

County of Yolo

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HOWARD H. NEWENS, CIA, CPA Chief Financial Officer

DOUGLAS K. OLANDER, CPA Assistant Chief Financial Officer

DEPARTMENT OF FINANCIAL SERVICES

625 Court Street, Room 102 PO BOX 1268 WOODLAND, CA 95776 PHONE: (530) 666-8190 FAX: (530) 666-8215 DFS @ yolocounty.org

- Financial Strategy Leadership
- Budget & Financial Planning
- Treasury & FinanceTax & Fee Collection
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- Financial Systems OversightAccounting & Financial Reporting
- Internal Audit
 - Procurement

September 25, 2017

Chad Rinde, Assistant Chief Financial Officer Department of Financial Services Yolo County 625 Court Street, Room 102 Woodland, CA 95695

Re: Treasury Cash Count quarterly report for June 30, 2017

Dear Mr. Rinde:

We have performed the procedures as agreed upon in our engagement to assist the County with respect to compliance with Government Code Section 26920 (a) (1) for the quarter ending June 30, 2017. The County's Treasurer is responsible for compliance with the above noted Government Code section. The agreed upon procedures engagement was performed in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of these procedures is solely the responsibility of the specified user of this report. Consequently, we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose. Further, we did not review system controls of the county financial system.

Our procedures and results are as follows:

1. Perform a cash count of all cash (US currency and coins, checks drawn on US banks and written in US dollar values including travelers, cashiers, and certified checks and money orders) in the Treasurer public counter drawer, Treasurer vault, Tax Collector public counter drawers/cash lock bags and any pending deposits.

Results: Procedure performed with no exceptions.

Considerations: None.

2. Trace cash count to Treasurer daily cash report and Tax Collector daily register close out report.

Results: Procedure performed with no exceptions.

Considerations: None.

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3. Verify that all deposits received by the Treasurer on 6/30/2017 were accounted for and recorded in the county financial system.

Results: All cash received by the Treasurer on 6/30/2017 and recorded on the Treasury Unit Transfer of Cash Accountability control log was accounted for and recorded in the county financial system.

Considerations: None.

4. Verify that all cash and deposits on 6/30/2017 were deposited in the county bank account at the outside financial institution.

Results: All cash counter deposits reported on 6/30/2017 agreed to the county bank account at Bank of America.

The auditor traced a sample of the bank transactions from the INFOR Bank Transaction Posting report for 6/30/2017 to the Bank of America Detail Report for 6/30/2017 and verified that the transactions were supported and recorded in the INFOR system. Additionally, the Outgoing Wire Request Forms (beneficiary and bank account information) were not available for all transactions examined and the Treasury Wire instructions were not available for review.

The Department of Financial Services (DFS) Accounting Division performs a limited monthly close whereas items pending receipt of the customer accounting document can be posted to a period in the general ledger that was previously closed. During a limited monthly close, the accounting staff notifies all users of this type of closing procedure and instructs all users that they should not make any changes. The INFOR system does not have a system control in place that prevents any user from manipulating a transaction while a limited close has been initiated. Once a period is completely finalized, it can be moved to a final close status. The months of April and May have been in a limited close status until to a final close status on June 12 and August 22, 2017. According to the Treasury Manager, the June 2017 will not be moved to a final close status until after the County financial audit has been completed to allow for the recording of audit adjustments as needed.

Pursuant to Government Accounting Standards Board (GASB), Concept Statement No.1, financial reporting (financial transactions) should be relevant and timely to provide information about sources and uses of financial resources and how it financed its activities and met its cash requirements.

<u>Control Deficiency:</u> During a limited close status some system users within the DFS have the ability to change the limited close status to backposting status. Once in backposting status the INFOR system allows <u>all user</u> access to a period that is in a backposting status, to post to a prior monthly period. The manual control identified by auditors is that all users are instructed they should not post transactions during the backposting status; and DFS staff are instructed that they should not approve. This can pose a problem with departments that are reconciling and also can

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create issues around grant funding and assurance that expenditures are posted in the proper period. Further, some users that have access to the GL45 can unpost, unrelease, quick post, release, or bypass the IPA process at any point. It was noted that several DFS staff with access to the GL45 have duties and responsibilities that are in conflict, and therefore lack proper separations of duties.

Considerations: The Treasury management should ensure that timely adjusting journal entries and all pending items are reflected in the correct accounting period for general accepted accounting principles. Proper cutoff procedures and timely reconciliation are also essential for financial reporting. Additionally, the Treasury management should require customers to complete an *Outgoing Wire Request Form* for bank wire transactions to ensure that beneficiary and bank account information is approved and confirmed.

5. Determine that the Tax Collector checks are not held for more than 7-10 days as prescribed by the Yolo County Cash Accounting Manual.

Results: Procedure performed with no exceptions.

Considerations: None.

We were not engaged to, and did not; conduct an audit, the object of which would be the expression of an opinion on the accounting records. Accordingly, we do not express such as opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is prepared for use by the Treasury management, Department of Financial Services and Yolo County Board of Supervisors. However, it may be distributed to other interested parties.

We appreciate the timely and professional responses provided by the Treasury management and staff to our requests for information.

Sincerely,

Mary E. Khoshmashrab, MSBA, CPA

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Internal Audit Manager

County of Yolo

cc: Patrick Blacklock, Yolo County Administrator

Howard Newens, CIA, CPA, Yolo County, Chief Financial Officer

Schedule of Prior Quarter Findings

Summarized below is the current status of all audit findings reported in the Treasury Cash Count quarterly report for March 31, 2017 dated July 21, 2017:

Finding Title	Finding Description	Status of Corrective Action
System control deficiency of month-end closing; additional security restrictions; backposting capabilities; and, untimely bank reconciliations	The Treasury management should ensure that timely adjusting journal entries and all pending items are reflected in the correct accounting period for general accepted accounting principles. Proper cutoff procedures and timely reconciliation are also essential for financial reporting. Additionally, the DFS Internal Audit Division should review, as planned, the system controls over the cash modules within the INFOR system.	Partially Implemented. (see comments below)
	a. Monthly periods in a limited close status (fiscal year 2016-2017)	Monthly periods January through March 2017 have been in a limited close status until a final close status on March 14, April 28, and May 30, 2017 respectively. Monthly periods April and May 2017 have been in a limited close status until a final close status on June 12 and August 22, 2017 respectively. According to the Treasury Manager, the June 2017 will not be moved to a final close status until after the County financial audit has been completed to allow for the recording of audit adjustments as needed.
	b. Additional security restrictions for Accounting Division (GL45)	Not implemented. According to the Treasury Manager, review of additional security restrictions (GL45) will be incorporated with the work performed by the Kinsey consultants. The Kinsey consultants recommend to revise the County's INFOR Process Automation (IPA) workflow that is scheduled with an anticipated date of September 30, 2017.
	c. Bank reconciliation date completed for February, March, April, May and June 2017	Partially implemented. The bank reconciliations for February, March, April and May have been completed but 3 to 4 months after month end close dated June 9, July 7, July 18, July 20, 2017 respectively. As of August 21, 2017, the June bank reconciliation is still in progress.



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MEMORANDUM

TO: Mary E. Khoshmashrab, MSBA, CPA

Internal Audit Manager

FROM: Chad Rinde, CPA

Assistant Chief Financial Officer

DATE: **October 5, 2017**

AUDIT WORK: Treasury Cash Count quarterly report for June 30, 2017

SUBJECT: Management Response to audit results and considerations

In response to the treasury cash count review for quarter ending June 30, 2017, our comments are provided below:

Procedure 4: Verify that all cash and deposits on 6/30/2017 were deposited in the county bank account at the outside financial institution.

Results: All cash counter deposits reported on 6/30/2017 agreed to the county bank account at Bank of America.

The auditor traced a sample of the bank transactions from the INFOR Bank Transaction Posting report for 6/30/2017 to the Bank of America Detail Report for 6/30/2017 and verified that the transactions were supported and recorded in the INFOR system. Additionally, the Outgoing Wire Request Forms (beneficiary and bank account information) were not available for all transactions examined and the Treasury Wire instructions were not available for review.

The Department of Financial Services (DFS) Accounting Division performs a limited monthly close whereas items pending receipt of the customer accounting document can be posted to a period in the general ledger that was previously closed. During a limited monthly close, the accounting staff notifies all users of this type of closing procedure and instructs all users that they should not make any changes. The INFOR system does not have a system control in place that prevents any user from manipulating a transaction while a limited close has been initiated. Once a period is completely finalized, it can be moved to a final close status. The months of April and May have been in a limited close status until to a final close status on June 12 and August 22, 2017. According to the Treasury Manager, the June 2017 will not be moved to a final close status until after the County financial audit has been completed to allow for the recording of audit adjustments as needed.

Pursuant to Government Accounting Standards Board (GASB), Concept Statement No.1, financial reporting (financial transactions) should be relevant and timely to provide information about sources and uses of financial resources and how it financed its activities and met its cash requirements.

Control Deficiency: During a limited close status some system users within the DFS have the ability to change the limited close status to backposting status. Once in backposting status the INFOR system allows all user access to a period that is in a backposting status, to post to a prior monthly period. The manual control identified by auditors is that all users are instructed they should not post transactions during the backposting status; and DFS staff are instructed that they should not approve. This can pose a problem with departments that are reconciling and also can create issues around grant funding and assurance that expenditures are posted in the proper period. Further, some users that have access to the GL45 can unpost, unrelease, quick post, release, or bypass the IPA process at any point. It was noted that several DFS staff with access to the GL45 have duties and responsibilities that are in conflict, and therefore lack proper separations of duties.

a.	Management position concernii	ng the results:	
	X Concur	Do not concur	

b. Management comments:

The Accounting division of Financial Services moved the General Ledger module for the month ended June 30 of the INFOR system into a limited close status as of September 5, 2017. The June period was opened for backposting however as described below all entries are still going through the DFS approval process. In the year end plan, backposting was included to allow time for certain reclassification entries for County financial statement preparation and additional time for district closing. The June period is planned to be final closed in conjuction with the completion of the County Financial Audit targetted to be done before December 31, 2017.

While the feature to open a period to backposting in the system exists, the posting of entries is controlled by the DFS Accounting division, who needs to approve the individual journal entries. When accounting moves a period from backposting back to a limited close, the INFOR system will produce a report from screen GL199 that documents which entries have been posted since the last close for review. As a result, there is a report to detect the changes that were approved to be post to the ledgers after the initial limited close.

The Accounting division expanded the accounting month end closing procedures to incorporate guidance on what circumstances DFS would open up the accounting periods from limited close to allow backposting and when periods should be moved to a final close. These procedures were shared in November, 2016 with the Financial Officer's Forum and approval is now obtained to reopen a period from the Chief Financial Officer and information on changes will be distributed to financial officers.

The Accounting division is aware that GL45 (Journal Control Screen) allows those users in the Accounting division to perform additional actions outside of those currently allowable on the regular journal entry screen and Infor Process Automation (IPA) workflow. This screen is necessary to be used to facilitate rollforward of entries needed for month end closing. This screen and its capabilities was reviewed in detail with Kinsey, the County's INFOR consulting firm, to determine if additional security restrictions or limitations need to be

created. The Kinsey recommendation is to revise the County's IPA workflow to include this screen. This work has been scheduled and begun. Though the original goal for completion was September 30 due to scheduling challenges during the year end period, this would will more realistically be completed by October 31, 2017.

Considerations: The Treasury management should ensure that timely adjusting journal entries and all nending items are reflected in the correct accounting period for general accented accounting principles ık

c.	Management position concern	ning the consideration:	
	X Concur	Do not concur	
d.	Management comments:		
	As described below, the Treasury believes that appropriate cutoff and reconciliation procedures have been applied however we need to continue to increase the timeliness of the procedures. The Cash Ledger (banking) module of the general ledger was closed in the system on September 5 th to prevent additional cash transactions. Each module of the system is controlled separately through a calendar that determines what transaction dates are eligible to be posted to the module. The reason for the delay was the CB module is closed after the AR module at year end to close in the proper sequence. All reconciliation was done prior to closing the module for year end.		
	cutoff and reconciliation by p accounts under control of the reconciliation for the main ac are being posted prior to closi accounts held by the Treasure of subsequent bank reconcilia ending balances of the previous	edination with the Accounting division of DFS ensures proper erforming bank and investment reconciliations of all of the Treasurer. For the month ended June 30, the bank count was completed in August, 2017 and corrections identified ing the books. The Investment reconciliations for investment er were also completed in August, 2017. During the completion ations, Accounting compared the opening balances against the us reconciliation to ensure prior reconciliations were complete. One have been complete and no additional reconciliation has	
	that beneficiary and bank info only required for non-routine Treasurer on a Wire Instruct forms submitted with all wire	Request Forms should be submitted with each wire to ensure ormation is approved and confirmed. In the past this form was a wires where wire information was not on file with the ion listing however we agree the best approach is to have these s. This was a previous finding on the March 31 Treasury e implemented by the Treasury as of July, 2017.	
e.	Actual / estimated Date of Co	rrective Action: <u>N/A</u>	