grant, administered by the Board of State and Community Corrections (BSCC), will support the creation of the new RESTORE Program, a pre-filing restorative justice diversion program for juveniles. This grant, totaling \$630,000 over three and a half years, will be implemented by the Probation Department in partnership with Yolo Conflict Resolution Center, a local organization that specializes in restorative practices. Currently diversion programs for juveniles only exist through local law enforcement agencies as pre-arrest programs, limiting prosecutors’ ability to resolve these cases outside of the traditional criminal justice process. The RESTORE program will be available on a county-wide basis, and will allow juveniles to resolve pending criminal cases without receiving a conviction. This proposal was prepared by staff from the Public Defender’s Office, District Attorney’s Office, and Probation Department.

The Department of State Hospitals awarded Yolo County a three-year, \$1,100,000 grant to expand the existing Mental Health Court program. This expansion will provide diversion opportunities for individuals deemed incompetent to stand trial who were previously ineligible for Mental Health Court. Assembly Bill 1810, passed by the California legislature in 2018, created a new pre-trial diversion process for individuals deemed incompetent to stand trial, with the goal of reducing the population of individuals receiving treatment in state hospitals. This grant will provide additional staffing for the Health and Human Services Agency, with the goal of supporting at least eight additional participants at one time. The District Attorney’s office will administer this grant. Staff from the District Attorney’s Office, Public Defender’s Office, and Health and Human Services Agency worked together to prepare this application.

The California Health Facilities Financing Authority awarded Yolo County a \$1,000,000 Community Services Infrastructure grant. Led by the County Administrator’s Office, Yolo County will purchase two houses to serve as transitional housing for the criminal justice-involved population, focusing on individuals with substance use and/or mental health disorders who are currently experiencing homelessness or are at-risk of becoming homeless. This housing will be available to assist individuals

enrolled in the Neighborhood Court, Mental Health Court, and Steps to Success programs, with the goal of serving up to 20 participants annually. The County Administrator's Office prepared this application in collaboration with staff from the District Attorney's Office and Health and Human Services Agency, as well as Yolo County Housing.

The Criminal Justice Grant Writing Team was formed in May 2018 as part of an effort to secure funding to support adult reentry programming, bringing multiple departments together in pursuit of a common goal. This group consists of representatives from the District Attorney's Office, Public Defender's Office, Probation Department, Health and Human Services Agency, and County Administrator's Office, who all work in conjunction to prepare and submit grant applications.

These collaborative efforts, spearheaded by the Yolo County District Attorney's Office, have since expanded to include identifying and applying for funding opportunities to support the goals outlined in Yolo County's Community Corrections Partnership (CCP) strategic plan. These goals include expanding the availability of restorative justice programming and improving engagement with mental health and substance abuse treatment. The full 2019-2022 Strategic Plan is available online at: <https://tinyurl.com/y6x9knn8>.

Since its creation, the Criminal Justice Grant Writing Team has secured five grants totaling \$4.83 million for a period of three or more years. Recently, the group submitted an application to the federal Bureau of Justice Assistance to fund comprehensive adult reentry programming to support individuals reintegrating into the community after a period of incarceration. The group also submitted a proposal that would support further expansion of Yolo County's Mental Health Court, and will pursue additional funding from the California Health Facilities Financing Authority.

County Administrator Patrick Blacklock praised the efforts of the team. "We are all very excited about the work that our Criminal Justice Grant Writing Team is doing to support new initiatives in Yolo County that align with our County's strategic plan," said Blacklock. "The level of collaboration between departments is something that is very unique."

"Our grant writing team has done a fantastic job of aggressively competing for state and federal funds to help create new programs and acquire new resources to support our current rehabilitative programming," said District Attorney Jeff Reisig. "Participating in this group has strengthened our working relationships with partners throughout Yolo County's criminal justice and social services systems, and we look forward to continuing this innovative, collaborative initiative."

g.

California Governor Gavin Newsom has appointed the former director of the National Institute of Mental Health (NIMH), Tom Insel, MD, to be his principal adviser on mental health and to reorganize the state's mental health delivery system. The governor said Insel will volunteer his time for this role. Most recently Insel has been president of the mental health technology company [Mindstrong Health](#), based in Mountain View, California.

Newsom announced Insel's appointment as "mental health czar" at a May 21 press conference in Oakland on California's homelessness crisis. He said the physician will work with state Health and Human Services Secretary [Mark Ghaly, MD, MPH](#), to reorganize the state's mental health delivery system. Insel "will inform the state's work as California builds the mental health system of tomorrow, serving people whether they are living in the community, on the streets or if they are in jails, schools or shelters," said a [press release](#) from the governor's office.

Newsom also announced the formation of the Homeless and Supportive Housing Advisory Task Force and appointed Sacramento Mayor Darrell Steinberg and Los Angeles County Supervisor Mark Ridley-Thomas as co-chairs.



*Tom Insel, MD,
who was appointed by Governor Gavin Newsom to be California's principal adviser on mental health.*

Before the appointment, Insel hinted at his likely priorities at a CALmatters [panel discussion](#) in Sacramento. He pointed to a lack of leadership and the difficulty of coordinating programs in 58 counties as two major reasons for California's fragmented mental health system. "It's like trying to play the piano with 58 fingers," he said.

In April, Insel and co-author Seth A. Seabury, PhD, associate professor at the University of Southern California's School of Pharmacy and the Leonard D. Schaeffer Center for Health Policy & Economics, wrote a [CALmatters commentary](#) that emphasized the importance of educational attainment in helping people with mental illness. "Interventions that identify and treat young adults who are first starting to struggle with serious mental illness, and that support their continuation in school and successful graduation, are a true bargain," they wrote.

A Deep Résumé

Insel brings decades of experience to his new job. After earning undergraduate and medical degrees from Boston University, he trained in psychiatry at the University of California, San Francisco. He pursued a research career at NIMH, Emory University, and the Center for Behavioral Neuroscience before becoming NIMH director in 2002.

Throughout his tenure at NIMH, "Insel explicitly defined mental disorders as brain disorders," [David Dobbs wrote](#) two years ago in *The Atlantic*. Critics argued that this approach dismissed the influence of the environment and social relationships in determining mental health. But Insel and his supporters said he successfully pushed NIMH to devote "more research to the most serious mental disorders, such as major depression, schizophrenia, and bipolar disorder."

Insel stepped down in 2015 after 13 years as director. "The NIMH has accomplished so much during this past decade — progress in neuroscience, progress in diagnostics and therapeutics, and, most of all, progress toward a focus on the needs of people with serious mental illness," he wrote in a [farewell letter](#) on the NIMH website.

He then came to California to lead a mental health program at Verily, a subsidiary of Google parent company Alphabet Inc. The offer from Verily was "intriguing and, frankly, a bit disruptive," Insel [told the Washington Post](#). "What was really the offer I couldn't refuse was the possibility that a big tech company like Alphabet would want to do something in [mental health]."

There's an App for That

By the time Insel left Verily in 2017, the company had developed the initial parts of its mental health products but hadn't released any, [Sara Reardon reported](#) in *Nature*. Nonetheless, Insel told Reardon, "I felt like Verily was at a point where it was big enough and successful enough [that] I could walk away. I knew in moving to Verily it would be a transitional job until I could figure out what I really wanted to do, and I've had an entrepreneurial itch."

That took him to the startup Mindstrong, where he joined founders Paul Dagum, MD, PhD, and Rick Klausner, MD. Dobb wrote in *The Atlantic* that "Mindstrong's plan, much like that of Insel's unit at Verily, is to use the smartphone's powers to do two things that psychiatry hasn't figured out how to do: easily detect early, or even predict, the onset of mental illness; and quickly get effective, affordable care to those who need it."

The Mindstrong smartphone app collects "measures of people's cognition and emotional health as indicated by how they use their phone," *MIT Technology Review's* [Rachel Metz wrote](#). "The seemingly mundane minutiae of how you interact with your phone offers surprisingly important clues to your mental health, according to Mindstrong's research — revealing, for example, a relapse of depression."

In October 2018, Mindstrong was on "the cusp of a real-world deployment in California," wrote STAT's [Kate Sheridan](#). That deployment was facilitated by California's Mental Health Services Oversight and Accountability Commission, which [selected two apps \(PDF\)](#), including Mindstrong's, to roll out to selected target populations. "Even before the app launched in the original five counties that had signed on, the pilot had expanded," Sheridan wrote. "Another 11 counties have recently decided to join."

University of California, Irvine, was selected to conduct the evaluation, which has not yet been published.

A Mindstrong spokesperson said Insel will [continue working with the company](#) while he serves the Newsom administration, Sheridan reported.

Helping Struggling Students

Insel's CALmatters commentary suggests that in his government work he may focus on helping struggling students stay in school, ensuring that people with mental illness get treatment, and

bolstering the state's mental health workforce. "By spending more now to expand the behavioral health system's capacity, including the hiring and training of additional providers, we may be able to spot mental disorders early and give patients the opportunity that all Americans deserve: an education that can serve them for a lifetime," Insel and Seabury wrote.

At the CALmatters briefing, Insel expressed optimism about the state mental health system's future. "I'm actually hopeful that this is doable if we as a society, as a state, decide we want to make [mental health] a priority," he said. "We can do it better than anyone's ever done it."

Now California has the chance to prove it.

DATA DRIVEN RECOVERY PROJECT

Overview

The DDRP offers five Counties an opportunity to identify informed strategies for reducing the incidence, duration, and recurrence of arrests and incarcerations of people with behavioral health conditions. DDRP will accomplish this through improved use and appropriate sharing of data about the behavioral health needs of people in contact with or at increased risk of contact with the criminal justice system.



The cohort of Counties, led by Yolo County Health and Human Services Agency, includes:

- Yolo
- Nevada
- Plumas
- Sacramento
- San Bernardino

The DDRP envisions sustained improvements in outcomes and livelihoods for justice involved behavioral health clients through the development of partnerships, interventions, and analysis of key barriers and data sharing opportunities.

Two Components: 1) Data Sharing 2) Trauma Informed Care (Yolo County Only)

1) Data Sharing Deliverables

- Develop a data governance plan and cross-agency analytic plan to use and identify clients in multiple systems, but maintain privacy and confidentiality.
- Develop baselines for prevalence and outcomes for justice-involved behavioral health clients.
- Create Process maps to inform areas for system improvement, client connections, and efficiency gains.
- Build off of the Sequential Intercept Mapping effort to analyze gaps and support next steps in a data-driven way.

2) Trauma Informed Care Deliverables (Yolo County Only)

- Development of a framework or logic model for Trauma-Informed Training
- Implement Trauma Trainings (STC/POST Certification)
- Conduct Universal ACE's Screening and Evaluations of Adult Offender Population
- Conduct Therapeutic Cognitive Assessments with Targeted Therapy Recommendations for Adult Offenders with high ACE's scores
- Complete a final report on findings from Trauma Trainings, Screenings, Assessments and Targeted Therapies

