# Yolo County Strategic Plan



 $2007 \rightarrow 2012 \rightarrow 2022$ 

May 2007

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### **Strategic Planning Model for Yolo County**

#### Vision 2022

**Desired destination for Yolo County:** What we want to become - our preferred future as defined in value-based principles.

#### **Mission**

**Responsibilities of Yolo County:** Signifies the responsibilities of Yolo County: the purposes of county government.

#### **Core Values**

**How Yolo County should operate:** Our core values which are the foundation for our county government - creating a culture of action and accountability. The primary value, as defined in performance, stands to guide behaviors and actions.

#### **Goals 2012**

**Map to Yolo County's destination:** Our road map for five years - how to realize our vision with achievable goals defined through: objectives; intrinsic value to residents; challenges and opportunities.

### **Action Agenda/Implementation**

Route for next year: Actions to implement the plan - a work program for next year with a "to do" list for the County Administrator, Board of Supervisors, department heads and management - to be completed with accountability for the results.

### **Yolo County Vision 2022**

Yolo County 2022 has <u>preserved agriculture</u><sup>(A)</sup> and used <u>open space and natural areas</u><sup>(B)</sup> to separate our <u>distinctive communities</u><sup>(c)</sup>.

Yolo County 2022 is a place for <u>healthy living</u><sup>(D)</sup> supported by <u>easy mobility</u><sup>(E)</sup> and a <u>21<sup>st</sup> century technology community</u><sup>(F)</sup>.

Yolo County 2022 has a strong local economy (G) and an abundance of water (H).

A great place to call home!

#### Principle A - Preserved Agriculture

- Active family farming.
- Region consuming Yolo County food and agricultural products (locally grown and consumed).
- Transportation system for moving products from farm to market.
- Celebrating and valuing the county's agricultural roots and heritage.
- Support for agricultural business: processors, bio-diesel and ethanol, organic producers, wine making, agritourism, seed companies, range-fed beef.
- Affordable, quality housing for farm workers and new farm families.
- Farming and farmland protected through conservation easements, land use controls and regional collaboration.
- Active marketing of Yolo County agricultural products.

#### **Principle B – Open Space and Natural Areas**

- Open space and natural buffers separating cities and residential development.
- More acreage for active and passive parks which are safe and well maintained throughout Yolo County.
- Protection of natural waterways rivers, creeks, lakes, sloughs; wildlife habitats and other natural resources.
- Residents valuing, demanding and using public open space and parks while respecting private property rights.
- A destination for ecotourism opportunities for boating, kayaking, canoeing, fishing, hunting, hiking, bird watching, etc.
- Easy public access and use of open space and natural areas including convenient parking.
- Recreation locations for alternative activities, i.e. off-road vehicles.

#### Principle C - Distinctive Communities

- United county with unique, viable and sustainable communities (incorporated and unincorporated) providing choices of housing and lifestyles urban, university, small town, rural, etc.
- Strong sense of community neighbors knowing and helping neighbors, sense of place, celebrating each community's uniqueness.
- New developments and infill guided by Yolo County's Smart Growth\* principles.
- Range of housing types and price choices available within Yolo County.
- Quality-based infrastructure necessary for daily living.
- Community gathering places where people come for celebrations, events and personal interaction.
- Cultural arts amenities and library serving the community.
- Communities welcome to all diverse ages, cultures, socio-economic groups.
- \* Smart Growth: pedestrian friendly with access to public transportation, density development, maximizing infrastructure capacity and services, use of "green" materials in construction, available services and shopping, sustainable long-term.

#### Principle D - Healthy Living

- Access to quality healthcare for all, including mental health, dental health, substance abuse, etc.
- Opportunities to have productive lives, including supportive housing, residential board and care, etc.
- Quality short-term and long-term safety net for families and individuals.
- Protective of vulnerable family members youth, elderly, etc.
- Active public health and wellness for prevention of disease and promotion of personal fitness.
- Striving for individual and family self sufficiency whenever possible.
- Safe and healthy residents with decreased dependence on county programs and services.
- Quality schools and educational programs for life long learning.

#### **Principle E – Easy Mobility**

- Quality county roads and bridges well built and well maintained.
- Bike paths and multi-use trails connecting communities.
- Opportunities for telecommuting.
- Seamless regional transit.
- Active port and waterway travel.
- Support and services for alternative fuel vehicles.

#### Principle F - 21<sup>st</sup> Century Technology Community

- Regional mobile connectivity throughout Yolo County.
- Virtual county government and offices with ADA accessibility, customer convenience and accessible to populations with different languages.
- State-of-the-art library serving as a community information center.
- Effective use of technology for emergency services, interoperability communications and information to the field.
- Technology infrastructure to support businesses, governments and residents.
- Technology used to reduce the cost of county government.
- Connected communities with services for all residents and businesses.

#### Principle G – Strong Local Economy

- New businesses located in targeted areas and consistent with the General Plan.
- Sound economy and tax base for the county.
- Opportunities to start and to grow a business.
- Diverse local economy.
- Strong working relationship with the Rumsey Band of Wintun Indians.
- Appropriate infrastructure to support local businesses.

#### Based upon:

- Active farmland (traditional) and grape growing.
- Agricultural processing (local and easily accessible to the region) and wine making.
- Biotech and related businesses with field trials.
- Active port for commerce.
- Eco- and agritourism.
- Organic farming.
- UCD and spin-off businesses.

#### Principle H - Abundance of Water

- Adequate water for agriculture.
- Adequate quality water for residential uses.
- Active water conservation programs.
- Countywide water authority addressing water conservation, flood control and water conveyance, control of water "export."
- Provision of water for habitat and to replenish aquifer.
- Adequate water supply and storage.
- Effective wastewater treatment and stormwater management.

### **Yolo County Mission**

The mission of Yolo County is to provide <u>responsive county services</u><sup>(1)</sup> and to be <u>financially sustainable</u><sup>(2)</sup>. We <u>engage our residents</u><sup>(3)</sup> and <u>partner with our community</u><sup>(4)</sup>.

#### <u>Principle 1 – Responsive County Services</u>

- Providing services that are mandated.
- Knowing the county's customers their needs, expectations and how they may be changing.
- Providing a timely response to a service request.
- Planning resources to provide the best possible services.
- Providing easy access to county services in person and using technology.
- Evaluating the results and customer satisfaction.
- Developing and maintaining customer-friendly county facilities.

#### **Principle 2 – Financially Sustainable**

- Having financial reserves consistent with county policies.
- Having adequate resources to support mandated and defined services and service levels.
- Leveraging county resources through grants and partnerships.
- Providing county services in the most cost-effective manner.
- Expanding the county's tax base to generate additional revenues to support county services.
- Continually investing and maintaining county facilities, infrastructure and technology.
- Identifying new revenues and revenue-generating activities and services.
- Providing residents with value for their tax dollars and fees.
- Maintaining current bond rating.

#### Principle 3 - Engage our Residents

- Having residents understanding county government goals, services and programs.
- Having residents involved in the governance process and participating on boards and commissions.
- Having open public debate on plans, policies and program development.
- Having residents taking and sharing responsibility in service delivery.
- Having employees be ambassadors for Yolo County.
- Effectively using advisory boards, commissions and task forces in their governance process.
- Having county departments reaching out to the community for input and advice.
- Using volunteers in an appropriate manner in service planning and delivery.

#### Principle 4 - Partnering with our Community

- Building personal relationships with partners and potential partners.
- Identifying areas of mutual interest and concerns.
- Leveraging resources for mutual benefit and the benefit of the county.
- Negotiating with partners on agreements and conflict resolution.
- Working to resolve problems of mutual concern.
- Focusing on common goals and vision.

### **Yolo County's Core Values**

Service
Performance
Integrity
Responsibility
Innovation
Teamwork

These are the values and core beliefs that we in Yolo County strive to achieve every day.

#### Core Value - Service

- Treating the customer with respect and dignity.
- Striving to return phone calls or e-mail within one business day, acknowledging the contact and outlining next steps.
- Listening to your customer, caring about your customer and having empathy for their needs and concerns.
- Providing a quick, timely response to your customer.
- Taking responsibility for responding to the customer's concern, solving their problem or getting the customer to a person who can.
- Taking time to explain your decisions and actions to the customer, even when the answer is "no."
- Giving customers "good" news by phone or e-mail and "bad" news by phone or in person.

#### Core Value - Performance

- Developing and expanding your technical competence and knowledge about Yolo County.
- Setting clear performance expectations and standards.
- Giving a 100%+ effort beyond the minimum.
- Anticipating problems, challenges and opportunities.
- Planning work and daily activities to maximize resources, and then completing the task on time.
- Following through on the task until it is really done.
- Putting your name on the product, taking pride and ownership in your service or product.

#### Core Value - Integrity

- Following through on your promises and commitments, keeping your word and avoiding making promises that you cannot keep.
- Acting in an ethical and honest manner above question and beyond reproach.
- Believing in the value and contribution of county government and in serving the public.
- Respecting others as people and respecting their responsibilities.
- Standing up for what is right, reporting wrong-doings when necessary.
- Doing the right thing all the time, even when no one is looking.
- Keeping confidential information confidential, within the law.
- Demonstrating a positive outlook and attitude a "can do" approach.

#### Core Value - Responsibility

- Continually looking for ways to improve.
- Taking responsibility for your actions and decisions and the mission of your department.
- Holding self and others accountable for their actions and results.
- Being loyal to the county as an organization.
- Showing up on time, ready to work and with enthusiasm.
- Taking pride in yourself, your equipment and your workspace.
- Being accurate and complete in your tasks, work products, reports and answers to questions.
- Recognizing that how you do the job is as important as getting the job done.

#### Core Value - Innovation

- Being flexible, open-minded and willing to change.
- Thinking creatively and taking time to be creative.
- Knowing the "best practices" of your field and how they may be applied to Yolo County.
- Taking calculated risks and innovative actions.
- Learning from setbacks and mistakes, identifying ways to improve next time.
- Asking questions and challenging traditions.
- Being proactive and looking for ways to change.

#### Core Value - Teamwork

- Cooperating and working with others and actively participating on teams.
- Communicating in an open and direct manner.
- Identifying how to help others and providing them opportunities to be successful.
- Resolving conflicts in a timely manner.
- Asking questions, making suggestions and listening to dissenting points of view.
- Involving others appropriately in the planning and decision making process.
- Knowing and supporting the county's vision, goals, mission, core values, and official county actions.

# **Yolo County Goals 2012**

Financially sustainable county government.

Environmentally sensitive and quality county infrastructure, facilities and technology.

Top quality workforce providing responsive services.

Preservation of agriculture and open spaces with planned development.

Partnering for a successful Yolo County.

Safe and healthy community.

#### **Goal 1 – Financially sustainable county government.**

#### **Objectives**

- Increase tax base through economic expansion consistent with the General Plan.
- Develop new revenue sources for the county.
- Clear financial arrangements between the county and cities.
- Obtain greater funds from state on mandated services.
- Deliver county services in the most cost-effective manner.

#### **Intrinsic Value to Residents**

- Value for your tax dollars and fees.
- County generating revenues to support mandated services.
- Responsible stewardship by the county of your tax dollars.
- Better understanding of county finances.

#### **Challenges and Opportunities**

- Protecting the interest of the county at federal, state and international level.
- Relationship with cities.
- Relationship with service districts.
- Cost of doing the daily business of county government.
- Targeted business development with the right businesses in the right locations.
- Forecasting financial future and anticipating key issues that have financial impacts.
- Continuous evaluation of the county's core services and making appropriate adjustments.
- Repositioning the county's businesses, programs and processes to changing economic conditions.
- Ability of the county organization to change and to be flexible.
- Investing financial resources into the county's future.
- Balancing economic expansion with the preservation of agricultural land.
- Increasing residents' understanding of the true cost of doing the business of government.

#### **Policy Actions 2007**

- Secure bond money: policy framework with criteria and process for evaluating requests, aggressive lobby efforts for funding Top Priority
- Economic development action plan and performance measurements: overall economic development and specifically agri- and eco- tourism development Top Priority
- Development Impact Fees: agreement with cities (parks and roads) High Priority
- Revenue sharing agreement with cities: approach and collaborative process, policy statement and negotiations with cities, service cost analysis and impact study – High Priority
- Self Help County: designation High Priority

#### **Administrative Actions 2007**

• Rural community service standards: report and policy direction (fire, emergency services, probation, cemetery, library, water, sewer, health services, law enforcement) – High Priority

# Goal 2 - Environmentally sensitive and quality county infrastructure, facilities and technology.

#### **Objectives**

- Upgrade and improve county buildings.
- Upgrade and maintain county roads, bridges and levees.
- Develop state-of-the-art technology system with upgraded equipment and software and effective interface with other systems.
- Maintain and enhance county vehicles and equipment.
- Expand bike trail system.
- Develop an effective records management and storage system with easy access, retrieval and security.

#### **Intrinsic Value to Residents**

- Driving on quality county roads.
- Easy access to county services and programs.
- Customer friendly county facilities.
- Upgraded technology with link to the world.

#### **Challenges and Opportunities**

- Old and aging county buildings needing upgrade or renovation.
- Cost of maintaining county buildings.
- Outdated county technology.
- Aging county fleet.
- Responding to potential environmental impacts.
- Inadequate records management and storage.
- Funding for county projects.
- Changing federal and state mandates.
- Interfacing with other local, regional, state and federal agencies.
- Willingness to invest in the future.

#### **Policy Actions 2007**

- "Green Policy:" development and actions High Priority
- Roads Capital Investment Program: policy direction, projects and funding High Priority
- Capital Investment Program with financial policy and plan In Progress

#### **Administrative Actions 2007**

• Fleet Management Plan: replacement program (over 5 years old) and equipment replacement fund evaluation and funding – High Priority

#### **Priority in Progress 2007**

- Capital Investment Program with financial policy and plan.
- New courthouse: comprehensive strategy and plan

#### Goal 3 - Top quality workforce providing responsive services.

#### **Objectives**

- Recruit and select the best workforce for Yolo County.
- Retain, recognize and reward top performers.
- Have competitive compensation for employees.
- Develop a positive, safe work environment for employees.
- Align the county organization with our mission and S-P-I-R-I-T core values.
- Enhance service to our customers.
- Maintain and expand core competencies, including cultural and skill sets, through training and professional development

#### **Intrinsic Value to Residents**

- Services delivered by quality employees who really care.
- Confidence in the service response by the county.
- Employees who enjoy public service and are committed to Yolo County.
- Positive response to service requests.

#### **Challenges and Opportunities**

- Aging county workforce and the need for succession planning.
- 95% of average percentile compensation policy.
- Labor negotiations.
- New employees entering the workforce with different values and commitment to public service.
- Getting employees on the "bus" (county) going to the defined destination (vision, goals and mission).
- Training county employees and upgrading their skill sets.
- Promotions from within the county's organization.
- Changing the evaluation culture: honest and accurate performance reviews.
- Integrity of county's merit system.
- Rising costs of employee and retiree heath benefits.
- Recruitment and retention of a diverse county workforce.

#### **Policy Actions 2007**

• Compensation policy: review and revision – Top Priority

#### **Administrative Actions 2007**

- S-P-I-R-I-T program: aligning the organization with core values and customer service standards: establishment and accountability; code of ethics policy and training; performance evaluation system revision; orientation program (reflecting S-P-I-R-I-T values) Top Priority
- Management succession: plan and action steps High Priority

# Goal 4 – Preservation of agriculture and open spaces with planned development.

#### **Objectives**

- Increase acreage of public open space with funding source.
- Maintain acreage in agriculture.
- Integrate General and Master Plans with Vision 2022 and Goals 2012.
- Have attractive developments designed for health and beauty in the context of the surrounding area.
- Protect and expand control over water source, supply, treatment and distribution.
- Develop an effective system of storm water management and flood protection.
- Increase infrastructure at county parks.

#### **Intrinsic Value to Residents**

- Predictable new development type and location.
- Opportunities for farmers to stay or to attract young farmers.
- Future of farming in Yolo County.
- Protection of property values.
- Opportunities to enjoy open space.

#### **Challenges and Opportunities**

- Pressures from the development community.
- Pressures from current residents who desire no growth and those who desire growth.
- Finding the right locations for new developments.
- Balancing growth and preservation of agriculture and open space.
- High cost of land and housing.
- Housing availability and affordability for farm workers and farm families.
- City growth and plans consistent with Yolo County.
- Maintaining access to local food supply.
- Lack of agricultural processing plants with supporting infrastructure.
- Conflicting messages from state government.
- Differing expectation about Yolo County from others in the region.

#### **Policy Actions 2007**

• Levee analysis, policy direction, action plan and funding – Top Priority

#### **Administrative Actions 2007**

- Agriculture related business retention and attraction: strategy and actions Top Priority
- Agricultural Mitigation Ordinance: development Top Priority
- Integrated Regional Water Management Plan: development (including water storage) High Priority
- Habitat Mitigation Ordinance: report and policy direction High Priority
- Parks & Resources Department organization: implementation Top Priority

#### **Priorities in Progress 2007**

- Parks and Open Space Master Plan: project prioritization and funding.
- General Plan update
- Conaway Ranch

#### **Goal 5 – Partnering for a successful Yolo County.**

#### **Objectives**

- Strengthen relations with cities.
- Strengthen relations with University of California, Davis, Yuba Community College District and Los Rios Community College District.
- Strengthen relations with Rumsey Band of Wintun Indians.
- Strengthen relations with community service districts.
- Strengthen relations with school districts.
- Strengthen relations with community-based organizations.
- Strengthen relations with federal, regional, state, county and international agencies and organizations.
- Strengthen residents' trust and confidence in county government: institutions and officials.
- Increase residents' understanding of county government and their participation.

#### **Intrinsic Value to Residents**

- Knowing about Yolo County's mission, projects, programs and services.
- County looking out for residents' interest.
- Opportunities to get involved in county government.
- Local governmental entities working together for your benefit.

#### **Challenges and Opportunities**

- Understanding of county government.
- Time requirement for relationship building and partnering.
- Partners with goals and agendas that are different or conflicting.
- Understanding ourselves within the county.
- Finding common ground among partners, rather than differences.
- Working together with partners to solve common problems.
- Mutual respect for each jurisdiction's responsibilities.
- Unequal resources among partners.
- Working within given revenues.
- Understanding the values of county services.
- Mutual understanding of the impacts of each partner's decisions and actions on others.
- Leveraging resources through partnerships.

#### **Administrative Actions 2007**

- Yolo County Web site: update Top Priority
- County-cities dialog: strategy and actions High Priority

#### Goal 6 – Safe and healthy community.

#### **Objectives**

- Promote stable, healthy families and individuals.
- Increase crime prevention activities, strengthen criminal justice system to reduce criminal activity.
- Develop sustainable comprehensive health system with access for everyone.
- Fewer individuals with alcohol and drug abuse problems.
- Develop effective emergency response and recovery with greater preparedness of residents.
- Promote healthier living and illness prevention.

#### **Intrinsic Value to Residents**

- People feeling secure any place in Yolo County at any time of day or night.
- Timely response to an emergency call for services.
- Protection of yourself and personal property.
- Residents sharing responsibility for making Yolo County a safe and healthy place to live.
- Opportunities to enhance personal health and fitness.
- Protection from community-acquired diseases.

#### **Challenges and Opportunities**

- Politics of fund allocation from the state and federal government.
- Ineffective communication systems among public safety agencies.
- Funding and commitment of partners to build capacity for emergency response and recovery.
- State policies that impact the justice system and court system.
- Engaging residents in prevention/community health and taking greater personal responsibility.
- Rising expectations for county services and the role of the county and funding.
- Lack of comprehensive healthcare for all residents.
- Adequate funding/affordability for prevention/treatment without diminishing current programs.
- Measuring and tracking percentage of repeat offenders.
- Statutory regulations regarding housing programs.
- Effective alternatives to incarceration.
- Shortage of jail beds.
- Collection of fines, fees, child support and restitution.
- Public stigma of county health and human services.
- Incorporating "Health by Design" principle in land use and development planning.
- Health disparity among ethnic and socioeconomic groups.
- Increasing community placement opportunities and services for the mentally ill.
- Getting health partners to work together for community benefit.
- Increasing placements for foster care children within Yolo County.
- Disconnect between funding sources and programs (e.g. VLF funding for health programs).
- Cooperating and collaborating among county agencies (breaking down silos).

#### **Policy Actions 2007**

- Corrections reform strategy Top Priority
- Housing strategy for Yolo County High Priority

#### **Priorities in Progress 2007**

• Yolo Safety Net (indigent healthcare) Group: evaluation and recommendations

# **Action Agenda 2007**

#### Policy Agenda 2007 Top Priority

- Secure bond money
- Economic development action plan with performance measures
- Compensation policy: review and revision
- Levee analysis and plan with funding
- Corrections reform strategy

#### Policy Agenda 2007 High Priority

- Development Impact Fees: agreement with cities
- Self Help County: designation
- "Green" policy: development
- Revenue sharing with cities
- Roads capital investment program
- Housing strategy for Yolo County

#### **Administrative Agenda 2007 Top Priority**

- S-P-I-R-I-T program: aligning the organization with core values
- Parks and Resources organization: funding and implementation
- Agriculture-related business retention and attraction: strategy and actions
- Agricultural mitigation ordinance: development
- Web site: update

#### Administrative Agenda 2007 High Priority

- Rural community service standards report and policy direction
- Fleet management program
- Management succession plan
- Integrated Regional Water Management Plan
- Habitat Mitigation Ordinance
- County Cities dialog

#### **Priorities in Progress 2007**

- Capital Investment Program with financial policy and plan
- Yolo Safety Net (indigent healthcare) group: effectiveness with recommendations for action
- New courthouse: comprehensive strategy and plan
- Parks and Open Space Master Plan: project prioritization and funding
- General Plan update
- Conaway Ranch