Yolo County Juvenile Justice Coordinating Council

&

Juvenile Justice Realignment Subcommittee

MEETING AGENDA

January 21, 2021, 1:00 PM



Juvenile Justice Coordinating Council (JJCC)

*Also serves on Juvenile Justice Realignment Subcommittee **Only serves on Juvenile Justice Realignment Subcommittee

Chief Probation Officer, Chair, Dan Fruchtenicht* District 1 Representative: Joe Galven* District 2 Representative: Judith Arce* **District 3 Representative: Vacant*** District 4 Representative: Vacant* District 5 Representative: Vacant* District Attorney Representative: Melinda Aiello* Public Defender Representative: Andrea Pelochino* Sheriff's Office Representative: Tina Day Board of Supervisors Representative: Jim Provenza Department of Social Services Representative: Karleen Jakowski* Department of Mental Health Representative: Tony Kildare* Community-Based Drug & Alcohol Program Representative: Sara Gavin City Police Department Representative: Derrek Kaff Office of Education Representative: Garth Lewis* Non-Profit Serving Minors Representative: Kara Hunter Court Representative: Kara Clarkson**

NOTE: This meeting is being agendized to allow JJCC Members, staff and the public to participate in the meeting via teleconference, pursuant to the <u>Governor's Executive Order N-29-20 (March 17, 2020)</u>.

Teleconference options to join Juvenile Justice Coordinating Council Meeting Zoom meeting:

Please click the link below to join the meeting: https://yolocounty.zoom.us/j/99795974768?pwd=YjE5cUhNVWxYM2FYNXhKMy9WN0xSQT09

Or mobile one-tap: +14086380968,,99795974768#

Or Telephone: +1 408 638 0968

Meeting ID: 997 9597 4768

Executive Order N-29-20 authorizes local legislative bodies to hold public meetings via teleconference and to make public meetings accessible telephonically or otherwise electronically to all members of the public. Members of the public are encouraged to observe and participate in theteleconference.

If you are joining the meeting via Zoom and wish to make a comment on an item, press the "raise a hand" button. If you are joining the meeting by phone, press *9 to indicate a desire to make comment. The Chair will call you by name or phone number when it is your turn to comment. Speakers will be limited to 3 minutes (subject to change).

- 1. Call to Order (Fruchtenicht)
- 2. JJCC Action Item: Consider approval of agenda (Fruchtenicht)
- 3. Public Comment: Opportunity for members of the public to address the JJCC on subjects relating to JJCC business and not otherwise on the agenda. Speakers will be limited to 3 minutes (subject to change).
- 4. Member Introductions (Fruchtenicht)
- 5. JJCC and Juvenile Justice Realignment Subcommittee (Subcommittee) roles (Tranfaglia)
- 6. Comprehensive Multi-Agency Juvenile Justice Plan Update (Attachment A) (Tranfaglia)
- 7. 2021 Meeting Schedule (Tranfaglia)
 - a. **JJCC Action Item**: Consider a quarterly meeting of the JJCC on the first Thursday of January, April, July, October at 1:00 p.m.
 - b. **Subcommittee Action Item**: Consider a bi-weekly meeting of the Subcommittee on Wednesdays at 2:00 p.m. in February, March and April 2021, starting with Wednesday, February 3, 2021
- 8. Adjournment (Fruchtenicht)

Next Meeting:

- JJCC: April 1, 2021
- Subcommittee: February 3, 2021

Notice

This agenda was posted in accordance with the Brown Act. If requested, it can be made available in appropriate alternative formats to persons with a disability, as required by Section 202 of the American with Disabilities Act of 1990 and the Federal Rules and Regulations adopted implementation thereof. Persons seeking an alternative format, or who require a modification or accommodation, including auxiliary aids or services in order to participate in the meeting, should contact Christina Tranfaglia as soon as possible (preferably at least 24 hours prior to the meeting) at (530) 406-5326 or <u>Christina.Tranfaglia@YoloCounty.org</u> or:

Christina Tranfaglia Yolo County Probation Department 725 Court Street Woodland, CA 95695

Yolo County Comprehensive Multi-Agency Juvenile Justice Plan



Juvenile Justice Coordinating Council Updated: January 2021

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- A: Juvenile Justice Continuum of Care
- B: JJCC Subcommittee DJJ Realignment Plan*

*Pending completion by the Council

JUVENILE JUSTICE COORDINATING COUNCIL

Representative from the following County departments, countywide agencies, community-based organizations and public are active participants on the Juvenile Justice Coordinating Council and made significant contributions to this plan.

- Chief Probation Officer
- Yolo County Board of Supervisors
- Yolo County District Attorney's Office
- Yolo County Health & Human Services Agency
- Yolo County Public Defender's Office
- Yolo County Sheriff's Department

- City Police Department
- Yolo County Office of Education
- CommuniCare Health Centers
- Yolo Conflict Resolution Center
- Community Members

YOLO COUNTY STRATEGIC PLAN GOALS

The Yolo County Comprehensive Multi-Agency Juvenile Justice Plan supports Yolo County's Strategic Plan goals of Thriving Residents and Safe Communities.



Thriving Residents



Safe Communities

YOLO COUNTY PROBATION DEPARTMENT VISION, MISSION & VALUES

OUR VISION Improved lives and safe communities

OUR MISSION Foster behavioral change to ensure public safety

OUR VALUES Potential for positive change Safe communities through collaboration Public service with integrity and respect Our staff and their development

INTRODUCTION

In order to receive Juvenile Justice Crime Prevention Act and Youthful Offender Block Grant funds, Welfare and Institutions Code section 749.22 requires each California county to establish a Juvenile Justice Coordinating Council. These councils are charged with developing a comprehensive, multiagency plan that identifies the resources and strategies for providing an effective continuum of responses for the prevention, intervention, supervision, treatment and incarceration of male and female juvenile offenders, including strategies to develop and implement locally-based or regionally-based out-of-home placement options. This Comprehensive Multi-Agency Juvenile Justice Plan is the culmination of that effort in Yolo County.

Yolo County's Comprehensive Multi-Agency Juvenile Justice Plan includes an in-depth look at countywide demographics as well as information about the youth currently served by the Yolo County Probation Department. The Plan provides detail on legislative trends and shifts in best practice which have shaped the juvenile justice system over the past 20 years and ultimately impacted local juvenile justice statistics and demographics. The Plan then describes the existing juvenile justice continuum of care, which includes programs and services available to address early intervention/diversion from the juvenile justice system, community-based services, juvenile probation services, residential interventions and secure care services. Finally, the plan identifies gaps in the continuum of care and plans to address those gaps in the form of a Local Action Plan for 2021-2023.

The members of the Juvenile Justice Coordinating Council share responsibility for implementing the Plan and will review progress toward identified goals quarterly. Priorities and strategies will be revisited on an annual basis and the Yolo County Comprehensive Multi-Agency Juvenile Justice Plan will be updated as needed.

ROLE OF THE JUVENILE JUSTICE COORDINATING COUNCIL

The Yolo County Comprehensive Multi-Agency Juvenile Justice Plan fulfills the requirements of Welfare and Institutions Code section 749.22, which requires each county to create a Juvenile Justice Coordinating Council (JJCC) in order to be eligible to apply for grant funding. It also serves two other important purposes for Yolo County juvenile justice system partners and Yolo County residents:

1. Describes the vision of juvenile justice system partners, youth, parents and community members for improving the juvenile justice continuum in Yolo County. The plan states what is important to the Yolo County community and creates a platform for improving the system and assuring that adequate resources are available to make the juvenile justice continuum balanced and effective.

2. Articulates actions for realizing that vision. The plan identifies clear steps to take in improving the continuum and who will be responsible for these actions.

Per Welfare and Institutions Code section 749.22, it is the role of Juvenile Justice Coordinating Councils statewide to "...develop a comprehensive, multiagency plan that identifies the resources and strategies for providing an effective continuum of response for the prevention, intervention, supervision, treatment and incarceration of male and female juvenile offenders, including strategies to develop and implement locally based or regionally based out-of-home placement options for youth....." The Yolo County Juvenile Justice Coordinating Council also more broadly serves as an advisory body to the Probation Department on a multitude of juvenile justice-related topics.

Juvenile Justice Coordinating Council Overview

The Juvenile Justice Coordinating Council is a collaborative group responsible for acting in an advisory capacity regarding programs and services for at-risk and justice-involved youth. JJCC meetings occur at a minimum annually and are well attended with broad representation of county, community juvenile programs and community members. The JJCC is also responsible for ensuring programs across disciplines are reviewed regularly and providing feedback on how to strengthen programs.

It will take a continued collaboration of all agencies to ensure programs are reviewed and assessed for best practices. The JJCC may choose to form subcommittees to develop best practices and measure overall outcomes of the programs being offered.

YOLO COUNTY DEMOGRAPHICS



Located in Northern California, Yolo County is currently bordered by six counties: Lake, Colusa, Sutter, Sacramento, Solano and Napa. Yolo County's 1,021 square miles (653,549 acres) are located in the rich agricultural regions of California's Central Valley and the Sacramento River Delta. Yolo County is directly west of Sacramento, the State Capital of California and northeast of the Bay Area counties of Solano and Napa.

Over 86% of Yolo County's population of 220,500 residents¹ reside in the four incorporated cities. Davis, founded in 1868, (population 69,431), has a unique university and residential community internationally known for its commitment to environmental awareness and implementing progressive and socially innovative programs. Woodland (population 60,548) is the county seat. It has a strong historic heritage which is reflected in an impressive stock of historic buildings in its downtown area and surrounding neighborhoods. West Sacramento (population 53,519) sits across the Sacramento River from the state's capital of Sacramento. It is home to the Port of Sacramento which ships out one million tons of some of Yolo County's many agricultural products, such as rice, wheat and safflower seed, to worldwide markets. West Sacramento is also home to a Triple-A baseball team, the River Cats. The City of Winters (population 7,315) is a small farming town nestled at the base of the Vaca Mountains and offers unique shops, restaurants and galleries. It is close to Lake Berryessa and has become a favorite destination for bicycle enthusiasts.

Public transportation within the county provides many convenient routes that allow access to services and resources. There are fourteen regular routes of service operated through the Yolo County Transportation District, which operates local and intercity bus services in Yolo County and neighboring areas. The bus serves Davis, West Sacramento, Winters, Woodland, downtown Sacramento, Sacramento International Airport, Cache Creek Casino Resort, Esparto, Madison, Dunnigan and Knights Landing. There are an additional five commuter bus routes and eight express bus service routes. However, some bus routes to and from the rural areas of Yolo County run only on Monday, Wednesday and Friday, with one round trip in the morning and one round trip in the afternoon and bus service on the second Saturday of each month. This limited access to public transportation can be a challenge for families in accessing services and resources.

Ethnicity

The following data provides an outline of the ethnicities of the residents of Yolo County compared to the State of California.

¹ US Census Bureau, Population estimates July 1, 2019: <u>https://www.census.gov/quickfacts/yolocountycalifornia</u>

Yolo County Estimated Population, by Race (2019)²

Race and Hispanic Origin	Yolo County	California
	(% of Population)	(% of Population)
Black or African American alone	3.0%	6.5%
American Indian and Alaska Native alone	1.8%	1.6%
Asian alone	15.1%	15.5%
Native Hawaiian and Other Pacific Islander alone	0.6%	0.5%
Two or More Races	5.6%	4.0%
Hispanic or Latino	31.9%	39.4%
White alone, not Hispanic or Latino	46.0%	36.5%

Age Distribution

According to the US Census, the estimated number of children in Yolo County is 57,551, which is 21% of the Yolo County's total population (220,500). Of the children in Yolo County, 5.3% of the population are under the age of five years and 20.8% are between the ages of 6-18 years.³ The following table provides a closer look at the child population of Yolo County.

Yolo County Child Population (2019)

Age	Count	t Percen	t
0-5 Years	11,68	5.3%	
6-18 Years	45,86	4 20.8%	

[57,551 total children (26.1% of Yolo County population of 220,500)]

School Age Children

Yolo County has a total of 62 public schools within its borders, educating approximately 30,569 students during the 2019-20 school year. The schools are overseen by five separate unified school districts, in addition to the Yolo County Office of Education.⁴

² US Census Bureau, Population estimates July 1, 2019 for Yolo County and California: <u>https://www.census.gov/quickfacts/yolocountycalifornia</u> and <u>https://www.census.gov/quickfacts/fact/table/CA/PST045219</u>

³ US Census Quickfacts for Yolo County: <u>https://www.census.gov/quickfacts/fact/table/CA,yolocountycalifornia</u>

⁴ California Education Data Partnership: <u>https://www.ed-data.org/county/Yolo</u>

YOLO COUNTY COMPREHENSIVE MULTI-AGENCY JUVENILE JUSTICE PLAN

Children Attending School in Yolo County (2019)⁵

Yolo County Child Population	57,551
Public School Enrollment (n)	30,569
English Learners in Public School (n)	5,405
English Learners in Public School (%)	17.7%
Homeless Public School Students (2016) (n)	979
Homeless Public School Students (2016) (%)	3.3%
Kindergartners With All Required Immunizations (n)	2,779
Kindergartners With All Required Immunizations (%)	95.6%
Children Enrolled in Special Education (n)	4,016
Children Enrolled in Special Education (%)	13.3%

Yolo County Public School Enrollment, by Race/Ethnicity (2014-2018) (Percent)⁶

Race/Ethnicity	2016	2017	2018	2019	2020
African American/Black	2.8%	2.9%	2.9%	2.7%	2.8%
American Indian/Alaska Native	0.6%	0.6%	0.5%	0.5%	0.5%
Asian/Asian American	9.5%	9.7%	10.1%	10.1%	10.%
Filipino	1.2%	1.2%	1.2%	1.2%	1.2%
Hispanic/Latino	46.8%	47.1%	47.4%	47.3%	47.2%
Native Hawaiian/Pacific Islander	0.6%	0.6%	0.6%	0.6%	0.5%
White	35.3%	34.5%	33.5%	33.1%	32.8%
Multiracial	3.0%	3.2%	3.5%	3.8%	4.2%

race/table#fmt=451&loc=340&tf=108&ch=7,11,621,85,10,72,9,939&sortColumnId=0&sortType=asc

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⁵ DataQuest for Yolo County: <u>https://dq.cde.ca.gov/dataquest/</u> and Kids Data for Yolo County: <u>https://www.kidsdata.org/topic#</u> ⁶ Kids Data for Yolo County: <u>https://www.kidsdata.org/topic/36/publicschoolenrollment-</u>

Languages Spoken

According to US Census data, English is the primary language spoken in Yolo County. The most common language spoken in addition to English is Spanish. English, Spanish and Russian are considered the threshold languages in Yolo County as defined by Welfare and Institutions Code (WIC), Section 14029.911. The US Census Bureau reports that for the years 2014-2018, 37.9% of the Yolo County residents, aged five and older, spoke a language other than English.⁷ In 2019, 17.1% of the children enrolled in public school were English learners.⁸

Category	Information ⁹
Median Income ¹⁰	The latest available census data indicates that the median household income from 2014-2018 was \$65,923.
Unemployment Data ¹¹	The unemployment rate was 4.2% in July 2019, down from 7.3% in July 2014.
Poverty Rate ¹⁴	As of 2018 census data, 20.1% of people in Yolo County lived below the federal poverty line.
Average Housing Costs ¹⁴	Median value of owner-occupied housing between 2014-2018 was \$395,500. Home ownership rate in Yolo County was 51.7% (2014-2018), down from 53.6% in the last CSA. The median monthly mortgage payment between 2014-2018 was \$2,155 and the median gross rent was \$1,266.
Homelessness Data ¹²	There were 655 people experiencing homelessness on January 22, 2019.

Median Household Income

The median household income between 2014-2018 in Yolo County was \$65,923 per year. This is approximately 7.45% lower than the median income for the State of California, which was \$71,228.¹² There are minimal regional differences between the three major population centers in Yolo County. The city of Davis has a median household income of approximately \$2,000 more than Woodland and West Sacramento, with all three cities being within \$1,000 of the median for the county.

⁷ U.S. Census Bureau, 2014-2018 American Community Survey 5-Year Estimates:

https://factfinder.census.gov/faces/tableservices/jsf/pages/productview.xhtml?pid=ACS_15_5YR_S1601&prodType=table ⁸ Kids Data for Yolo County: https://www.kidsdata.org/topic#

⁹ All figures represented in the dollars of their listed years with no adjustments for inflation

¹⁰ U.S. Census Bureau: <u>https://www.census.gov/quickfacts/fact/table/CA,yolocountycalifornia/PST045219</u>

¹¹ United States Department of Labor, Bureau of Labor Statistics: Local Areal Unemployment Statistics. https://data.bls.gov/lausmap/showMap.jsp;jsessionid=16CEBA82EDD9024DC65236D3134AE810. t3 08v

¹² Yolo County Homeless Count January 22, 2019: <u>https://www.yolocounty.org/home/showdocument?id=58761</u>

Unemployment Data

According to the U.S. Bureau of Labor Statistics, the unemployment rate in Yolo County, as of October 2020, was 6.2%.¹³ Unemployment trends for Yolo County appear to be seasonal: the rate tends to drop in the spring and fall, then spike during the winter months. Unemployment in Yolo County over the past five years tends to be slightly higher than the State of California¹³; the most recent data indicates a steady decline in unemployment rates in Yolo County. Unemployment in Yolo County has declined over the past five years, which at that time was 7.3%. Despite COVID-19, between April 2020 and October 2020, Yolo County's unemployment rate averaged 4.2% below the State of California's rate of unemployment. The COVID-19 pandemic has changed the landscape of employment for the unforeseeable future and while unemployment rates in Yolo County may continue to fluctuate, the rates are expected to remain lower than the State of California.

In the past, residents in Yolo County would often go to Sacramento County for shopping and entertainment, which further compounded stagnation in economic growth. Woodland now has the Gateway Shopping Center which houses Costco, Target and other shopping and eating establishments at the east entrance to Woodland. As a result of having additional shopping and eating venues in Yolo County, it not only increased sales tax revenue, but it also provided residents with more job opportunities. Yet the uptick in the local economy is expected to level out and potentially decline due to COVID restrictions for shopping and eating establishments, as well as the duration of the pandemic.

<u>Poverty</u>

As of the 2019 census data (through the American Community Survey), 20.1% of people in Yolo County lived below the federal poverty line.¹⁴ This rate is considerably higher than the State of California, which is 10.5%.¹⁴ While all of Yolo County is higher than the state average for poverty, some geographic areas are more affected. The neighborhoods of West Sacramento, near West Capitol Avenue and Broderick, have higher poverty rates than other regions, including the rest of West Sacramento, which borders Sacramento (city and county). The rural areas within Yolo County are also disproportionately affected by poverty, specifically the communities of Brooks, Guinda and Knights Landing. Poverty in Yolo County has increased over the last five years. The 2015 poverty rate in Yolo County was reported to be at 18.7% (versus the State of California at 15.3%). This is a notable shift in the last five years. Yolo County has experienced increasing poverty while the state overall has experienced a decrease in poverty.

¹³ Comparison of Unemployment Rates for Yolo County and State of California:

https://www.google.com/publicdata/explore?ds=z1ebjpgk2654c1 &hl=en&dl=en#!ctype=l&strail=false&bcs=d&nselm=h&met y=unemp loyment_rate&fdim_y=county:CN061130000000&scale_y=lin&ind_y=false&rdim=seasonality&idim=seasonality:S:U&ifdim=seasonality &tstart=1388390400000&tend=1575100800000&hl=en_US&dl=en&ind=false

¹⁴ <u>https://www.census.gov/quickfacts/fact/table/yolocountycalifornia,US/PST045219</u>

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Average Housing Costs

The median value of owner-occupied housing within Yolo County between 2014-2018 was \$395,500. This is lower than the average value statewide, which was \$475,900. Between 2014-2018, the home ownership rate in Yolo County was 51.7% (compared with a statewide average of 54.6%). The median monthly mortgage payment between 2014-2018 was \$2,155 and the median gross rent was \$1,266.¹⁴

The fair market prices for rent have steadily increased over the past five years for every type of unit size. The estimated costs below include all tenant-paid utilities (excluding telephone, internet and cable or satellite television services) in standard-quality rental housing, by unit size.

	Monthly	y Cost			
Unit Size	2014	2015	2016	2017	2018
Studio - 0 Bedrooms	\$757	\$757	\$864	\$872	\$848
1 Bedroom	\$817	\$818	\$870	\$884	\$905
2 Bedrooms	\$1,104	\$1,105	\$1,164	\$1,175	\$1,203
3 Bedrooms	\$1,627	\$1,628	\$1,672	\$1,672	\$1,706
4 Bedrooms	\$1,898	\$1,899	\$2,032	\$2 <i>,</i> 070	\$2,119

Yolo County Fair Market Prices for Rent (2014-2018)¹⁵

<u>Homelessness</u>

As of 2019, there were 655 identified homeless individuals in Yolo County, of whom 137 were identified to be "chronically homeless."¹⁶ As of 2019, there were 37 Yolo County families with dependent children identified as being in either "emergency" or "transitional" homelessness situations.¹⁷ The data shows the number of unsheltered individuals has increased over the last four years. While statewide there was an increase in homelessness between 2016 to 2017, followed by a slight decline in 2018, Yolo County has continued to see homelessness increase. This is a significant increase from the homeless count reported in 2015. The numbers reported in 2015 identified 474 homeless individuals in Yolo County, compared to the current homeless census of 655. City by city data is not available currently; however, stakeholders identify an observed increase in homelessness in the West Sacramento area of West Capitol and the Broderick neighborhood. There is also likely to be a higher count of homeless individuals in Woodland and Davis due to those being the locations of the two main shelters in the county.

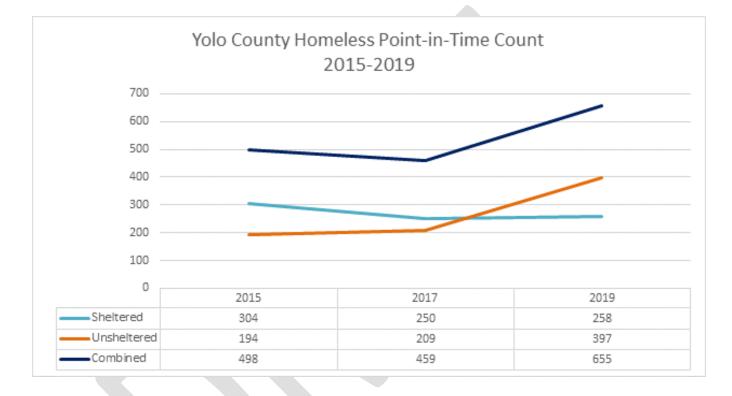
¹⁶ Yolo County Homeless Count January 22, 2019: <u>https://www.yolocounty.org/home/showdocument?id=58761</u> and HUD Exchange. HUD 2019 Continuum of Care Homeless Assistance Programs Homeless Populations and Subpopulations https://files.hudexchange.info/reports/published/CoC PopSub CoC CA-521-2019 CA 2019.pdf

¹⁵ Kids Data for Yolo County: <u>https://www.kidsdata.org/topic/231/marketrent-</u>

unit/table#fmt=2363&loc=340&tf=108,95,88,84,79&ch=479,480,481,482,483&sortColumnId=0&sortType=asc

YOLO COUNTY COMPREHENSIVE MULTI-AGENCY JUVENILE JUSTICE PLAN

2019 Yolo County Homeless Census	
Sheltered Count (n)	258
Unsheltered Count (n)	397
Households with Dependent Children* (n)	37
*Number of Persons in these Households (n)	134
Chronically Homeless Individuals (per HUD Definition) (n)	137
Chronically Homeless Families (n)	0



Federally Recognized Active Tribes

The Yocha Dehe Wintun Nation is a federally recognized tribe located in the Capay Valley area, an agriculturally rich valley in Yolo County, about 45 miles northwest of Sacramento. The Tribe is governed by a Tribal Council and its government is comprised of numerous departments and committees including a fire department, a school, a cultural center, business operations that include a gaming facility, a gas station, an equestrian center and an olive mill. A closer look at the Native American population in Yolo County indicates there are approximately 3,967 residents (1.8%) who associate their heritage with that of a Native American tribe.¹⁷ The percentage of the population in Yolo County with Native American tribal heritage has been unchanged at 1.8% from five years prior.

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¹⁷ <u>https://www.census.gov/quickfacts/fact/table/yolocountycalifornia,US/RHI325218#RHI325218</u>

The Yocha Dehe Wintun Nation provides services to tribal members in the Child Welfare Services (CWS) system, including parenting, counseling, transportation and housing assistance. There are several other service providers that CWS refers children and families to for a variety of services. Northern Valley Indian Health provides medical and dental services along with mental health, substance use and parenting services. Northern Valley Indian Health provides services to anyone enrolled in a federally recognized tribe. A new provider since over the last five years is Shingle Springs Tribal TANF (Temporary Assistance for Needy Families). This provider serves anyone with tribal enrollment and provides supervised visitation, mental health, substance use and domestic violence counseling.

Analysis of General Demographics

The general population of Yolo County has increased over the last five years (from 206,381 to 220,500), as has the child population (43,396 to 57,551). California's child population has declined very slightly (0.1%) between 2014-2019. During this same time, Yolo County's child population increased 5%.¹⁸ Children make up 26% of the population of Yolo County. Of additional importance is the fact that 37.9% of Yolo County children, age 5 and older, speak a language other than English at home, with Spanish being the most common language. This is important to highlight as Yolo County looks at the ages of children served by Child Welfare Services, as well as where and how services may need to be targeted. Yolo County contracts with community providers who provide services in the threshold languages of Spanish and Russian, however, social workers report that often the availability of Spanish and/or Russian services do not meet the demand.

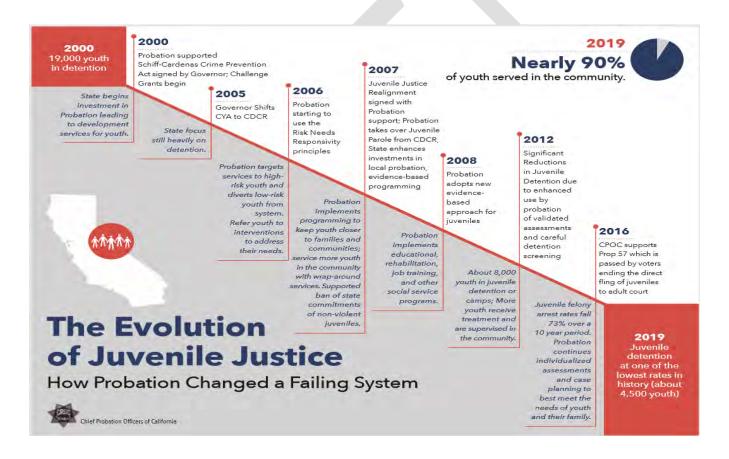
The unemployment rate in Yolo County has maintained a historic pattern of seasonal fluctuations, but generally appears to be declining. Yet due to COVID-19, the rate of unemployment is expected to increase. Further, many families in this county continue to live in poverty and a significant number of school age children are homeless or face the prospect of homelessness. Yolo County has experienced an increase in the poverty rate as well as an increase in the homeless population over the past five years. This reality means there are not only more homeless individuals and families but with the increased poverty and rising cost of rent, there are also more families experiencing housing insecurity and food insecurity, even if not technically homeless. This impacts the services needed and whether there are adequate services available to meet the needs as the needs have increased. Housing as it relates to poverty and affordability is one area of concern. Homelessness and poverty have both increased along with the average rental cost, making housing unaffordable for many in poverty.

¹⁸ U.S. Census Bureau: <u>https://www.census.gov/quickfacts/fact/table/CA,yolocountycalifornia/PST045219</u>

BACKGROUND

Legislation and Trends Shaping Juvenile Justice over Two Decades

According to Chief Probation Officers of California (CPOC), California experienced nothing short of a historic evolution over the last two decades when it comes to how youth referred to the justice system are served. Specifically, a focus on becoming a more innovative and responsive system to serve youth led to nearly 90% of involved youth being served in community settings in 2019.¹⁹ The implementation of juvenile justice reforms as described in the figure below also led to a marked decrease in the number of youth in detention estimated from 19,000 in 2000 to about 4,500 in 2019 and a 73% drop in the juvenile arrest rate since 2007. Additionally, CPOC believes that the drop is in large part driven by investment in prevention and early intervention services and the implementation of research and evidence-based therapeutic approaches to risk reduction and rehabilitation.



YOLO COUNTY JUVENILE DETENTION TRENDS

Yolo County Juvenile Detention Facility Trends and 2021 Population Projection

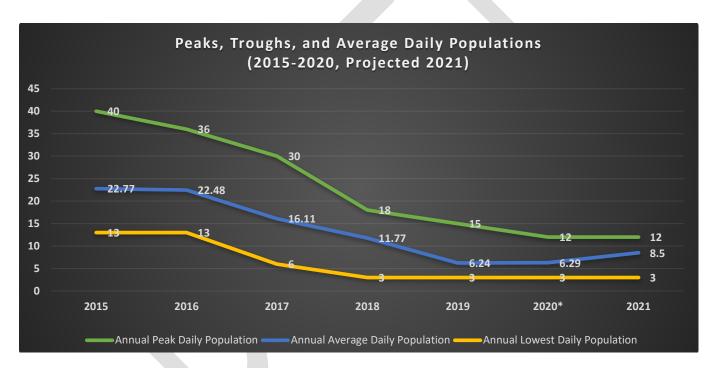
Youth booked and detained in the Yolo County Juvenile Detention Facility (JDF) have steadily declined over the past 6 years. The peak number of youth detained in a single day dropped from 40 in 2015 to

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¹⁹ <u>https://www.cpoc.org/post/californias-historic-juvenile-justice-evolution-2</u>

12 in 2020. The lowest daily population of detained youth in the JDF dropped from 13 in 2015 to 3 in 2018 and has been sustained since. The Average Daily Population recorded a steep 82% decline between 2015 and 2020, though there are signs of a slight upturn.

Factors considered in projecting the population in the JDF for 2021 center around Juvenile Justice Realignment (SB823) and the impacts on bookings and community supervision once COVID-19 restrictions are lifted. Yolo County Probation anticipates a minimum of 1 and up to 2 youth, who previously would have been sent to the Division of Juvenile Justice (DJJ), but after July 1, 2021, will be required to be housed locally. This could potentially increase the average daily population from 6.29 for the current calendar year 2020 to 8.5 by the end of 2021. Accounting for the steady year over year decline and slight plateauing of the peaks and troughs of single daily population tallies, the Department projects those to remain static going forward, at least for the next calendar year.



Risk-Based Assessments for Detention Determinations Upon Booking by Yolo County Probation

The Yolo County Probation Department adopted the Ohio Youth Assessment System Detention Tool (OYAS-DET) in 2016 to assess fitness for release in recommending to the Courts whether detention was necessary for the booking offense. Scoring factors include prior offense history, current charge, whether this is a 1st contact with the juvenile justice system, family members' arrest history, difficulty controlling anger and negative attitude towards the juvenile justice system. Low- and many moderate-scoring youth are released within days or the same day of booking, contributing to a decline in both average daily population and average length of stay in the Yolo JDF.

STATISTICS/DEMOGRAPHICS OF YOUTH SERVED BY PROBATION

Youth Profile of Active Cases (Point in time snapshot from October 5, 2020 [Population 81])

City	%
Davis	9%
West Sac	23%
Winters	5%
Woodland	43%
County	5%
Out of County	15%

Risk Level	%
High	20%
Moderate	36%
Low	34%
No Assessment	10%

Race	%
Black	16%
White	12%
Hispanic	67%
Other	1%
Unknown	4%

Highest Risk Factor	%
Peers & Social Support Network	36%
Pro-Social skills	27%
Education & Employment	10%
Family & Living Arrangements	9%
Substance Abuse, Mental Health, & Personality	4%
Values, Beliefs, & Attitudes	1%
No Assessment	13%

Child Welfare History	%
Youth with No CWS Referrals	31%
Youth with 1-5 CWS Referrals	33%
Youth with 6-10 CWS Referrals	16%
Youth with more than 10 Referrals	21%
Youth with at least ONE open CWS Case	34%

The juvenile justice population snapshot consisted of 85% male and 15% female, with 71% of youth age 18 and older. Of the 81 youth, 79% had their first petition filed by the District Attorney's Office between ages 14 and 16. During the time this group of youth have been supervised by Probation, 75% of the youth had five or less bookings into the Juvenile Detention Facility, with assault being the most frequent offense at 47% and property crimes following at 21%.

In reviewing socioeconomic and educational factors, 59% were enrolled in Medi-Cal, 9.3% and 2.7% had active Individualized Education Plans (IEP) and 504 Plans respectively, and 17.3% were identified as

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English language learners. According to the Yolo County Office of Education, the number of school changes NOT due to matriculation or expulsion was calculated, resulting in an astounding 920 school changes among these identified 81 young people during the course of their academic careers. The highest individual number of school changes was 43, with the low being 1 change of schools. Additionally, the number of days suspended totaled 636 and 3 students having been expelled.

EXISTING CONTINUUM OF CARE / JUVENILE JUSTICE CONTINUUM

Yolo County has developed a continuum of care to address the issues of at-risk and justice-involved youth. This section describes those services including prevention and early intervention programs, community-based services and supervision, residential interventions and secure care. The below-listed programs/services are those currently offered directly to juvenile justice youth. A full description of all the programs/services, as well as the providing organization can be located in **Attachment A**.

Early Intervention Programs

Early Interventions are a system of appropriate coordinated services that support individuals and families during "front end" involvement with the criminal justice system. Yolo County offers a variety of early intervention programs and services. The following programs were created with the intent to divert youth from the formal probation system by addressing treatment needs and by responding quickly to the reason for law enforcement contact.

Programs/providers include;

- Diversion Programs / Law Enforcement Agencies
- Juvenile Review Board / Probation Department and volunteer community members
- Restorative Justice Conferences / Yolo Conflict Resolution Center
- Unified School District Programs
- County Office of Education Programs

Community-Based Services

Community-Based Services provide appropriate responses to individual needs while the juvenile remains in the home. This section includes an array of services available to youth and families who are at risk of entering the juvenile justice system or have already entered the system but remain in the community.

Services/providers include:

- Individual Counseling / CommuniCare Health Centers, Victor Community Support Services, & HHSA
- Group Counseling / CommuniCare Health Centers
- Youth Psychiatry Services / CommuniCare Health Centers, Victor Community Support Services, and HHSA

- Functional Family Therapy (FFT) / CommuniCare Health Centers
- Trauma-Focused Cognitive Behavioral Therapy (TF-CBT) / CommuniCare Health Centers
- Eye Movement Desensitization and Reprocessing (EMDR) / CommuniCare Health Centers, Victor Community Support Services, and Health and Human Services Agency
- Dialectical Behavior Therapy (DBT) / Victor Community Support Services, Turning Point Community Programs, & Health and Human Services Agency
- Substance Use Counseling / CommuniCare Health Centers
- Drug Education Class / CommuniCare Health Centers
- Cognitive Behavioral Interventions for Substance Abuse (CBI-SA) / CommuniCare Health Centers, Victor Community Support Services, and Health & Human Services Agency
- Wraparound Services / CommuniCare Health Centers, Victor Community Support Services
- Teen and Young Parenting / CommuniCare Health Centers
- Mentoring and Life Coach / Anti-Recidivism Coalition (ARC)
- Sexual Assault, Sexual Abuse Services, & Commercial Sexual Exploitation of Children (CSEC) / Empower Yolo
- Court Appointed Special Advocate (CASA) / Yolo County CASA (limited cases)
- Sex Offender Counseling / Sharper Future
- Woodland Police Activities League (PAL) / Woodland Police Department and the Probation Department

Juvenile Probation Services

The Probation Department works closely with other Yolo County departments and community agencies to provide services responsive to youth needs as determined through an assessment; currently the Ohio Risk Assessment for Youth (OYAS). In addition to the above community-based services, the Probation Department employs several other programs/services.

Juvenile Case Management

The target population to be served remains unchanged: higher risk probation youth as determined by a risk/needs assessment tool. Research has shown focusing on the higher risk offenders has the most impact on recidivism. Criminal justice research has shown that combining probation monitoring with effective treatment will yield the greatest recidivism reduction. By adhering to principles of risk-need-responsivity with offenders, research shows counties can create plans and allocate appropriate funding to create quality programming across a number of areas, which results in better outcomes.

Probation Officers will employ evidence-based principles by assessing actuarial risk/need, utilizing Motivational Interviewing to enhance intrinsic motivation and then targeting interventions in collaboration with our community-based juvenile justice providers or other CBOs as deemed appropriate. The provider meets regularly with officers to work through case planning and the targeting of criminogenic risk/needs. Interventions to be provided consist of but are not limited to any of the following: Functional Family Therapy (FFT), Trauma-Focused Cognitive Behavioral Therapy (TF-CBT), Therapeutic Behavioral Services (TBS) or Wraparound Services. Individual therapy is provided as needed.

The officers employ a strength-based and family approach in working with their youth, using a system of graduated incentives and sanctions to affirm and reward compliant behavior and respond to non-compliant behavior.

Yolo County Probation Department places a strong emphasis on various types of trainings, continuing education for officers, as well as maintaining an up-to-date understanding of best practices. Probation continues to provide the most relevant training opportunities to officers regarding best practices in working with youth. Trainings provide Probation Officers the tools necessary to understand the specific challenges faced by youth. Officers receive training in Commercially Sexually Exploited Children (CSEC), trauma, continuum of care, Adverse Childhood Experiences, trauma-informed care/interaction, building resiliency, restorative practices, needs specific to transitional age youth, foster care, permanency, juvenile interstate compact agreements, Motivational Interviewing, Case Management Model, Family Team Meetings, and assessments/needs evaluations for youth. The comprehensive training schedule for Probation Officers allow for appropriate services to be implemented at the outset of supervision.

In addition to the above-listed community-based services, Probation-specific services include:

- Risk/Needs Assessment and Case Plan / Probation Department
- Juvenile Supervision Model / Probation Department
- Family Team Case Management / Probation Department
- Specialized Caseloads / Probation Department
- The Parent Project[®] / Probation Department
- Motivational Interviewing / Probation Department
- Yolo County Career Paths (YCCP) / Yolo County Office of Education and the Probation Department
- Assembly Bill 12: Extended Foster Care Program Support / Probation Department
- Multi-Disciplinary Team Meetings / Multiple County Agencies
- Woodland Police Activities League (PAL) / Woodland Police Department and the Probation Department

Residential Intervention

Residential Interventions are live-in facilities, Short-Term Residential Treatment Programs (STRTP), providing treatment for substance abuse, mental illness or other behavioral problems. Examples of residential interventions can include foster care or STRTPs. This section describes briefly the continuum of care reform currently underway and the residential interventions in use by Yolo County.

Continuum of Care - Out of Home Placement Reform

As part of the Foster Youth Continuum of Care Reform (AB 403), Yolo County agencies continue to implement placement changes. AB 403 emphasizes home-based family care, improved access to services without changing out-of-home placements to get those services and increasing the role of

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children, youth and families in assessment and case planning. The measure establishes a core practice model to govern all services, whether delivered by a county or licensed provider organization and provides medically necessary mental health services to foster care youth regardless of placement setting. As part of the continuum of care reforms, both Probation and Child Welfare Services are working to reduce the time youth spend in group home placements and encourage use of Resource Families who are approved to provide care for and meet the assessed needs of youth needing placement in a home-based setting.

Many youth involved in the child welfare system have access to Court-Appointed Special Advocates (CASA) for support and assistance during court proceedings. Youth who are involved only with the Probation Department do not have access to these types of court support services. The Probation Department is currently working with CASA to develop a process for placement youth to receive a CASA.

Placement services/providers include:

- Short Term Residential Treatment Program (STRTP)
- Foster Care Placement/Resource Family
- Independent Living Programs
- Assembly Bill 12 Extended Foster Care Program & Benefits

Secure Care

Secure Care references services provided to youth when removed from home and confined in the Juvenile Detention Facility (JDF). This section describes the services/programs available in the Juvenile Detention Facility.

Services/providers include:

- Medical & Psychiatric Services / Wellpath
- Behavioral Support Program / JDF Staff
- Individual Therapy / CommuniCare Health Centers and Health & Human Services Agency
- Group Therapy / CommuniCare Health Centers and Health & Human Services Agency
- Trauma-Focused Cognitive Behavioral Therapy / CommuniCare Health Centers and Health & Human Services Agency
- Mentoring and Life Coach / Anti-Recidivism Coalition
- Girls Circle / JDF Staff
- The Council for Boys and Young Men / JDF Staff
- Sexual Assault & Domestic Violence Services / Empower Yolo
- Multi-Disciplinary Team Meetings / Multiple County Agencies
- Alcoholics Anonymous (AA) / Local AA Chapter Volunteers
- Narcotics Anonymous (NA) / Local NA Chapter Volunteers
- Tutoring / YCOE

- G.E.D. Testing / YCOE
- Education Transition Planning / YCOE & JDF Staff
- Literacy Program / Community Volunteers
- Writing Program / The Beat Within
- Storm for Success / U.C. Davis Student Volunteers
- Spiritual Services / Community Volunteers
- Bible Study / Probation Department
- Arts Education / Yolo County Arts Council
- Therapy Animal Program / Pet Partners
- Commit-To-Fit / JDF Staff
- Agriculture with the Aggies / U.C. Davis Student Volunteers
- Music Workshop / Reggie Washington

California Department of Corrections and Rehabilitation Division of Juvenile Justice (DJJ)

The typical DJJ population has committed serious and/or violent felonies that require intensive treatment services conducted in a structured and secure environment. Until July 1, 2021, DJJ remains the incarceration site of last resort for juvenile offenders adjudicated under WIC section 707(b) and other specified offenses. However, after July 1, 2021, DJJ will no longer accept juvenile intakes, as they will be closing all facilities by December 31, 2025. As of December 2020, there were four youth serving commitments at DJJ. These offenders will be supervised by the Probation Department upon return to the community.

JUVENILE JUSTICE REALIGNMENT PLAN

DJJ Realignment Subcommittee

Pursuant to Senate Bill 823, a subcommittee of the Juvenile Justice Coordinating Council shall develop a plan describing the facilities, programs, placements, services, supervision and reentry strategies that are needed to provide appropriate rehabilitation and supervision services for the DJJ realigned population. In addition to the statutory requirements of the JJCC, Senate Bill 823 broadened the scope of the Council by including the development of a plan to present to the Board of Supervisors. The complete DJJ realignment plan can be located in **Attachment B**.

USE OF EVIDENCE-BASED PRACTICES

Where available, use of evidence-based programs is encouraged. The Campbell Crime and Justice Coordinating Group (<u>https://campbellcollaboration.org/better-evidence.html</u>) conducts and disseminates reviews of research on methods to reduce crime and delinquency. For example, these reviews have found that cognitive behavioral therapies can reduce recidivism and early parent training to help parents deal with children's behavioral problems can prevent later delinquency. In addition, Washington State Institute for Public Policy maintains a continuously updated inventory or prevention

and interventions and notes them as evidence-based, research-based and promising programs for child welfare, juvenile justice and mental health systems. The institute also conducts cost-benefit analysis for the evaluated programs.

Other resources for identifying evidence-based programs include:

- OJJDP Model Program Guide: <u>http://www.ojjdp.gov/mpg/</u>
- Evidence-Based Practices Resource Center, Substance Abuse and Mental Health Services Administration (SAMHSA): <u>https://www.samhsa.gov/ebp-resource-center</u>
- What Works Clearinghouse, U.S. Department of Education: <u>http://ies.ed.gov/ncee/wwc/</u>

Fidelity to the Model

Fidelity is the extent to which an intervention, as implemented, is "faithful" to the pre-stated intervention model. Maintaining a high level of fidelity to the model of an evidence-based intervention is critical if one seeks to observe outcomes demonstrated in the research conducted in the development of that model. Programs should self-assess and be prepared to report on their adherence to a model. In addition, the evaluation should incorporate fidelity assessments of programs in its design. There are situations in which modifications to a model program based on population or community needs are necessary. These changes should be documented, communicated with Probation and evaluated for their impact on outcomes. Some models require extensive and expensive training and this factor should be considered in their selection. Validated assessment and evaluation tools should be identified and considered as well. Tools that can both meet clinical needs and as change in outcomes should receive priority.

AREAS NEEDING IMPROVEMENT

In addition to the Council's assessment of service gaps and needs, Yolo County has a Juvenile Justice System Sequential Intercept Mapping (SIM) Workgroup which focuses not only on resources, gaps and opportunities for improvement, but it also aims to identify potential opportunities for diversion or alternative treatment interventions. Further, in 2020, Yolo County Child Welfare Services and the Probation Department collaboratively participated in the County Self-Assessment, which is described below the SIM workgroup's identified gaps.

Yolo County Juvenile Justice System Sequential Intercept Mapping (SIM) Workgroup

Initial gaps identified (*gaps addressed):

- 1. Partner with education partners to assist in crime prevention efforts for youth
- 2. Early identification and connection to services for youth prior to their involvement in the criminal justice system
- 3. Re-entry services planning beginning at booking

- 4. No specialized urgent care for youth in psychiatric crisis
- 5. Limited availability of in-patient treatment for youth in need of mental health services
- 6. Ensure continuity of education and non-duplication of services for youth in custody
- 7. Need for county-wide law enforcement agency diversion programs
- Establish a more structured supervision model; potentially a Child Family Team (CFT) model to have a team of professionals, family and other supports for each youth* Full implementation August 2021
- 9. Limited substance abuse outpatient/residential treatment options for youth
- 10. Work with families to address any issues, while youth are out of the home
- 11. Need vocational training* Implemented academic year 2020/2021
- 12. Need more role models
- 13. Greater collaboration between partners to meet the needs of youth and prevent duplication of efforts
- 14. Lack of transportation
- 15. Programs and education for parents and youth in the system* Expansion of Parent Project by August 2021
- 16. Education and training for staff and partners on Commercially Sexually Exploited Children (CSEC) youth
- 17. Placements and services for CSEC youth that are tailored for that population

CSA Recommendations for the Probation Department

At the conclusion of the CSA, it was determined that while the Probation Department is effective in several areas, there is a need for improvement as it relates to parent/guardian involvement. Probation staff are diligently working on engagement of family and youth in key case decisions; however, system limitations create barriers to fully engaging parents in services, case planning and other activities absent the legal authority to do so. Youth are regularly included in case decisions; however, parents/guardian are rarely included. Several strategies are recommended to strengthen engagement of both parents and youth toward improved permanency outcome.

Solutions Probation feels could be effective in Yolo County include (*recommendations addressed):

- 1. Collaborate with our Delinquency Court to advocate for the legal mandate to require parental involvement in juvenile probation services, planning and proceedings
- 2. Create a Juvenile Supervision model that supports family strengthening through Family Team Meetings. These meetings will bring together the parents/guardians, Probation Officer, youth identified support and the youth. These meetings could occur with the parents/guardians while the youth is in placement so that when the youth is reunified with the parents/guardian the structure and communication is in place* Full implementation August 2021
- 3. Expand outreach efforts to engage fathers to encourage connection and involvement

4. Establish a Youth Advisory Council to advise the Probation Department on engagement, advocacy and opportunity development for youth in probation or at risk of entering the juvenile justice system

Juvenile Justice Coordinating Council's Previous Identified Service Gaps and Strategies (*strategies addressed)

2020	Service Gap	Strategy to Fill Gap	Funding Source
1.	Transitional	Utilize CFT Meetings to identify services	Utilize existing funding
	Services for re-	and needs of the youth and family prior to	from JJCPA/YOBG, Title IV-E
	entry home	placement and reunification*	Estimated full
			implementation August
			2021
2.	Mental Health	Once referral is made, continue to	Utilize existing funding and
	Process for youth	communicate with treatment provider	contracts with community-
		weekly until services begin. Follow up with	based organizations.
		written documentation from providers	
3.	Mentoring/Job	Expand programming to include Summer	Utilize existing funding
	Training	YCCP, PAL, Yolo Co Career Academy*	from JJCPA/YOBG.
			Implemented academic
			year 2020/21
4.	Substance Abuse	Community Based Organization can	Utilize existing contract
	Counseling for	increase cognitive substance use disorder	with community-based
	Youth	program for youth	organization.

SERVICE ARRAY GAPS AND NEEDS ANALYSIS

2020 Sequential Intercept Mapping, County Self-Assessment/System Improvement Plan and Juvenile Justice Coordinating Council

Several gaps and needs were highlighted in 2020 from the SIM workgroup, the CSA/SIP and the JJCC related to the service array available to juvenile justice youth and their families. They shared several recommendations, establishing a more structured supervision model; potentially a Family Team model to have a team of professionals, family and other supports for each youth. In December 2020, the revised juvenile supervision model was developed and by June 2021, all juvenile Probation Officers will have completed Family Team Meeting training and Case Management training. Further, by August 2021, it is estimated that the revised juvenile supervision model will be fully implemented. Another shared recommendation was the need for vocational training. Beginning academic year 2020/2021, a revised career training education program was implemented between Probation and the Yolo County Office of Education. Further Career Training Education programs continue to be explored.

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The SIM workgroup and the CSA recommendations both included the development/expansion of programs and education for parents and youth in the system. As a result of the CSA recommendations, the Probation Department plans to expand The Parent Project[®] parenting class to include all county residents interested in participating. The Probation Department also intends to invite multiple partner agencies to join in the facilitation of the parenting program, as well as refer their clients.

Another recommendation by stakeholders from the CSA included diversion services as an alternative to detention in the Juvenile Hall. On July 1, 2019, the Probation Department was awarded the Youth Reinvestment Grant, which focused on a diversion program for juvenile justice youth. The Yolo County Probation Department, in collaboration with the Yolo Conflict Resolution Center, a community-based provider, began a restorative justice diversion program. As of December 2020, the Probation Department has referred 47 youth for diversion to the Yolo Conflict Resolution Center.

LOCAL ACTION PLAN FOR FISCAL YEARS 2021-2023

The following tier 1 and 2 tables show priorities identified to address the parts of the juvenile justice continuum and goals connected to the priorities. While goals were identified for all priorities, not all can be undertaken at once. The goals prioritized for fiscal years 2021-2023 are shown here and each is followed by a list of partners and the lead agency implementing strategies to meet the goal. The members of the Juvenile Justice Coordinating Council share responsibility for implementing the plan and the Council will review progress toward goals quarterly. Priorities and goals will be revisited on an annual basis.

PRIORITIES AND GOALS

Tier 1 Priorities

The Council will identify tier 1 priorities no later than March 2021.

Tier 2 Priorities

The Council will identify tier 2 priorities no later than March 2021.

EARLY INTERVENTION PROGRAMS

Diversion Programs through Law Enforcement Agencies

Police departments fund and manage local diversion programs, which have been designed to work best within their jurisdiction. Referrals are accepted from schools and law enforcement. Police Departments then partner with local resources when needed to provide parenting, mental health, restorative justice and family stabilization services. Juveniles agree to a diversion contract. Diversion programs through law enforcement agencies in Yolo County include:

Woodland Police Department

• Police Activities League (PAL)

Davis Police Department

- Mentoring by a Community Service Officer
- Restorative Justice Conferences (Yolo Conflict Resolution Center)

West Sacramento Police Department

• TBD

Juvenile Review Board

The Probation Department manages this diversion program in collaboration with a board of community members. This affords the youth an opportunity to receive referrals and engage in a restorative process determined by the community member board.

Restorative Justice Conferences

This diversion program as administered by the Probation Department via a Youth Reinvestment Grant and is provided by the Yolo Conflict Resolution Center. It aims to divert youth away from the juvenile justice system and focuses on improving the overall wellbeing and outcomes for youth. The program uses restorative justice methods that help youth understand the impact of their actions and take responsibility for repairing the harm they have caused. It also seeks to identify and address underlying health and social issues while building resilience.

Unified School District Programs

- Davis Joint Unified School District
 TBD
- Esparto Unified School District
 - o TBD

- Washington Unified School District (West Sacramento)
 - o TBD
- Winters Joint Unified School District
 - o TBD
- Woodland Joint Unified School District
 - o TBD

COMMUNITY-BASED SERVICES

Child Psychiatry

Child psychiatrists work closely with the Youth Services Behavioral Health team providing comprehensive psychiatric evaluations that incorporate biological, psychological and social factors. This service is provided by CommuniCare Health Centers, Victor Community Support Services and the Yolo County Health and Human Services Agency (HHSA).

Commercial Sexual Exploitation of Children (CSEC)

Empower Yolo provides services to help assure that every youth has the opportunity for a safe, nurturing and stimulating environment to develop and grow their potential. Empower Yolo partners with the Juvenile Detention Facility (JDF) and Probation to provide support and advocacy services for youth who have been identified as having been victims of sexual abuse/sexual assault.

<u>Court Appointed Special Advocate (CASA)</u> (limited cases)

Advocates commit to meeting with a foster child on a regular basis for a minimum of 18 months to offer stability and consistency. Most CASAs meet with their youth once a week for a couple of hours and do an activity that allows plenty of interaction. This program is typically limited to Child Welfare-involved youth. However, if a youth has an assigned CASA and becomes dual status (CWS and Probation), they retain their assigned CASA. Further, the Probation Department is working to develop a CASA program for probation youth. This service is provided by Yolo CASA.

Drug Education Class

These classes provide education on the impacts of drugs and alcohol on the adolescent brain and body, as well as implications for long-term use. These classes are provided by CommuniCare Health Centers.

Functional Family Therapy (FFT)

FFT is a family therapy program provided in both English and Spanish in a clinic setting or in the home. FFT aims to reduce negativity and blame within the family and increase hope for change. Realistic and obtainable family goals and a behavior change plan are developed collaboratively and external supports for ongoing change are identified. This service is provided by CommuniCare Health Centers.

Mentoring and Life Coach

Mentors/life coaches provide a supportive network to encourage better decision-making and connect youth to re-entry services, educational attainment and employment. This service is provided by the Anti-Recidivism Coalition (ARC).

Sex Offender Counseling

This program works with referring agencies to provide specialized treatment for forensic offenders and those facing court-mandated psychiatric treatment utilizing relapse prevention and harm reduction as foundations to sex offender treatment. This service is provided by Sharper Future.

Substance Use Counseling

Individual sessions for substance use and co-occurring disorders, drug education class, family counseling and case management services are provided by CommuniCare Health Centers.

Trauma-Focused Cognitive Behavioral Therapy (TF-CBT)

TF-CBT is for youth who are experiencing significant emotional and behavioral difficulties related to traumatic life events. Youth and parents learn skills to help process, manage and resolve distressing thoughts, feelings and behaviors related to trauma; and enhance safety, growth, parenting skills and family communication. This service is provided by CommuniCare Health Centers and HHSA.

Woodland Police Activities League (PAL)

This program is run by the Woodland Police Department and is dedicated to involving youth in positive activities with police officers and other community members.

Wraparound Services

This service provides youth and families with strength-based, needs-driven, family-centered and cost-effective services with the aim of improving family function, overcoming barriers, preventing or reducing out-of-home placements, skills building and self-efficacy. 24-hour crisis support is provided by a Wraparound team. Referrals are made by Child Welfare Services (CWS) and

Probation. This service is provided by CommuniCare Health Centers and Victor Community Support Services.

JUVENILE PROBATION SERVICES

Extended Foster Care Program

Assembly Bill 12 created California's Extended Foster Care Program which allows eligible youth in the child welfare and probation systems to remain in foster care until age 21. Youth may leave extended foster care and later choose to re-enter the program up to age 21.

Family Team Meeting & Case Management

Family Team Meetings are a structured approach to involving youth, families and caregivers in case planning through a facilitated meeting of family and their identified supports, which is facilitated by the assigned probation officer. Evidence-based practice and research show building positive relationships with youth, relatives and family members, as well as providing connections to community services and focusing on continuity of care for the family, increase the likelihood of positive outcomes for the youth, as well as for the family. Probation will support, guide and strengthen parents/families by providing the tools and resources that will outlast treatment services and legal involvement for parents/families to facilitate the ongoing positive development of their child(ren).

Juvenile Supervision Model

Probation Officers will employ evidence-based principles by assessing actuarial risk/need, utilizing Motivational Interviewing to enhance intrinsic motivation and then targeting interventions in collaboration with community-based juvenile justice providers or other CBO as deemed appropriate. The provider meets regularly with officers to work through case planning and the targeting of criminogenic risk/needs. Interventions to be provided consist of but are not limited to Functional Family Therapy, Trauma-Focused Cognitive Behavioral Therapy and/or Wraparound Services. Individual therapy is provided as needed. Officers employ a strength-based and family approach in working with the youth, using a system of graduated incentives and sanctions to affirm and reward compliant behavior and respond to non-compliant behavior.

Motivational Interviewing

Motivational Interviewing is a technique often used to treat maladaptive behavior patterns in adolescents who are not yet intrinsically motivated to change their behavior. This is a client-centered approach is used by the Probation Department to reinforce adolescents' motivation to change and help them commit to that change.

Multi-Disciplinary Team Meetings

Multi-Disciplinary Team meetings are held for an array of specialized cases/youth. All participants are given the opportunity to discuss what the youth is working on, the plan moving forward, court updates, medication compliance, school updates, treatment compliance, etc. The team members also share information and ask questions of the other agencies regarding specific services being provided to the youth. Current and future concerns are discussed, as well as supportive strategies for the youth and partner agencies. Below are the current Multi-Disciplinary Team meetings and their participants.

- Juvenile Detention Facility: The in-custody team consists of staff from the JDF, Probation, HHSA, Yolo County Office of Education, CommuniCare, Wellpath, the Public Defender's Office, and the Anti-Recidivism Coalition.
- Commercially Sexually Exploited Children: This team consists of staff from the Probation Department, Child Welfare Services, Mental Health, CommuniCare Health Centers, Victor Community Support Services, Empower Yolo, Yolo County Office of Education, Yolo CASA, and the Multi-Disciplinary Interview Center.
- *Dual Status Youth:* This team consists of staff from the Probation Department and Child Welfare Services.
- Interagency Placement Committee: This team consists of staff from the Probation Department, Child Welfare Services, Mental Health, CommuniCare Health Centers, Victor Community Support Services and Yolo County Office of Education.
- *Wraparound*: This team consists of staff from the Probation Department, Child Welfare Services, Mental Health, CommuniCare Health Centers, Victor Community Support Services and Yolo County Office of Education.

The Parent Project®

This is a Probation-run, 10-week parenting program that is designed for parents raising strongwilled, difficult or out-of-control adolescent children, ages 10 and up.

Risk/Needs Assessment and Case Plan

At the outset of all cases, an assessment is conducted to determine the youth's risk level and needs. Based on the identified needs, a case plan is developed by the probation officer in collaboration with the youth and family. Assessment and case planning are ongoing processes and occur every six months unless the need arises sooner. The case plan provides an outline of

probation services being provided to the family. Case plans and treatment plans will be aligned with goals, interventions, target behaviors and youth/family needs.

Specialized Caseloads

The Probation Department individualizes juvenile probation supervision by the needs of the youth. The assigned probation officer attends specialized training to best supervise youth with specific needs. Additionally, cultural sensitivity is included when assigning officers to youth, for example, by assigning Spanish-speaking officers to Spanish-speaking families and youth. Other specialized caseloads consist of youth adjudicated of sex-related offenses, youth engaged in wraparound services, youth placed out of home, youth enrolled in extended foster care, youth participating in Yolo County Career Paths and female youth experiencing CSEC trauma.

Yolo County Career Paths

This program is managed through a collaboration between the Probation Department and Yolo County Office of Education. This is a cooperative agency effort designed to provide an alternative to out-of-home placement for youth in trouble. Each five-month program session provides an intensive work/education environment with the goal of redirecting youth towards a healthy, law-abiding lifestyle to become contributing members of society.

RESIDENTIAL INTERVENTION

Extended Foster Care Program

Description listed above under Juvenile Probation Services

Foster Care Placement/Resource Family Approval (RFA)

RFA is a family-friendly and child-centered caregiver approval process that combines elements of the current foster parent licensing, relative approval and approvals for adoption and guardianship processes and replaces those processes. RFA is streamlined and eliminates the duplication of existing processes. It unifies approval standards for all caregivers, regardless of the child's case plan, and includes a comprehensive psychosocial assessment, home environment checks and training for all families, including relatives. It also prepares families to better meet the needs of vulnerable children in the foster care system, as well as allows seamless transition to permanency.

Independent Living Programs

HHSA offers an Independent Living Program to assist foster care youth who will be leaving the foster care system due to their age. Youth age 18-21 can receive housing assistance, mental health and support services, employment assistance and healthy relationship skills. These

programs are not currently available to juvenile justice system-involved youth exiting secure care but are available to juvenile justice youth who have been court-ordered to out-of-home placement.

Short Term Residential Treatment Program (STRTP)

Youth are placed in Short Term Residential Treatment Programs (STRTP) following approval by the Interagency Placement Committee. Another option is Resource Family Approved Home.

SECURE CARE

The Juvenile Detention Facility provides safe and secure housing for wards and at-risk youth under the care of Yolo County as well as a wide array of programs and services further described below. The JDF employs evidence-based interventions to include cognitive behavioral groups. Offered on site are drug/alcohol education, medical services, mental health groups, individual sessions and skill building. In addition, recreational activities and religious services are provided.

Alcoholics Anonymous

Alcoholics Anonymous facilitators work with youth to share their strengths and weaknesses within their personal experiences to solve their common and individual problems. Youth attend the program voluntarily. This program is facilitated by community volunteers.

Behavioral Support Program

The Behavioral Support Program provided by JDF staff is designed to motivate and re-enforce targeted, pro-social behaviors and discourage antisocial behaviors. It is a graduated system that defines promotion expectations and allows for earned privileges from intake to graduation. Youth progress through the levels by performing at expected levels or above within set time frames in the areas of treatment, education and employment where applicable. Program staff will use graduated sanctions to attempt to extinguish inappropriate behavior or infractions. They will also use incentives to encourage compliance and mark milestones. Such incentives and sanctions will be individualized and will not rely on a one-size-fits-all model.

Council for Boys and Young Men

The Council for Boys and Young Men is a strengths-based group approach that aims to promote boys' and young men's safe and healthy passage through pre-teen and adolescent years. The Council provides youth with a structured environment for the development of strong, positive relationships, the vital opportunity to address masculine definitions and behaviors and build their capacities to find their innate value and create, both individually and collectively, good lives. The group meets once a week, is provided by JDF staff and addresses topics which include:

- Competition
- The male "box"
- Bullying
- Valuing diversity
- Safe expression of emotions
- Defining power from multiple perspectives
- Influences of mentors and role models
- Rejecting violence

Girls Circle

This is a structured support group for girls between the ages of 9-18 years. Girls Circle aims to counteract social and interpersonal forces that impede girls' growth and development by promoting an emotionally safe setting and structure within which girls can develop caring relationships and use authentic voices. The program is held weekly, is provided by JDF staff and covers topics which include:

- Trust
- Friendships
- Body image
- Goals
- Sexuality
- Drugs, alcohol and tobacco
- Competition
- Decision-making

Group Therapy

Group Therapy is provided to assist with building leadership and decision-making skills, interpersonal adjustment, team-functioning and coping skills. Group sessions address a number of topics including social skills, vocational and life skills, substance abuse treatment and cognitive behavior. The therapeutic model used in group sessions is provided according to the needs of youth and as the treatment plan dictates. This service is provided by CommuniCare Health Centers and HHSA.

Individual Therapy

Individual therapy sessions are provided to the youth in custody consistent with the youth's treatment and criminogenic needs. Counseling is provided by clinical staff to youth while in custody and by the Wraparound team once the youth is out of custody. Counseling sessions consist of vocational and educational support, case management, study skills, social skills and/or

cognitive-behavioral therapy. The therapeutic model used in sessions is provided according to the youth's individual needs and as the treatment plan dictates. These services are provided by CommuniCare Health Centers and HHSA.

Medical & Psychiatric Treatment Provider

Wellpath provides nursing services and medication monitoring in addition to screenings for suicidal ideations or other emergency situations. The County provides mental health groups and offers individual meetings to youth residing at the JDF. Mental health and drug/alcohol in-patient programs are limited and found only outside of Yolo County.

Mentoring and Life Coach

Description listed above under Community-Based Services.

Multi-Disciplinary Team Meetings

Description listed above under Juvenile Probation Services.

Narcotics Anonymous

Narcotics Anonymous provide youth with an atmosphere to help them and offer them an ongoing support network. Narcotics Anonymous aims to help youth pursue and maintain a drug-free lifestyle. Youth attend the program voluntarily. This program is facilitated by community volunteers.

Sexual Assault/Domestic Violence/CSEC Services

Empower Yolo provides services to help assure that every youth has the opportunity for a safe, nurturing and stimulating environment to develop and grow their potential. Empower Yolo partners with Probation staff to provide support and advocacy services for youth who have been identified as having been victims of sexual abuse/sexual assault, to include Commercial Sexual Exploitation of Children (CSEC).

Trauma-Focused Cognitive Behavioral Therapy

Evidence-based therapy is provided for youth to address significant emotional and behavioral difficulties related to traumatic life events. Youth and parents learn skills to help process, manage and resolve distressing thoughts, feelings and behaviors related to trauma and to enhance safety, growth, parenting skills and family communication. This service is provided by CommuniCare Health Centers and HHSA.

IN-CUSTODY EDUCATIONAL/VOCATIONAL

The Yolo County Office of Education (YCOE) operates the Dan Jacobs School in the JDF, offering education to youth in the facility year-round. The Education Program is compliant with Article 6, Section 1370 of the Board of Corrections Title 15, Juvenile Facilities Regulations. Youth are interviewed and registered by school staff the first possible school day after the youth arrives at the JDF and assessed with the administration of the Home Language Survey. Any special needs are identified and school progress and discipline issues within the facility are documented.

Renaissance STAR Math and Reading software programs are used to assess each youth's skill level in these two subject areas within three days of enrollment. Instructional time of 250 minutes per day is devoted to the core curriculum of mathematics, English/language arts, history/social science, science and physical education, as well as electives ROP technology and health. Students can also take computer class for career and life skills development as an elective each day. Additionally, students receive instruction in the area of life skills with a focus on consumer skills and employment development during mathematics and technology classes. Fine arts curriculum opportunities are integrated into the history/social studies, English/language arts and technology and career exploration classes.

YCOE provides a Resource Specialist Program (RSP) teacher whose main responsibility is to work with classroom teachers to meet the educational needs of the special needs student population. Copies of the youth's Individual Education Program, where applicable, are requested from the student's home school districts. Additionally, there is a para-educator under the RSP teacher's direction who works with students with special needs in small groups, one-on-one and/or within the general classroom setting according to each youth's learning needs. The RSP teacher also assesses the progress that special education students are making towards their learning goals. English language learners are placed in English Language Development classes so that their skills in English can be assessed. The focus of these classes is to assist students in their proficiency in reading, writing, listening and speaking English.

A bilingual para-educator works with youth with limited or non-existent English language skills. Students are provided tools such as Rosetta Stone, Imagine Learning and Burlington English to aid in their educational development and promote integration into the regular school program.

Educational opportunities are offered to all youth on Program Separation who are not integrated into the general population program due to acute behavioral issues.

Education Transition Planning/Support

To support youth in their educational transition and to promote academic success, JDF and YCOE staff provide information regarding post-secondary and/or vocational education and financial aid, as well as linkage to appropriate post-secondary and/or vocational program staff.

General Educational Development Test (GED)

The opportunity to receive a GED certificate while in placement is offered to youth who are out of the regular educational spectrum, such as age, and who are not currently enrolled in a school outside of the facility. This program is voluntary. A Juvenile Literacy Coordinator from Woodland Adult Education evaluates the youth's progress while they are studying for the GED and then facilitates the test to receive a GED certificate. The JDF provides a monetary reward of \$100 and a certificate for those who achieve their GED. Snacks for a celebration in the minor's pod of residence with peers are also provided.

Tutors for Youth

Youth are paired with tutors based on their need for academic support in math, English, Spanish, history, chemistry and biology. This service is provided by community volunteers.

IN-CUSTODY LITERACY PROGRAMS

Writing Program

The goal of this program provided by The Beat Within is to provide youth with a consistent opportunity to share their ideas and life experiences in a safe space that encourages literacy, self-expression, some critical thinking skills and healthy, supportive relationships with adults and their community. Youth reflect on the different topics presented and express themselves by writing or drawing. Their written and drawn art are published and distributed monthly to all youth the program serves, including in other facilities.

Yolo Reads Literacy Program

A literacy program is offered by community volunteers to youth wishing to receive support in their education. The goal is to provide tutoring for any subject which with the youth may need assistance, including English Language development and Primary Language Development tutoring. The volunteers are current or retired teachers, para-educators and university students. This program includes collaboration with the Yolo County Office of Education to provide credit for assignments and work completed during these tutoring sessions.

OTHER IN-CUSTODY PROGRAMS

Spiritual Services

There are several church organizations who facilitate faith-based services on a rotating basis for youth to voluntarily attend. A translator is provided for youth who may not have a full understanding of the English language. Each organization has a different approach to sharing their beliefs. Services may include music, videos, singing and different activities that create an environment for the youth to fully participate, not just with the volunteers, but with each other in a safe and healthy environment. Current providers of spiritual services include Holy Rosary, Woodland Christian, God Answers Prayers (GAP), Calvary Chapel, St. Luke's Church and Women Aglow (chaplain services). Other providers and denominations are arranged upon youth request.

Storm for Success

The goal of this program is to provide youth the opportunity to discuss common topics that most people would see or face sometime in their lives. The youth can discuss the options they will have and be provided positive coping skills to manage certain situations. This program is facilitated by student volunteers from UC Davis who have experienced the topics discussed and have chosen to make positive choices.

IN-CUSTODY ENRICHMENT PROGRAMS

Youth frequently participate in arts and crafts, as well as contests and tournaments that encourage teamwork and promote self-esteem as youth receive validation and earn prizes for their participation. Guest speakers regularly visit the facility and provide educational presentations on topics such as cultural awareness, prevention of domestic violence and other topics selected to motivate youth to live a healthier lifestyle.

Youth have access to a variety of reading materials through the on-site library as well as opportunities to play board games, card games, draw, color and write letters to loved ones. Youth have access to game rooms which are equipped with Xbox-One, Nintendo switch, giant connect 4, air hockey, foosball, Velcro darts and an electric piano. Youth are provided with multiple opportunities for outdoor recreation activities that include basketball, soccer, obstacle courses, relay races and other team-oriented activities designed to promote camaraderie, teamwork, cooperation and pro-social interactions.

Commit-to-Fit

Commit-to-Fit is a physically intensive program facilitated by qualified volunteers and/or JDF staff that allows youth to work on structured physical activities that target all muscle areas as well as full body stretches. Physical activity allows the youth's brain to release endorphins as well as provide a healthy outlet to reduce stress, anxiety, etc.

Pet Therapy

This therapy animal program's mission is to improve human health and well-being through the human-animal bond. The program is utilized to help youth in custody learn how to increase self-esteem, care for themselves, reduce anxiety, grief and isolation, and improve social skills, trust and empathy. Youth interact with a variety of species which include dogs, bunnies, pigs, horse, lamas, birds and reptiles. This program is provided by Pet Partners.

Yolo Arts Program

The Yolo Arts Program is an expressive art program that provides youth with a creative and therapeutic channel to a non-threatening yet direct form of expression of emotions through the use of art. This program incorporates learning to draw and paint utilizing various media, as well as how to create poetry and murals to enable the expression of deeply seeded emotions. Additionally, the program provides youths with the opportunity to view problems from a new perspective and externalize difficult or painful experiences that are often hard to express through verbal expression. The goal of this program is to serve as a skill-building activity that serves as a coping technique, encourages creativity, promotes self-expression and serves as a socialization opportunity that stimulates positive interactions with peers, promotes universality and may provide catharsis for participants. This program is provided by the Yolo County Arts Council.